Consultation on Defra’s Contingency Plan for Exotic Animal Diseases

Framework Response Plan

(for Foot and Mouth Disease, Avian Influenza, Newcastle Disease, Classical Swine Fever, African Swine Fever, Swine Vesicular Disease, Rabies, Bluetongue, Specified Types of Equine Exotic Diseases: Glanders, Dourine, infectious Anaemia and Equine Encephalomyelitis of all types including West Nile Virus)

July 2008
MINISTERIAL FORWARD

To be entered with final version post consultation
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<td>Defra Permanent Secretary</td>
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<td>Defra Chief Veterinary Officer (CVO)</td>
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<td>Animal Health Chief Executive (CE Animal Health)</td>
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<td>Defra Deputy Chief Veterinary Officer (DCVO)</td>
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<td>Defra Head of National Epidemiology Emergency Group (NEEG)</td>
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<tr>
<td>Defra Head of Veterinary Exotic Notifiable Diseases Unit (VENDU)</td>
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1. **Background and Introduction**

1.1. This framework response plan summarises the Government’s arrangements for controlling an outbreak of exotic animal disease in England. It is based upon strategic, tactical, and operational command structures. Whilst this plan establishes a framework for responding to both a suspected and confirmed case of exotic animal disease it also forms part of a wider set of disease prevention activities. This includes improved surveillance of animal disease, preventing illegal import of infected meat into this country, improved biosecurity in farms and markets and general education and awareness in the farming and rural community of measures that can be taken to improve farm health and reduce the risk of disease.

1.2. In the event of an outbreak, the disease control strategy adopted will be consistent with the UK’s EU obligations and in line with the appropriate EU legislation. The Government’s first objective in tackling outbreaks of any disease covered by this plan is to restore the UK’s disease free status as quickly as possible. In doing so Government will seek to select control strategies which:

- Minimise the number of animals which need to be culled either to control the disease or on welfare grounds, and which keep animal welfare problems to a minimum.

- Protect public health.

- Cause the least possible disruption to the food, farming and tourism industries, to visitors to the countryside, and to rural communities in the wider economy.

- Minimise damage to the environment.

- Minimise the burden on taxpayers and the public.

1.3. This plan covers the arrangements that would be deployed in England and is complemented in Scotland and Wales by the arrangements outlined in paragraph 6.39 of this document. Both Scotland and Wales publish separate plans. Northern Ireland has separate contingency plans for FMD and AI, details of which are not outlined here, as Northern Ireland is a separate epidemiological entity from Great Britain.

1.4. This plan and Defra’s Overview of Emergency Preparedness for Exotic Diseases, which provides details of the operational capability that supports the arrangements set out in this plan, are the **contingency plan** required under section 14A of the Animal Health Act 1981. The contingency plan is reviewed annually in accordance with legislative obligations. This plan is supported and augmented by other detailed plans, guidance and instructions on specific elements of preparedness.
and delivery. These include financial and procurement arrangements, human resource plans, detailed instructions on disease control in the field together with local aspects of the control operation that are contained in plans maintained in each Animal Health Divisional Office (AHDO) of Animal Health. This plan does not therefore contain the instructions for implementing disease control measures in the field. Operational instructions are reviewed and maintained by Animal Health.

1.5. The Framework Response Plan sets out arrangements for response, outlining the structures, systems, and individual and group responsibilities. The Overview of Emergency Preparedness gives details of the ongoing emergency preparedness work, as well as arrangements for the operational response during an outbreak.

1.6. This Framework Response Plan is flexible and will be used appropriately to meet the demands of outbreaks of different size and scale, or even simultaneous outbreaks of different exotic animal diseases. The arrangements cover all incidents of disease, including those within contained conditions (e.g. quarantine premises).

1.7. This plan has been produced in accordance with guidance issued by the Cabinet Office Civil Contingencies Secretariat.
2. Processes

2.1. This section outlines the mechanisms that are in place to ensure that the response to an outbreak of exotic animal disease can be implemented in a coordinated and consistent manner. The following provides an overview of the investigation of suspicion of disease and the actions if disease is confirmed. Upon confirmation of disease, various structures and groups are established in order to support the response.

2.2. There are a number of processes to ensure that the right people and organisations are notified, briefed, and engaged to respond upon confirmation of disease.

2.3. A standard alert system has been adopted as the basis for responding to a specific outbreak of exotic animal disease:

WHITE ALERT: This indicates that disease is not present or suspected and will be the state of alert under normal circumstances.

BLACK ALERT: This indicates that the risk of disease is higher than normal. For example disease may be suspected or confirmed in a nearby EU Member State. This would warrant a higher level of vigilance. The decision to raise the state of alert from white to black will be taken by the Chief Veterinary Officer.

AMBER ALERT: This indicates that there is suspicion of the presence of disease on a particular premises on clinical grounds, following veterinary enquiry. Samples will have been submitted for laboratory analysis.

RED ALERT: This indicates that disease has been confirmed.
Alert System to Indicate Disease Status

2.4. The following diagram provides details of the actions performed between white and red status.

2.5. Note: This diagram does not cover the procedures and information that would be required for the country to return to disease free status.

Note: Government Laboratories may identify a notifiable disease, in which case there could be an immediate move to amber alert stage.
2.6. The state of alert refers to the **countrywide** status of disease.

2.7. The level of suspicion is case-specific and therefore must be assessed each time disease is suspected, although each state of alert may cater for more than one possible disease scenario within its corresponding level(s) of suspicion.

<table>
<thead>
<tr>
<th>State of alert (Countrywide)</th>
<th>Level of suspicion (Case specific)</th>
<th>Possible scenarios</th>
</tr>
</thead>
<tbody>
<tr>
<td>White/Black</td>
<td>0 Disease not suspected following veterinary enquiry</td>
<td>Any restrictions on premises lifted, no further action.</td>
</tr>
<tr>
<td></td>
<td>1 Lesions and clinical disease not typical- but disease cannot be ruled out entirely on clinical grounds.</td>
<td>Suspect animal(s)/ birds left alive and observed. Samples taken for laboratory diagnosis.</td>
</tr>
<tr>
<td>Amber</td>
<td>2 Lesions and clinical disease suggestive of the notifiable disease but not entirely convincing.</td>
<td>Suspect animal(s)/ birds showing lesions are culled as a preventative measure (excluding those culled for post-mortem examination and collection of tissue samples). Samples taken and submitted for laboratory diagnosis.</td>
</tr>
<tr>
<td></td>
<td>3 Veterinary staff on farm and at HQ believe from investigation on clinical grounds that disease exists.</td>
<td>All susceptible livestock/ birds on the premises culled on suspicion as a preventative measure under the slaughter on suspicion policy. Samples submitted for laboratory diagnosis.</td>
</tr>
<tr>
<td>Red</td>
<td>4 As a level 3 plus disease already confirmed in the country or substantial evidence that disease may have entered the country. For example, disease in imported animals originating from a region with confirm disease.</td>
<td>All susceptible livestock/ birds on the premises culled on suspicion and disease confirmed on clinical grounds only without awaiting laboratory results. Samples will be submitted for laboratory diagnosis.</td>
</tr>
<tr>
<td></td>
<td>First reported case where disease is confirmed.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Disease is already in the country and further cases have been confirmed.</td>
<td></td>
</tr>
</tbody>
</table>
Notifications at Suspicion Stage

2.8. If disease is suspected (whether by an animal keeper, Animal Health veterinary officer, official veterinarian or private veterinarian) the local Animal Health Divisional Veterinary Manager (DVM) must be notified. Arrangements for out of hours cover are in place at all Animal Health Divisional Offices (AHDOs).

2.9. The DVM will notify Defra Veterinary Exotic Notifiable Diseases Unit (VENDU) and the office of the Chief Executive Animal Health (CE Animal Health).

VENDU will circulate an NDI1 notification form to:

- Defra Ministers and Senior Officials.
- Chief Veterinary Officer (CVO)
- Devolved Administrations.
- Other Government Departments (Cabinet Office Civil Contingencies Secretariat CCS)
- all Animal Health Divisional Offices
- and others as appropriate.

2.10. Out of Hours notification is the responsibility of the Duty FFG Veterinarian and the Duty Press Officer. NDI1s are not normally issued out of hours.

Amber Alert – Suspicion of Disease

2.11. If a veterinary risk assessment indicates an unacceptable risk in waiting, the CVO may take the decision to move to red alert without implementing the actions required at amber alert phase.

2.12. If suspicion of disease is strong and its presence cannot be ruled out on clinical grounds a teleconference is held, chaired by the CVO. Its purpose is to appraise all concerned of the situation and risk assessment, and to plan future action and communication accordingly.

2.13. The amber alert telephone conference is organised by FFG Emergency Response Capability Core Team, who also make the necessary arrangements for out of hours cover. It is chaired by the CVO and participants include:

CVO [or nominated representative]
Deputy Chief Veterinary Officer
Defra Chief Scientific Advisor
Chief Executive Animal Health
Senior Responsible Owner of the Exotic Disease Policy Programme
Livestock Strategy Director or Deputy Director
Communications Director (CD)
Representative for News Distribution Service (NDS)
Private Offices
No. 10
2.14. Other agencies may be involved in the teleconference depending upon the nature of the disease.

2.15. Agenda:

- Local situation report (VENDU/DVM)
- National situation assessment including time line and risk assessment (CVO/FFG)
- Public Health Implications (HPA/DoH) and proposed action
- Area restrictions (including Temporary Control Zones where appropriate), implementation and communications (Emergency Response Capability Core Team and DVM)
- Vaccination issues (CVO)
- Stakeholder engagement, timing and content – National (SRO for Exotic Disease Policy Programme (EDPP) and Local (DVM)
- Objectives and lines to take for Communication (Defra Communications Director)
- Food Standards Agency (FSA) and Meat Hygiene Service (MHS) issues.
2.16. If it is considered necessary, more than one amber teleconference may be held.

2.17. Questions about test results and timing of their delivery, either at the teleconference or at any other time, must be addressed to the CVO or nominated contact.

2.18. If, following the teleconference, the level of suspicion is considered great enough to warrant further action, officials will take responsibility for notifying others in line with the provisions set out in the following table.

<table>
<thead>
<tr>
<th>Official</th>
<th>Responsibility for notification of</th>
</tr>
</thead>
</table>
| Divisional Veterinary Manager (DVM) | • Affected animal keeper, as a matter of urgency.  
• Local Government News Network once the animal keeper has been informed, and before any other external groups are informed.  
• Emergency Planning Department of the relevant local authorities and Trading Standards.  
• Local police force.  
• Environment Agency (locally).  
• Health Protection Agency (locally)  
• Local branch of the National Farmers Union (NFU).  
• Local Veterinary Practices.  
• Local stakeholders and farmers. |
| Deputy Chief Veterinary Officer (DCVO) | • European Commission.  
• World Organisation for Animal Health (OIE).  
• Other European Union member states.  
• Royal College of Veterinary Surgeons (RCVS).  
• British Veterinary Association (BVA). |
| Senior Responsible Owner, Exotic Disease Policy Programme | • National Farmers Union (NFU)  
• Species specific stakeholders.  
• Ministers  
• National Experts Group (NEG)  
• Animal Disease Policy Group (ADPG)  
• Provide latest information to web team |
| Defra Communications Director | • Notify Defra web team  
• Media  
• Defra Helpline  
• Government News Network |
<table>
<thead>
<tr>
<th>Official</th>
<th>Action to be taken</th>
<th>Responsibility for notification of</th>
</tr>
</thead>
</table>
| Head of Animal Health Contingency Planning | • Place all nominated heads of JCC teams on alert, and consider the establishment of some elements of the NDCC | • Regional Operations Directors (RODs) to place them on standby  
• Divisional Operations Managers (DOMs) to place them on standby  
• Animal Health |
| Chief Executive Animal Health | | Animal Health Corporate Management Team Members and Animal Health Head of Communications |
| Animal Health Finance Director * | | Defra Finance Director  
Defra Shared Services Directorate |
<p>| Animal Health Human Resources (HR) Director * | | Defra Human Resources Director |</p>
<table>
<thead>
<tr>
<th>Role</th>
<th>Responsibilities</th>
</tr>
</thead>
<tbody>
<tr>
<td>Chief Executive Animal Health</td>
<td>• Authorisation of the establishment of the Local Disease Control Centre (LDCC) in preparation.</td>
</tr>
<tr>
<td>Animal Health Finance Director</td>
<td>• Place Finance Managers on standby</td>
</tr>
<tr>
<td>Business Development Division</td>
<td>Business Development Division in order to request the set up of Defra’s Disease Control System. (This will be Defra’s IT Helpdesk if it is out of hours)</td>
</tr>
<tr>
<td></td>
<td>• Emergency vaccination contactor if it is an outbreak of FMD</td>
</tr>
</tbody>
</table>
### 2.20. Key Communications actions and their owners at suspicion phase

<table>
<thead>
<tr>
<th>Division</th>
<th>Role</th>
<th>Action</th>
</tr>
</thead>
<tbody>
<tr>
<td>Press Office (Head of News/Chief Press Officer)</td>
<td>Resourcing</td>
<td>Consider need for deployment of press officers in national press office to deal with influx of calls. Ensure ready to ramp up resources to deal with a confirmed outbreak, taking account of possible need for shift system; and accommodation.</td>
</tr>
<tr>
<td>Appropriate media communications</td>
<td></td>
<td>Consider with Ministers, officials and No 10 Press Office the need for: • a Press Notice • Ministerial availability for interview and • possible requirement for briefing of media. Identify broadcast spokesperson at national level. Liaise with NDS at local level regarding briefing and identifying local spokespeople. If Press Notice is issued, ensure this is placed on the public website promptly (liaising with eComms).</td>
</tr>
<tr>
<td>Joining-up across Government</td>
<td></td>
<td>Make contact with the appropriate Director of NDS Regional Office. Ensure appropriate contacts with other Government departments/agencies.</td>
</tr>
<tr>
<td>Informing other communications teams</td>
<td></td>
<td>Ensuring that other communications teams have been alerted (Marketing, Corporate Comms, Strategic Comms Adviser, CCU) and are kept updated with latest media developments.</td>
</tr>
<tr>
<td>NDS Regional Director/NDS press officers</td>
<td>Local media handling</td>
<td>Lead on local media handling on behalf of Defra; support DVM in liaison with Defra press office and Animal Health comms; issue press notice; consider need to hold briefing for local media. Organise and accompany the local spokesperson for interviews and press briefings. Provide a 24-hour contact point for local media.</td>
</tr>
<tr>
<td>Press Admin Desk</td>
<td></td>
<td>Ensure that critical staff are provided with appropriate equipment for remote working.</td>
</tr>
<tr>
<td>News Co-ordination Centre</td>
<td>Cross-government/communications co-ordination</td>
<td>Liaise with Customer Contact Unit (CCU) on compiling inter-departmental briefing and ensure its dissemination. Advise on co-ordination of Governmental...</td>
</tr>
<tr>
<td>Customer Contact Unit (CCU)</td>
<td>Resourcing</td>
<td>Prepare for the possible need to relocate staff to co-ordinate briefing in the NDCC, if set up. Prepare for intense public interest, identifying staff resources and briefing needs to deal with high volumes of PQs and correspondence.</td>
</tr>
<tr>
<td>---------------------------</td>
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<tr>
<td></td>
<td>Briefing</td>
<td>Liaise with Emergency Response Capability Core Team to prepare “holding” lines to take for national media, Ministers, No 10 and for use with stakeholders; collate, revise and update existing data, lines to take, briefing and Q and A material, including for use by the Defra helpline and for answering correspondence</td>
</tr>
<tr>
<td></td>
<td>Defra Helpline</td>
<td>Prepare for intense public interest, identifying staff resources, back up and supplementary helplines and briefing needs.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Instigate phase 1 overspill arrangements with Emergency Helpline Partner. Divert emails to CCU freeing up helpline operators to concentrate on telephone calls and increase staffing in CCU to deal with additional emails</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Liaise with Emergency Response Capability Core Team to agree the level of service that the helpline should initially provide.</td>
</tr>
<tr>
<td>Strategic Marketing</td>
<td>Resourcing/ preparedness</td>
<td>Ensure Division is standing by to update and prepare printed/audio visual material as appropriate.</td>
</tr>
<tr>
<td><em>Head of Marketing/ Strategic Communications Adviser</em></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Corporate Communications</td>
<td>excommunications</td>
<td>Liaise with Food and Farming website staff to prepare immediate public information for the website as appropriate and consider how a clearly labelled and sign-posted site could be ready for use immediately should an animal disease be confirmed</td>
</tr>
<tr>
<td><em>Head of Corporate Communications/ eComms/ Internal Comms</em></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Internal Communications</td>
<td>Responsible for ensuring all Defra staff are kept fully informed of developments</td>
<td></td>
</tr>
</tbody>
</table>
Actions at Red Alert

2.21. In cases where laboratory confirmation is imminent and the veterinary risk assessment indicates an unacceptable risk in waiting, the CVO may take the decision to move to red alert before final test results are received.

2.22. If the CVO confirms disease in the suspect animal or if the risk assessment indicates an unacceptably high risk of disease, the alert state will immediately be raised to ‘Red’.

2.23. Following confirmation of disease the following notifications that disease has been confirmed should be made and actions taken:

<table>
<thead>
<tr>
<th>Official</th>
<th>Action to be taken</th>
<th>Responsibility for notification of</th>
</tr>
</thead>
</table>
| Chief Veterinary Officer (CVO) | • Set out objectives for disease control.  
• Formally establish the National Disease Control Centre (In the CVO’s absence this may be done by 1. the Permanent Secretary or 2. the Chief Executive of Animal Health.) | • Advise Chief Executive Animal Health that disease has been confirmed.  
• Chief Scientific Advisor to the Government.  
• Chief Medical Officer.  
• Chief Executive of the Health Protection Agency (HPA) |
| Senior Responsible Owner, Exotic Disease Policy Programme | | • Permanent Secretary  
• All Defra Director Generals  
• Defra Directors:  
  o Finance  
  o People & Performance  
  o Communications  
  o Food Chain Programme  
  o Sustainable Consumption, Production and Waste  
  o Local Environment, Chemicals & Rural.  
  o Head of Contingency Planning & Security  
  o Ordnance Survey  
  o Stakeholders related to disease (NFU, Meat and Livestock Commission (MLC))  
  o British Poultry Council (BPC) |
| **Permanent Secretary** | Convene the Defra Emergency Management Board as necessary.  
Recommend on the basis of emerging information about the disease whether the Civil Contingencies Committee (CCC) should be established by CCS. | Notify Defra Ministers and the Secretary of State that disease has been confirmed and update them on the current situation. |
|-------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| **Deputy Chief Veterinary Officer (DCVO)** | European Commission  
World Organisation for Animal Health (OIE)  
National Veterinary Organisations.  
Royal Society for the Prevention of Cruelty to Animals (RSPCA) | |
| **Divisional Veterinary Manager (DVM)** | Emergency Planning Department of the relevant local authorities and Trading Standards.  
Head of the local police force.  
Environment Agency (locally)  
Health Protection Agency (locally)  
Local branch of the National Farmers Union (NFU)  
Local Veterinary Practices  
Local stakeholders and animal keepers.  
Utilities, as necessary (e.g. water companies) | |
| Head of Animal Health Contingency Planning | • Civil Contingencies Secretariat (CCS)  
• Ministry of Defence – Directorate of Counter Terrorism and UK Operations  
• Department for Communities and Local Government (DCLG) - Regional Coordination Unit (RCU)  
• Regional Resilience Directors of all the affected region(s).  
• All Animal Health Divisional Veterinary Managers, Executive Board members and EMI  
• IBM- Defra IT Services Contractor  
• Defra Procurement and Contracts Division  
• Defra Shared Services Facilities Management  
• Nominated Staff with designated roles, including RODs and DOMs  
• Vaccination Contractor, (if FMD)  
  
Operational Partners, including:  
  
• Environment Agency (EA)  
• Health Protection Agency (HPA)  
• Local Authorities Coordinators of Regulatory Services (LACORS)  
• Local Government Association (LGA)  
• Association of Chief Police Officers (ACPO)  
• UK Renderers Association (UKRA) |
- Environmental Services Association (ESA)
- Association of Registered Incinerator Operators.
- Licensed Animal Slaughterers and Salvage Association (LASSA)
- Freight Transport Association
- Transport Logistics Contractor
- Road Haulage Association
- Food Standards Agency (FSA) (Animal Health lead)
- Meat Hygiene Service (Animal Health lead)
2.24. Strategic Communications at Confirmation Stage

Key communication actions and their owners at confirmation stage:

<table>
<thead>
<tr>
<th>Division</th>
<th>Role</th>
<th>Action</th>
</tr>
</thead>
<tbody>
<tr>
<td>Director of Communications</td>
<td>Lead contact for Communications Directorate (CD)</td>
<td>Ensuring close working between the different CD work streams, including</td>
</tr>
<tr>
<td></td>
<td>responsible for CD emergency action and planning</td>
<td>Press Office, Strategic Communications Adviser, Marketing, Stakeholder</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Int/Relations, e-communications (both CD and FFG web team), Customer</td>
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<td></td>
<td></td>
<td>Contact Unit, Defra helpline and Internal Communications.</td>
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<tr>
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<td></td>
<td>Ensuring Directorate works closely with Private Offices, policy and</td>
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<td></td>
<td></td>
<td>operational colleagues, OGDs, No 10 to ensure that stakeholders, the</td>
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<tr>
<td></td>
<td></td>
<td>public, the media and other interested parties are kept informed of</td>
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<tr>
<td></td>
<td></td>
<td>overall objectives, means and progress of action.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Horizon scanning</td>
</tr>
<tr>
<td></td>
<td>Represent CD (or nominating deputy/ies to ) attend</td>
<td>Defra Emergency Management Board</td>
</tr>
<tr>
<td></td>
<td>and brief</td>
<td>Emergency Direction Group</td>
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<tr>
<td></td>
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<td>CCC</td>
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<tr>
<td></td>
<td></td>
<td>Daily Tactical/Communications meeting</td>
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<tr>
<td></td>
<td></td>
<td>NDCC Bird tables</td>
</tr>
<tr>
<td></td>
<td>Communicating with other parts of Whitehall</td>
<td>Engage with GCN</td>
</tr>
<tr>
<td>CD Business Manager</td>
<td>Responsible for coordinating financial and staffing</td>
<td>Support Director of CD and Directorate Staff involved in emergency</td>
</tr>
<tr>
<td></td>
<td>arrangements during an emergency</td>
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<tr>
<td>Division</td>
<td>Role</td>
<td>Action</td>
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</tr>
<tr>
<td>Press Office</td>
<td>Resourcing</td>
<td>Re-deploy press officers to support animal health desk and take an overview of staffing needs (putting in an early bid for help from OGDs as appropriate).</td>
</tr>
<tr>
<td>Head of News/Chief Press Officer</td>
<td></td>
<td>Make arrangements to staff the office from 6am - 11.30pm including use of shift system (other Government departments can help staff from 6am - 9.30am and from 6pm - 11pm); prepare for weekend office cover, probably between 8am - 8pm.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Confirm with NDS deployment of regional press office support, to allocate central press office support to region(s) ensuring IP, LDCC and local NDS office are adequately staffed.</td>
</tr>
<tr>
<td>Appropriate media communications</td>
<td>Liaise with Ministers, CVO, FFG over the arrangements for early briefing of the press and issue of press notices nationally and locally.</td>
<td>Ensure an up to date report is prepared for the daily 0830 Number 10 Downing Street meeting.</td>
</tr>
<tr>
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<td>Ensure early daily assessment of likely media developments, briefing and activity needs.</td>
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<td></td>
<td>Regularly review need for further Press Notices and briefings.</td>
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<td></td>
<td>When it is appropriate to arrange a ministerial visit, decide if press office personnel are better deployed in London or with the Minister, and whether NDS locally is fully equipped to support a Ministerial visit.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Compile an accurate media list (including journalists not normally associated with core Defra business) for all interested parties to receive media updates and releases.</td>
</tr>
<tr>
<td>Joining-up across Government</td>
<td>Liaise with CCS and consider triggering NCC.</td>
<td>Ensure appropriate contacts with other Government departments/agencies.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>FFG (Emergency Response Capability Core Team) establish and update the rolling brief which contains information on the current situation, lines to take, history of press releases, sitrep on interview bids for ministers/CVO/DCVO.</td>
</tr>
<tr>
<td>Division</td>
<td>Role</td>
<td>Action</td>
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</tr>
<tr>
<td>NDS Regional Director/ NDS Press Officers</td>
<td>Resourcing</td>
<td>Draft in extra press officers to work with LDCCs in regional “Communications Cells”.</td>
</tr>
<tr>
<td>Appropriate media communications</td>
<td>Establish systematic briefing of local media and contribute toward stakeholder communication efforts.</td>
<td>Deal with media bids for interviews and prepare DVMs/RODs for interview and briefing.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Ensure close liaison with the HQ Communications Hub and Defra HQ Press Office.</td>
</tr>
<tr>
<td>News Co-ordination Centre</td>
<td>Co-ordinate communications across Government</td>
<td>Ready to activate a central media operation.</td>
</tr>
<tr>
<td>If central media operations activated handle all central communications</td>
<td>Located in 10 Great George Street.</td>
<td>Would handle all press calls, media bids for Ministers and officials, website pages, briefing for Helplines across government, internal Whitehall wide communications and work with the NDS in the regions.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Core staff would be seconded from Defra, with representatives from other government departments affected, including No 10. This set-up would help to join up the government as a whole, providing a co-ordinated and coherent response in the event of a very large-scale crisis.</td>
</tr>
<tr>
<td>Media Monitoring Unit</td>
<td>Play a full supporting role in conjunction with NCC.</td>
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<td>Division</td>
<td>Role</td>
<td>Action</td>
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</tr>
<tr>
<td>CCU</td>
<td>Resourcing</td>
<td>As appropriate, staff from the Customer Contact Unit will co-ordinate briefing from within the multi-disciplinary “Communications Hub” co-located with the NDCC and would work closely with veterinary experts and others as appropriate. Monitor progress of Defra helpline and Emergency Helpline External Partner ensuring call volumes and resources remain sensibly matched.</td>
</tr>
<tr>
<td></td>
<td>Helpline</td>
<td>Work with RPA to set up a dedicated animal disease helpline and switch on Emergency Helpline External Partner. Ensure the Emergency Helpline External Partner is switched on to handle increased volume of calls and that call volumes and content are being monitored, in liaison with the Helpline client manager. Client manager will work with the multi disciplinary communications team within NDCC to ensure appropriate up to date briefing is available to the Defra helpline and Emergency Helpline External Partner.</td>
</tr>
<tr>
<td></td>
<td>Briefing</td>
<td>Ensure briefing is provided for ministers and for Defra Helpline and external helpline partner.</td>
</tr>
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<td></td>
<td>Drafting</td>
<td>Ensure correspondence; Parliamentary Question (PQ) responses; website, material are drafted. Ensure email handling is diverted from helpline staff to CCU and that CCU drafters ramp up accordingly. Ensure key documents are available to all via the Knowledge Bank, intranet and internet by liaising with policy colleagues.</td>
</tr>
<tr>
<td></td>
<td>Joining-up across Defra</td>
<td>Ensure efficient information exchange (briefing/lines to take/local impacts) between NDCC and LDCC. No longer appropriate, CCU will switch on Emergency Helpline External Partner and monitor performance. Alert Defra Library service so they can support the press and Communication Units with factual and contextual information to ensure information is being made available to other parts of the Department.</td>
</tr>
<tr>
<td>Role</td>
<td>Function</td>
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</tr>
<tr>
<td>Feedback to FF DG/CVO</td>
<td>Feedback to FF DG &amp; CVO views/issues being raised by public writing into Defra and/or telephoning the helpline and obtain new briefing / lines to take as appropriate.</td>
<td></td>
</tr>
<tr>
<td>Strategic Marketing Head of Strategic Marketing/Marketing Team/Strategic Comms Adviser</td>
<td>Marketing/Publicity Material Ensure readiness and operation of advertising, printed material and direct mail and ensure supporting material is updated.</td>
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<tr>
<td></td>
<td>Prepare and implement a paid publicity strategy for communication directly with key audiences and interested parties.</td>
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<td></td>
<td>Liaise with PCD to deliver print management and distribution services to co-ordinate any necessary reprints and publicity materials.</td>
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<tr>
<td></td>
<td>Establish liaison with Central Office of Information Communications to deliver advertising requirements; Ensure access to design and typesetting services; Ensure access to prepared material; Ensure material available internally – copies on intranet with clear ordering instructions; copies available to help lines and FFG staff and CCU etc.</td>
<td></td>
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<tr>
<td>Strategic Communications Advice</td>
<td>Act as the central communications liaison point between FFG and CD.</td>
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<tr>
<td></td>
<td>Keep CVO informed of latest developments and progress on communications issues.</td>
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<td></td>
<td>Attend key policy meetings including birdtables, Animal Disease Policy Group meetings and all project work streams representing CD.</td>
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<tr>
<td></td>
<td>Ensure all communications teams are informed of the latest policy developments and are joined up in their approach to ensure consistent and integrated approach to all communications to all audiences both internally and externally.</td>
<td></td>
</tr>
<tr>
<td>Procurement &amp; Contracts Print, mailing &amp; distribution</td>
<td>Deliver print management and distribution services to co-ordinate any necessary reprints, forms, warning notices etc.</td>
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<tr>
<td>Division</td>
<td>Role</td>
<td>Action</td>
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</tr>
<tr>
<td>Corporate Communications</td>
<td>Resourcing</td>
<td>Set up the necessary crisis communications systems for use by Communications Hubs and Regional Cells. Initiate telecoms contracts to provide recorded message updates for staff.</td>
</tr>
<tr>
<td>Head of Corporate Communication/</td>
<td></td>
<td>Oversee (in conjunction with HR teams in NDCC and LDCCs) a crisis contacts database to include details of all those involved in dealing with the outbreak (including non-Defra staff; email details, mobile phone numbers, roles etc).</td>
</tr>
<tr>
<td>Internal Comms/eComms/Stakeholder Relations/</td>
<td></td>
<td>Ensure 24/7 web staff availability if required in conjunction with FFG web co-ordinator.</td>
</tr>
<tr>
<td>Intelligence</td>
<td></td>
<td>Consider increasing staffing levels and ensure that the design of web pages makes site accessible, easy to navigate and content remains targeted at meeting our customers’ needs.</td>
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<tr>
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<td></td>
<td>Ensure effective means of communicating with all Defra personnel (to ensure that those not directly involved are kept informed).</td>
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<tr>
<td></td>
<td></td>
<td>Coordination of all Defra Internal messages to staff, with particular responsibility for the content of emergency websites, Defra helpline / CCU etc. focussed on Defra staff, liaising with Head of eCommunications to ensure suitability and readiness of channels.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Ensure Newsflash or Surefax (if system is down or inaccessible) is deployed to keep staff up-to-date; Ensure Intranet pages are updated (or ensure dark site is activated); Activate telecoms contracts to provide recorded message update on staff telephone information line which can be called in the event of an emergency, the number for which is 0800 028 6896.</td>
</tr>
<tr>
<td><strong>eCommunications</strong></td>
<td><strong>Responsible for management and readiness of Websites.</strong></td>
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<tr>
<td></td>
<td>+Ensure that within 24 hours website should include: -</td>
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<tr>
<td></td>
<td>News and Information;</td>
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<tr>
<td></td>
<td>A full list of locations directly affected by the incident;</td>
<td></td>
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<tr>
<td></td>
<td>Full details of control measures and restrictions;</td>
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<tr>
<td></td>
<td>Issuing advice to farmers, local authorities, and other rural stakeholders; Advice on rural activities;</td>
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</tr>
<tr>
<td></td>
<td>Links to relevant web sites, (liaise with News Co-ordination Centre on links to UK Online and other Government Departments agencies).</td>
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</tr>
</tbody>
</table>

| **Liaise with the GCN webmaster to provide a link between web sites – it is CCS/GCN policy to promote a single central government site for information on all emergencies. Consideration could also be given to disseminating information via RIMNET to stakeholders – RIMNET has a local authority, OGD stakeholder group with access to an information database.** |

<table>
<thead>
<tr>
<th><strong>Operational Communications</strong></th>
<th><strong>Resourcing</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>LDCC Comms Team/ Animal Health Comms</td>
<td>Ensure NDS staff provide support to LDCC Comms Team.</td>
</tr>
</tbody>
</table>

Support the establishment and management of the LDCC Communications Team which is responsible for:

- Internal comms within LDCC. External communications including arrangements for local stakeholder briefings;
- Communication with occupiers of premises within disease control zones including issuing of letters and advice/guidance materials;
- Liaison with NDS to support DVM/ ROD around media interviews;
- Establishing local helpline if required.

<p>| <strong>Local communications handling</strong> | <strong>Ensure that stakeholders, front line staff and the local media are kept fully informed and be the main information source for local technical headlines if set up.</strong> |</p>
<table>
<thead>
<tr>
<th>Activity</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Feedback to central hub, details of local activity and intelligence</td>
<td>Taking a role in local stakeholder meetings and coordinating briefing information for local media interviews. Providing input for LDCC situation reports.</td>
</tr>
<tr>
<td>Run daily meetings to brief and consult key stakeholders (e.g. NFU)</td>
<td>(e.g. NFU) and delivery partners (e.g. LAs, EA) on developments (usually led by DVM or ROD).</td>
</tr>
<tr>
<td>Coordinate stakeholder meetings, with briefing and coordination being</td>
<td>handled by the LDCC Communications Manager.</td>
</tr>
<tr>
<td>Correspondence</td>
<td>Deal with incoming correspondence from the local public and local MPs (CCU could have a role in ensuring consistency of message and quality of replies).</td>
</tr>
<tr>
<td>Local helpline</td>
<td>Equip, staff and brief the local Animal Health Helpline.</td>
</tr>
<tr>
<td>Animal Health Communications (HQ/ NDCC roles)</td>
<td>Operations Manual Team issue amendments and updates to operational instructions to Animal Health, LDCC and NDCC via exotic disease operational instructions using normal procedures.</td>
</tr>
<tr>
<td>Rapid operational communications to field staff- mass text messaging</td>
<td>and daily updated dial- in information updates; field staff can phone in to a recorded message service or receive text updates and would be advised of changes and where to get more details.</td>
</tr>
<tr>
<td>Provide input for management reports and situation reports.</td>
<td></td>
</tr>
<tr>
<td>Alert the Customer Contact Unit (Defra)/ Defra Press Office/ Strategic Communications Adviser of any “exceptions” or difficult issues about which Ministers or officials need to be briefed.</td>
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</tr>
</tbody>
</table>

24
Map of Initial Notifications following Confirmation of Exotic Animal Disease & Principal Responsibilities of Senior Managers

Defra Ministers
- Permanent Secretary calls Emergency Management Board (as necessary) liaises with Civil Contingencies Secretariat over calling meeting of CCC
- Chief Veterinary Officer confirms disease outbreak
  - Notify Chief Medical Officer (CMO)
  - Notify Defra Chief Scientist Advisor (CSA)
  - Alert Science Advisory Council

Chief Executive Animal Health

Field Services Director AH
- Work to Dir of VT Services coordinating establishment managing LDCCs AHs not involved in outbreak

Director Vet & Tech Services AH
- Lead operational AH response

Head of Contingency Planning AH
- Establish JCCs appoint RODs & DOMs Coordinate response across Government

HR Director AH
- Manage HR and resourcing issues within AH

Finance Director AH
- Establish NDC & LDCC Finance Identify with Finance Managers for LDCCs Alert PCD

Communications Director
- Alert GMM/GIS Prepare media handling plan

Finance Director General
- Liaise with Defra Finance on LDCC teams

Director General Legal Group
- Legal Division to liaise with NDC & LDCC

Director Environment/Waste
- Liaise with Environment Agency NDC Disposal team

Director Rural Policy
- Liaise with Rural stakeholders

DCVO Set up National Emergency Epidemiological Group Alert members of National Expert Group Notify European Commission & OIE provides vet advice on control policies Horizon scans
3. Structures

3.1. During an outbreak of exotic animal disease a number of structures are put in place to coordinate and support the response. Upon confirmation of disease the response is managed at three levels of command.

**Strategic**

3.2. At a strategic level the response is overseen by the Civil Contingencies Committee. Defra is the lead Department and delivers the response through the National Disease Control Centre (NDCC). The response complies with domestic and international legal obligations and Defra ensures that all those concerned across government (including Devolved Administrations) are appropriately engaged. Defra will provide direction to the tactical level response.

**Tactical**

3.3. The tactical level response is coordinated by the Joint Coordination Centre (JCC) – part of the NDCC. It ensures that strategic advice is translated into practical instructions for those carrying out the operational response. The JCC provides both an advisory and coordination function for those controlling the disease at local level.

**Operational**

3.4. The Local Disease Control Centre(s) (LDCC(s)) coordinate and implement the disease control operation following tactical level advice and guidance as set out in contingency plans and operational instructions. The LDCCs also report to the JCC about the progress of the disease control operation.
3.5. The following diagram sets out the elements of each level of command and how they interrelate:

Single Line Command Structure

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**Strategic Level**

- Civil Contingencies Committee(s)

**Tactical Level**

- Defra Policy Functions
- Joint Coordination Centre

**Operational Level**

- National Disease Control Centre
- Regional Operations Director
  - Divisional Veterinary Manager
  - Divisional Operations Manager
  - Finance Manager
  - HR Manager
  - Operational Personnel

- Operational Partners, Other Government Depts, Agencies and Stakeholder Representation

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27
National Disease Control Centre (NDCC)

3.6. The NDCC is responsible for policy and operations on a national level.

3.7. Under the overall control of the Chief Veterinary Officer (CVO) its functions include the following:

Policy:

- To develop, determine and interpret policy within the legislative framework.
- To advise Ministers.
- To set the overall objectives for the disease control operation.

Operations:

- To establish the Joint Coordination Centre (JCC). The JCC is part of the NDCC and is a co-ordinating body for the disease control operation.

NDCC Policy functions

Veterinary Exotic Notifiable Diseases Unit (VENDU)

3.8. VENDU is responsible for veterinary advice to policy makers on the control of the disease. It will oversee the work of the Disease Reporting Team in its initial stages. In a large outbreak the disease reporting function will be transferred to the NDCC Disease Reporting Team although VENDU will handle report cases for other exotic animal diseases. In a small outbreak VENDU may continue to deal with all reports of suspicion of disease.

International Animal Health (IAH) Core Function

3.9. The IAH Core Function is responsible for policies to prevent the transmission of disease to other countries by controlling the export of susceptible commodities. This includes re-establishing export markets as the disease situation improves. This is achieved through close co-operation with Animal Health, industry stakeholders and the Foreign and Commonwealth Office (FCO) to ensure accurate information is exchanged. IAH also lead on relations with the EU Member States, the Commission and the World Organisation for Animal Health (OIE).

Surveillance, Zoonoses, Epidemiology and Risk Core Function

3.10. Surveillance, Zoonoses, Epidemiology and Risk Core Function is responsible for information on the distribution and numbers of livestock through the poultry register and RADAR (Rapid Analysis and Detection of Animal Related Risk).
Geographic Information Systems (GIS) capability and statistical information are also part of the RADAR function. It also leads on certain zoonotic disease matters.

**National Emergency Epidemiology Group (NEEG)**

3.11. The NEEG (see para 4.9) operates as a working division during an outbreak of exotic animal disease and is composed of various epidemiological experts.

**Emergency Response Capability Core Team**

3.12. The Emergency Response Capability Core Team (ERCCT) leads the exotic disease policy response and is responsible for developing and interpreting disease control policy and working with lawyers to establish control zones within England. The team:

- has lead responsibility for working with the Devolved Administrations to develop where possible a complementary approach across GB/UK, working with stakeholders to ensure that policies are practical and take due account of issues on the ground and in producing the licences necessary to make ensure policy implementation is as smooth as possible.

- will set up and manage a disease free status programme, under the direction of the DCVO, which will be set up at the outset of any future disease outbreaks, including managing the programme plan (Gantt chart).

- is also responsible for working with other Government Departments as appropriate to the disease in question, and for co-ordinating briefing material for Ministers, officials and stakeholders on all disease related policy issues, working closely with Communications and web teams to ensure that material is readily available in a format which is fit for purpose.

- provides the secretariat for the Animal Disease Policy Group (ADPG) and National Experts Group (NEG).

**Animal Welfare**

3.13. The Animal Welfare Policy Team is responsible for providing policy advice on animal welfare on farm and during culling. During a disease outbreak the team will be responsible for developing policy on matters affecting the welfare of livestock including the need to protect the welfare of animals affected by movement restrictions. The team will also seek ministerial approval of killing methods used for disease control purposes where this is required by the legislation.

**Reference Laboratories**
3.14. National Reference Laboratories are responsible for the provision and interpretation of diagnostic and surveillance testing as well as disease-specific expert knowledge in relation to the application of laboratory tests, epidemiology and control measures.
NDCC Operational Functions - Joint Coordination Centre (JCC)

3.15. The following functions need to be delivered in all outbreaks. It is important however that there should be flexibility in the delivery of the response. During smaller outbreaks a more low key approach will be appropriate. For example representatives from the devolved administrations may not be embedded within the JCC if the outbreak is small and only affects England.

3.16. All JCC cells (areas of responsibility identified in bold below) will provide tactical advice to their counterpart cells at the Local Disease Control Centre (LDCC).

Disease Reporting Team (DRT)

3.17. The DRT receives reports of suspected disease from the field, considers the options for control, recommends culling as appropriate and acts as a central co-ordination point to collate, refine and present up-to-date information on disease reports. The DRT may be set up during an outbreak, though in a smaller outbreak their duties will remain with VENDU, with additional administrative support provided.

The DRT will be established as follows:

- Once a decision is made to establish the NDCC the Head of Veterinary Exotic Notifiable Diseases Unit (VENDU) will meet with the Animal Health Director of Veterinary and Technical Services and the Head of the JCC to organise the transfer of responsibility from VENDU for report cases to the DRT. In a small outbreak the decision may be made for the responsibility to remain with VENDU.

- Designated VLA vets will be called in as additional resources as will the Head of DRT at an agreed time.

- A member of VENDU will work in the DRT for an initial period.

- Once the Head of the DRT is in post, a decision will be made on their level of authority for disease confirmation. VENDU staff will revert to their normal duties taking telephone report cases from Animal Health offices on other veterinary enquiries into other exotic animal diseases and providing veterinary advice to policy colleagues.

Veterinary Operations

3.18. The Veterinary Operations cell acts as the central point of contact in the JCC for veterinary staff working to the Animal Health Operations Director. It co-ordinates and manages the veterinary aspects of the control, eradication and recovery
operation by liaison with the Food and Farming Group policy colleagues and by veterinary direction to the field operation.

Finance

3.19. The NDCC Head of Finance is responsible for establishing and leading the NDCC Finance Team in the JCC, liaising with the Defra Finance Director General to establish the NDCC Finance Team and for sourcing Finance Managers to each LDCC.

3.20. The NDCC Finance Team is responsible for ensuring that the full cost of the disease control operation are accurately monitored and captured. This will require close liaison between Animal Health, Defra, other parts of the Defra Network and other bodies as required. The team will provide financial reports as required and supporting evidence if forecasts indicate that a claim for reserve funding is required from HM Treasury. The NDCC Finance Team, comprising of staff from both Defra and Animal Health, will continue to ensure that financial control continues for each outbreak after the eradication of the disease in the field. This work which may last several years, includes:

- compensation to affected parties;
- payment of properly substantiated invoices to suppliers;
- submission of required returns to the EU;
- audits relating to outbreak costs;

Procurement

3.21. The NDCC Procurement cell is staffed by Defra’s Procurement and Contracts Division and provides support and advice on the procurement of goods and services to AHDOs and LDCCs covering the requirements from the period from confirmation of disease until the Procurement Emergency Response Team (PERT) arrives at the LDCC, including the triggering of contingency contracts; authorisation and use of emergency purchase orders and procurement cards; and contract management and letting.

Administration and Forward Planning

3.22. The Administration and Forward Planning cell is responsible for horizon scanning to identify possible operational and logistic problems and provide solutions. They will use the output of epidemiological modelling for resource planning purposes in order to assess the operational impact of the predicted progression of the outbreak, identifying likely strategic, tactical and operational milestones.

LDCC Liaison (part of the Administration and Forward Planning Cell)
3.23. LDCC liaison forms part of the Administration and Forward Planning Team and acts as a central point for overseeing the relationship and communications between the NDCC and the LDCC. Its main function is to retain an overview of status of the response at the LDCC(s).

3.24. It is also responsible for ensuring that information and guidance on the management of the outbreak (beyond that provided in the emergency instructions (EIs) etc) is passed urgently to the LDCCs and that information flows from the LDCC to the NDCC are accurate and timely.

**Human Resources (HR)**

3.25. The NDCC HR cell manages and coordinates the provision of veterinary, specialist, and administrative resources to the LDCCs by liaising with the Animal Health Human Resources Team in Worcester and the Senior Operations Managers. It works with Defra HR, other Defra divisions, Defra agencies, and, depending on the size of the outbreak, with Government Offices, Cabinet Office Civil Contingencies Secretariat (CCS), Department for Work and Pensions (Jobcentre Plus), Operational Support Secretariat and Other Government Departments to secure emergency staff, including veterinary resource. They may also liaise with the Royal College of Veterinary Surgeons (RCVS), British Veterinary Association (BVA), Foreign and Commonwealth Office (FCO) and the Chief Veterinary Officers (CVOs) of other countries over transfer of staff and the use of the International Animal Health Emergency Reserve (IAHER). The team is also responsible for establishing contract terms and conditions for additional staff and contracted personnel as well as the provision of training and health and safety procedures for staff and contractors.

**Management Information and Reports**

3.26. The JCC Management Information cell is responsible for collecting, collating and interpreting summary data and information on the control and management of the outbreak. The team will be a central point of intelligence for the outbreak, its impact and control. They will receive daily situation reports from RODs on behalf of the LDCCs and when appropriate, from Rural Affairs Forums. They will compile the JCC report of data and analysis which will be submitted to CCS on a daily basis or less frequently as jointly agreed between CCS and the Head of the JCC, and compile and distribute the NDCC birdtable notes. The JCC Management Information Team will also coordinate the Defra/Animal Health contribution to the CRIP (Commonly Recognised Information Picture) presentation in preparation for CCC and CCC(O) meetings.

**Data Management**

3.27. The Data Management cell will work with the LDCC, the NEEG and Animal Health Business Development Team (BDT) to provide accurate reports of progress on the disease control operation. It will provide this information to the Management
Information cell and as required contribute to the preparation of reports to SCoFCAH and OIE.

Information Technology (IT)

3.28. The IT cell will co-ordinate requests for IT services and developments and manage their delivery. This will involve liaison with IBM, the IT service contractor and Animal Health Business Development Team who are responsible for the maintenance of IT Disease Control Systems for different diseases.

Field Operations

3.29. The Field Operations team issues tactical guidance to LDCCs about culling, transport, disposal, and cleansing and disinfection operations. It will liaise closely with the procurement cell to ensure that services are available to carry out these key operational functions and with the central teams of other organisations whose local staff will be involved in the field operation. This includes EA and HPA. For large outbreaks the team may sub-divide into separate cells covering Culling, Transport & Disposal and Cleansing & Disinfection. The Field Operations team is also responsible for imposing and lifting Air Exclusion Zones if required.

Legal Liaison

3.30. The Legal Liaison cell will provide legal advice and expertise to the NDCC and ADPG. Defra Legal Group makes provision for this in its business continuity plans.

Operational Partners (Government/Public organisations which have a role in exotic animal disease control)

3.31. The JCC includes representation from the Civil Contingencies Secretariat (CCS), the Environment Agency (EA), the Health Protection Agency (HPA), the Association of Chief Police Officers (ACPO), Local Authorities Coordinators of Regulatory Services (LACORS), Department of Communities and Local Government (DCLG), Food Standards Agency (FSA), Meat Hygiene Service (MHS) and Natural England (NE). Section 6 gives more detail of each organisation.

Stakeholders (Non government/public organisations who have a stake in exotic animal disease control)

3.32. Depending on the size, location, scale, and nature of the outbreak there may be stakeholder representation within the JCC. Representatives from major
stakeholder groups will be invited to attend NDCC birhtable meetings and can attend the various other meetings arranged for stakeholders.

Devolved Administrations

3.33. Representatives from the Devolved Administrations (DAs) may be based in the JCC during large scale outbreaks in Great Britain. For smaller outbreaks it may not be necessary for the DAs to be embedded within the JCC and they may participate at NDCC birtables via teleconference. Arrangements for outbreaks of exotic animal diseases in the devolved administrations are outlined in section 6.39 et seq.

Communications & Briefing

3.34. The Briefing Team aims to gather information on the disease outbreak, on the policies employed to control it and the operational response from a number of sources. It aims to provide accurate and timely briefing, including the core brief, on the outbreak for Ministers, media, senior officials, helplines and all staff dealing directly with the public.

3.35. The Communications team liaises with the NDS and Communications teams in the LDCCs to ensure that briefing is deployed effectively. They ensure that Defra and Animal Health staff are kept aware of developments in controlling the disease. The teams work closely with and may be integrated into the Communications Team that is set up within Food and Farming Group and with the Central Communications Unit (CCU).

Vaccination Operations (only during an outbreak of FMD)

3.36. The Vaccination Operations Team will, through its management of the external emergency vaccination contractor, implement FMD vaccination operations which will include supplying the vaccination teams, the supervising veterinary surgeons and supporting management structures to ensure the best deployment of this limited national resource, depending upon priorities for disease control. The team will also provide advice and guidance to the commercial contractor and information on vaccination capability and operational arrangements to the JCC, FFG and LDCC staff.
Local Control and Coordination

3.37. Upon confirmation of disease a Local Disease Control Centre (LDCC) is established to manage the operational aspects of the response. It is based in the relevant AHDO of Animal Health. Depending on the size and scale of the outbreak, there may be more than one LDCC established. The DVM notifies the local authorities, police force and other local operational partners and stakeholders after the amber teleconference (para 2.11).

3.38. The LDCC will include the following cells, set up to manage and support local operational activities.

Allocations

3.39. The allocations cell ensures that jobs are prioritised, allocated on time, fully completed and accurately recorded.

Bio-security

3.40. The bio-security cell provides materials, personnel and information to reduce the risk of spread of disease from infected to uninfected stock.

Communications

3.41. The communications cell provides a comprehensive, integrated communications service, including all aspects of internal and external communications. A NDS representative forms part of the communications cell.

3.42. The LDCC communications cell is responsible for several functions operating within separate cells but providing an integrated service. These functions are:

- Helpline
- Stakeholder Liaison/External Communications
- Secretariat & Press Office
- Internal Communications and Distribution
Epidemiology

3.43. The epidemiology cell contributes to the understanding and control of disease by analysing patterns of disease and assessing risk factors. It is made up of members of the Animal Health epidemiology team and reports to the NEEG and liaises closely with the JCC Veterinary Operations cell.

Facilities

3.44. The facilities cell provides the LDCC with the required infrastructure including accommodation, data and communications, fixtures and fittings and security.

Field Operations

3.45. Overall responsibility for field operations. All the cells listed below are part of field operations.

Case Officer

3.46. A Case Officer is appointed foe every premises on which disease control activity is taking. This person is responsible for overseeing all activities of Animal Health staff, other officials, valuers, slaughtermen, contractors etc. to ensure a coordinated, well directed operation, to ensure compliance with health and safety protocols, to minimise the risk of disease spread from the premises and to achieve rapid and effective completion of disease control measures.

Gate Officer

3.47. A Gate Officer is appointed to each premises on which work is taking place and controls and records movement of people, vehicles, materials and equipment onto and off any premises on which disease control activity is taking place.

Cleansing and Disinfection Cell

3.48. The cleansing and disinfection cell co-ordinates appropriate cleansing and disinfection activities on all premises where animals have been culled for disease
control purposes. They liaise with the NDCC cleansing and disinfection cell and the procurement cell on the provision of contractors.

Culling Cell

The culling cell coordinates culling activities on all premises where animals are to be culled for disease control purposes. They will liaise with the NDCC culling cell and the Defra procurement cell.

Disposal Cell

3.49. The disposal cell co-ordinates the disposal of carcases from premises where animals are culled for disease control purposes.

Sample Handling Cell

3.50. The sample handling cell advises on sampling requirements and coordinates the packing and dispatch of samples to the laboratory. It may include a liaison officer from VLA.

Stores Cell

3.51. The stores cell will maintain sufficient stores to allow field operations cell to undertake activities on premises where animals have been culled for disease control purposes and ensuring there are sufficient stores for all purposes.

Finance

3.52. The LDCC Finance cell records, manages, advises and alerts on finance activity within the LDCC and will liaise with the NDCC finance cell.

Procurement

3.53. The procurement cell will manage procurement and contractual activity at the LDCC in accordance with Defra and Animal Health procedures.

Valuation Cell
3.54. The valuation cell ensures fair and accurate valuations of all livestock being culled for disease control purposes are carried out in accordance with legislative and policy requirements.

**Geographical Information Services (GIS)**

3.55. The LDCC GIS cell will work with the NDCC Data Analysis and Mapping cell to ensure that the critical GIS response to the declaration of an IP is met.

**Licensing**

3.56. The licensing cell assists the disease control process by considering applications for exemptions from restrictions and licensing those exemptions e.g. animal movements, activities or events, where allowed and appropriate.

**Human Resources (HR)**

3.57. The HR cell will coordinate the provision of additional human resources and ensure that best HR practice and Defra/Animal Health standards are applied.

**Record Control Centre**

3.58. Develops and manages an effective LDCC Record Centre, by managing official records including registered files and any other media which conveys information.

**Surveillance**

3.59. The surveillance cell will undertake clinical inspections, verify details of premises, obtain information on stock numbers and disposition on premises, undertake required surveillance to enable zone clearance and undertake surveillance as required for other teams (e.g. Epidemiology).

**Tracings and Dangerous Contacts**

3.60. The Tracings and Dangerous Contacts cell identifies the source of disease, and works to limit its spread, by ensuring that tracings are identified and prioritised promptly and where appropriate a recommendation is made for stock to be culled as Dangerous Contacts.
Health and Safety

3.61. The Health and Safety cell will provide advice and assistance for all aspects of staff health and safety, liaising with the NDCC HR cell and HPA as appropriate.
Local Disease Control Centre

- Regional Operations Director
  - Divisional Veterinary Manager
  - Divisional Operations Manager
  - Finance Manager
  - HR Manager
  - Operational Personnel

Stakeholder representation, Operational Partners, Regional Resilience Teams, Local Authorities, Environment Agency, Police
Regional Coordination

3.62. On confirmation Animal Health establishes an LDCC and invites operational partners to join, including a member of the Regional Resilience Team (RRT) at the appropriate Government Office. Defra/Animal Health produce initial communications messages and cascade these to regional teams for cascade locally. The NDS will liaise to ensure the lines reflect the local position if appropriate.

3.63. The ROD will discuss with the appropriate Regional Resilience Director what local arrangements are necessary to consider wider consequences of the outbreak (e.g. health, economic, social, environmental and public information).

3.64. Local SCGs, if established, work closely with the RRT on wider impacts on behalf of central government – e.g. public information, public health issues and economic impacts. A Regional Civil Contingencies Committee (RCCC) may be convened, if appropriate and proportionate, to take an overview of the wider impacts of an outbreak which may cross local boundaries, engaging local partners as necessary.

3.65. Defra as Lead Government Department is directly responsible for both the local and national response. Defra and Animal Health ensure that operational partners e.g. LA emergency planners and trading standards officers, EA, Police, HPA are represented through national organisations at the NDCC as well as at the LDCC.

3.66. At the local level the ROD shares with the GO Regional Resilience Director (RRD), information on the local response so that emerging wider issues are identified and their handling agreed.
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4. Groups and Committees

Strategic Level

4.1. Civil Contingencies Committee (Ministers) (CCC)

Purpose: To provide a forum for Ministerial review of strategies in a wider Government context and for dealing with decisions relating to policy and operational strategy issues that affect other Government Departments.

Chair: Defra Minister

Secretariat: Cabinet Office Civil Contingencies Secretariat (CCS)

Participants or their representatives:

- Defra (Permanent Secretary (in exceptional circumstances), Defra DG FFG (where appropriate), Chief Veterinary Officer, Chief Scientific Advisor, Chief Executive Animal Health)
- Number 10
- Department for Communities and Local Government (DCLG)
- Environment Agency (EA)
- Ministry of Defence (MOD)
- Home Office
- Association of Chief Police Officers (ACPO)
- Foreign and Commonwealth Office (FCO)
- Department for Work and Pensions (DWP)
- Department of Health (DoH)
- Health Protection Agency (HPA)
- Health and Safety Executive (HSE)
- Department for Culture, Media, and Sport (DCMS)
- Department for Transport (DfT)
- Her Majesty’s Treasury (HMT)
- Food Standards Agency (FSA)
- Government Office for Science

Representatives from DAs and other Government Departments may be invited to attend as required. Likewise for LGA.

Likely issues to be discussed:

- Situation report
- Operational Response
• Stakeholder engagement
• International and European Issues
• Forward Strategy
• Communications and Media
• Next Steps
4.2. Civil Contingencies Committee (Officials) (CCC (O))

Purpose: To review strategies in a wider Government context and for dealing with operational strategy issues which affect other Government Departments

Chair: DG SIR (Security, Intelligence and Resilience) Cabinet Office or Director Civil Contingencies Secretariat (CCS)

Secretariat: Civil Contingencies Secretariat

Participants or their representatives:

Defra (Permanent Secretary (in exceptional circumstances), DG FFG (where appropriate), Chief Veterinary Officer, Chief Scientific Advisor, Chief Executive Animal Health)
Number 10
Department for Communities and Local Government (DCLG)
Environment Agency (EA)
Ministry of Defence (MOD)
Home Office
Association of Chief Police Officers (ACPO)
Foreign and Commonwealth Office (FCO)
Department for Work and Pensions (DWP)
Department of Health (DoH)
Health Protection Agency (HPA)
Health and Safety Executive (HSE)
Department for Culture, Media, and Sport (DCMS)
Department for Transport (DfT)
Her Majesty’s Treasury (HMT)
Food Standards Agency (FSA)
Government Office for Science

Representatives from DAs and other Government Departments may be invited to attend as required. Likewise for LGA.

Likely issues to be discussed:

- Situation report
- Operational Response
- Stakeholder engagement
- International and European Issues
- Forward Strategy
- Communications and Media
- Next Steps
4.3. **Defra Emergency Management Board (EMB)**

**Purpose:** The strategic decision making body responsible for considering how best Defra should respond to the outbreak. It will meet at an appropriate time after the outbreak is confirmed and frequency of meetings will depend on the scale and severity of the outbreak. It may conclude that decisions relating to disease control policy should be taken by the Animal Disease Policy Group (ADPG) and that the EMB will focus on how the department as a whole should respond and in particular the budgetary and resource aspects. The Permanent Secretary decides if the scale and severity of the outbreak merits an Emergency Management Board meeting.

**Chair:** Permanent Secretary

**Secretariat:** Permanent Secretary’s Office

**Participants or their representatives:**

All Defra Directors General,
Chief Executive Animal Health,
Director of Communications,
Chief Veterinary Officer,
Chief Scientific Advisor,

**Agenda:**

- Overview of outbreak
- Overview of Government response
  - Coordination and liaison with CCS, OGDs and the DAs
  - Disease control in the field
  - Communication issues
- Resourcing issues including Emergency Volunteers Register
- Financial summary and budget outlook
- Impact of outbreak on other Departmental responsibilities, including business continuity
- Possibility of future meetings
4.4. **Animal Disease Policy Group (ADPG)**

**Purpose:** The role of the ADPG is to provide disease control policy advice and strategy recommendations to Defra Ministers and the Civil Contingencies Committee and challenge strategic assumptions. It draws, in particular, on advice from the NEEG.

**Chair:** SRO for EDPP

**Secretariat:** Defra Emergency Response Capability Core Team

**Participants or their representatives:**

Defra Chief Veterinary Officer,
Defra Chief Scientific Advisor’s representative,
Deputy Chief Veterinary Officer,
Head of National Emergency Epidemiology Group (NEEG),
Government Office for Science representative,
Director General Farming and Food – by exception,
Deputy Director Legal Division (Animal Health and Welfare),
Communications Directorate representative,
Scottish Executive,
Welsh Assembly Government (WAG RA),
Department for Agriculture and Rural Development,
Northern Ireland (DARDNI) (if UK outbreak),
Cabinet Office Civil Contingencies Secretariat (CCS),
Defra Exotic Disease Policy Lead,
Animal Health Veterinary and Technical Services Director,
Animal Health Field Services Director,
International Trade Core Function.

For zoonotic diseases, core membership will be increased to include representatives from Health Protection Agency (HPA)/ Department of Health (DoH).

[For significant policy decisions, membership may expand to include: Defra Permanent Secretary and other Directors General, Defra Director of Finance, Animal Health Director of Finance, Defra Director of Communications.]

**Issues to be discussed:**

- Agreed policy recommendations for Ministers
- Agreed advice to be given to CCC on disease control strategy
• Policy decisions based upon scientific advice, in particular that of the National Experts Group (NEG)

• Identification of risks and issues for future scenarios that may have an impact upon strategies under consideration
4.5. **Daily Communications Meeting**

**Purpose:** A daily forum for identifying and agreeing key points to make for communications (internal & external) and media briefing.

**Chair:** Director of Communications

**Secretariat:** Communications Directorate Strategic Communications Unit

**Participants or their representatives:**

Chief Executive Animal Health,
Permanent Secretary,
Minister,
Chief Veterinary Officer,
No 10,
Business Change Manager (FFG)

**Issues to be discussed:**

- Strategic discussion
- Key messages, lines to take, issues of the day
- Media handling
4.6. **Daily Strategic Stocktake**

**Purpose:** A daily forum for ensuring senior managers of the disease control operation are aware of the latest developments and able to plan and take decisions on the overall strategic direction.

**Chair:** CVO

**Secretariat:** CVO's office

**Participants:**

- Chief Executive Animal Health
- SRO EDPP
- Head of VENDU
- Animal Health Head of Operations
- Head of NEEG
- Head of International Trade policy
- Economic/Industry representation as appropriate

**Issues to be discussed:**

- Recent developments
- Overall strategic direction
4.7. **Science Advisory Council (SAC)**

**Purpose:** To provide independent science advice to Defra’s Chief Scientific Advisor, the ADPG and the CCC; and to audit and advise on strategic assumptions.

**Chair:** Independent Chair

**Secretariat:** Defra Chief Scientific Adviser’s Office

**Reports to Defra Chief Scientific Adviser.**

**Participants or their representatives:**

Members of the Science Advisory Council augmented by additional experts as appropriate (including EU experts).

Additional Participants or their representatives may participate as observers, including:
- CVO’s representative,
- Science Directorate Officials and representatives from Central government,
- Devolved administrations and Research councils as appropriate.
- Other technical experts, including those with relevant industry expertise may be asked to provide briefing on specific issues.

**Issues to be discussed:**

- Advice to Defra CSA on the science relating to strategies for disease control and prevention.
- Strategic-level peer review of the quality of the scientific evidence supporting veterinary policy.
- Audit and advice on scientific assumptions within strategy development.
- Horizon scanning for future scenarios that may have an impact on strategies.
4.8. **National Experts Group**

**Purpose:** A permanently operational group which, in an outbreak of exotic animal disease, provides tactical advice and recommendations on the disease and its control to the Animal Disease Policy Group.

**Chair:** Deputy Chief Veterinary Officer (DCVO)

**Secretariat:** Defra Emergency Response Capability Core Team

**Participants or their representatives:**

Head of the NEEG,
Animal Health Epidemiologists,
Head of the relevant laboratory.
Experts in
virology, diagnostics, phylogenetics, vaccinology, epidemiology and pathogenesis,
serology representative from the Veterinary Laboratories Agency,
Meteorologist (where appropriate),
In-house modelling representative,
Modelling representative appointed by the Science Advisory Council – Epidemic Diseases Sub Group (SAC-ED),
Invited experts on environmental and rural issues,
the Exotic Disease Policy Lead,
Animal Health Veterinary and Technical Services Director

**Issues to be discussed:**

- Recommendations on disease control for the Animal Disease Policy Group (ADPG)
- Advice to be shared with policy colleagues in the Devolved Administrations and the independent scientists in the Science Advisory Council Epidemic Diseases Sub Group
- Commissioning additional analytical work if existing models do not provide a sufficient understanding of the epidemic
4.9. **National Emergency Epidemiology Group (NEEG)**

NEEG operates as a working division during an outbreak of animal disease, and is composed of various epidemiological experts. Its main functions are to:

- Provide advice and assessments to contribute to policy decisions
- Provide advice on the viability and efficacy of vaccination as a measure of disease control
- Provide representation to the National Experts Group (NEG) and Animal Disease Policy Group (ADPG)
- Provide regular epidemiology reports to the European Commission
- Advise on surveillance in general and produce surveillance plans for country freedom
4.10. **Stakeholder Meetings**

**Purpose:** To provide stakeholders with a forum for discussing and influencing policy developments and to help steer the strategic direction.

**Chair:** SRO for EDPP generally leads core and key stakeholder discussions; Policy Lead may deputise.

CVO or DCVO chairs veterinary stakeholder groups.

Ministers will occasionally chair key stakeholder groups.

**Secretariat:** Defra Emergency Response Capability Core Team

**Participants or their representatives:**

Defra Chief Scientific Advisor (or Deputy),
Defra CVO (or Deputy),
Chief Executive Animal Health (or Deputy),
Defra Communications Director,
Stakeholders representing agricultural and rural interests, food supply and other organisations (by open invitation).

Other Government Departments (as necessary) [possibly inc. DoH, Food Standards Agency (FSA)].

**Issues to be discussed:**

Depending on the outbreak, a number of different stakeholder groups may be convened, including but not limited to:

- Core Group of stakeholders invited in a personal capacity to work with senior officials in developing strategic disease control policies
- Key Stakeholders representing industry organisations impacted by the outbreak as a means of keeping people informed of latest developments and providing a forum to raise issues
- Veterinary Stakeholders - to ensure representatives of key veterinary bodies are kept informed of developments and have opportunity to input into decision making
- Retailers and Exporters - to discuss issues relating to domestic and international trade
4.11. **Defra Rural Issues Group**

**Purpose:** To provide advice and policy recommendations on rural issues to the CCC and ADPG.

**Chair:** Director, Rural Policy.

**Secretariat:** Office of Director, Rural Policy.

**Participants or their representatives:**

- Action with Communities in Rural England (ACRS),
- Age Concern England,
- English National Park Authorities Association (ENPAA),
- British Chamber of Commerce,
- British Horse Society,
- Churches Together in England,
- Co-operatives UK,
- Campaign to Protect Rural England (CPRE),
- Country Land & Business Association (CLA),
- Countryside Agency,
- Countryside Alliance,
- English Heritage,
- English Nature,
- Environment Agency,
- Forestry Commission (England),
- Housing Corporation,
- Local Government Association (LGA),
- National Association of Local Councils,
- National Federation of Women’s Institutes,
- National Trust,
- National Youth Agency,
- National Council for Voluntary Organisations (NCVO),
- National Farmers’ Union (NFU),
- Ramblers’ Association,
- Regional Development Agencies,
- Royal Society for the Protection of Birds (RSPB),
- Royal Society for the Prevention of Cruelty to Animals (RSPCA),
- Trades Union Congress (TUC),
- Department for Culture, Media and Sport (Tourism),
- Department for Trade and Industry (business support),
- Department for Work and Pensions (Jobcentre Plus),
- Department for Communities and Local Government (DCLG).
Issues to be discussed:

- Agree advice for ADPG and CCC on the affect of policies on rural communities and industries
- Feedback from stakeholders on rural issues
- Challenges of assumptions within strategy development
- Horizon scanning for future scenarios that may have an impact on strategies
Diagram of inter-relationships between Policy and Strategy Groups
Tactical Level

4.12. **NDCC Birdtable Meetings**

**Purpose:**

- To provide a rhythm for the management of the outbreak by meeting regularly.
- To facilitate the effective management of the outbreak by ensuring communication between all policy, operational, and communications functions involved.
- To provide brief situation reports on all aspects of the operation to those concerned in its management, which may include operational partners and external stakeholders, to encourage a coordinated and cooperative response.
- To identify key emerging issues and allocate responsibility for resolving them and reporting back, so creating and fostering feedback loops.

**Chair:** Head of JCC (Animal Health Head of Contingency Planning Division)

**Secretariat:** Animal Health Contingency Planning Division

**Participants or their representatives:**

All involved in the management of the disease control operation e.g. all JCC Heads of Cell, policy representatives, operational partners and invited stakeholders.

Birdtables are held standing up, with participants contributing in the same order each time, as in the list given overleaf. Not all the contributions listed are needed at all times in an outbreak. Contributions must be brief, well focused on immediate key issues, should be objective not speculative and be completed as expeditiously as possible. The chair will decide if teleconferencing facilities are to be provided for representatives from operational partners, other government departments and the Devolved Administrations who are exceptionally unable to attend in person.
1. Update on current situation
2. Epidemiology
3. Data Analysis and Mapping
4. Operations
5. Vaccination
6. Culling and Disposal
7. Disease Control policy
8. Legal
9. International and Trade issues
10. Animal Welfare
11. Science
12. Rural
13. Food Chain
14. Livestock Products
15. Wildlife Species Conservation – if necessary
16. Human Resources – Animal Health
    - Defra and Others
17. Procurement and Contracts
18. Finance
19. IT
20. Web team
21. Communications – Press Office
    - CCU/Helpline etc
    - Animal Health
22. Devolved Administrations – Wales
    - Scotland
    - Northern Ireland
23. UKREP
24. Operational Partners
    - CCS
    - DCLG
    - HPA
    - DoH
    - LACORS
    - FSA
    - MHS
    - NE
    - EA
    - ACPO
25. RSPCA
26. Industry Representative
27. CE Animal Health
28. CVO
29. Minister (If Present)
30. Director of JCC - Housekeeping issues
   Birdtable battle rhythm
Operational Level

4.13. LDCC Birdtable Meetings

Purpose:

- To provide a vehicle for communication between all key operational functions involved in managing the outbreak locally.

- To provide brief situation reports on all aspects of the operation to those concerned in its management, which may include operational partners and external stakeholders, to encourage a coordinated and cooperative response.

- To identify key emerging issues and allocate responsibility for resolving them and reporting back, so creating and fostering feedback loops.

- To provide a structure to deal with action points and a designated point at which all those involved in the response can consider future action necessary.

Chair: Regional Operations Director (ROD)

Secretariat: LDCC Communications Team

Participants or their representatives:

LDCC management team, all LDCC team managers, operational partners, invited stakeholders.

Agenda:

- Update on current disease status.

- Situation reports from LDCC team managers.

- Updates from Stakeholders and Operational Partners.

- Date and time of next meeting.

Birdtables are held standing up, with participants contributing in the same order each time. Contributions must be brief, well focused on immediate key issues, should be objective not speculative and be completed as expeditiously as possible.
LDCC Birdtable Routine

1. Disease Report Cell - Update on current situation
   - No. of cases, report cases
   - No. and type of animals affected

2. Epidemiology

3. Field Ops

4. Surveillance

5. Tracings and Dangerous Contacts

6. Licensing

7. Biosecurity

8. Stores

9. Allocations

10. Restocking (When Needed)

11. Communications/NDS

12. Human Resources (HR)

13. Procurement

14. Finance

15. Facilities/IT

16. DCS

17. GIS

18. Records Control

19. Ops Partners
   - HPA
   - Local Authority
   - Environment Agency
   - Others as required by disease type

20. Industry
   - NFU
   - Others as required by disease type

21. DVM

22. ROD
4.14. **Regional Operations Directors (RODs) Teleconference**

**Purpose:** To provide a daily forum for Regional Operations Directors and DVMs of Animal Health Divisional Offices involved in the outbreak to communicate with the Joint Coordination Centre (JCC).

**Chair:** Field Services Director

**Secretariat:** Animal Health Contingency Planning Division

**Participants or their representatives:**
- Regional Operations Director(s),
- Chief Executive Animal Health,
- Head of Veterinary Operations,
- Head of Operations,
- Head of JCC,
- Head of HR,
- Animal Health Finance Director,
- Divisional Veterinary Manager(s) involved in the outbreak.

**Agenda:**
- Current regional situation(s).
- Resources.
- Operational Issues.
- Issues requiring escalation.
- Future Actions.
### Battle Rhythm – Strategic and Tactical Levels

<table>
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<tr>
<th>Time</th>
<th>Event</th>
<th>Location</th>
<th>Participants or their representatives</th>
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| **0800 - 0830** | Daily Stocktake                            | 5th Floor, Nobel House    | • Chief Exec Animal Health  
• Disease control policy, vets  
• Epidemiology  
• International Trade policy  
• Economic/Industry representation |
| **0900 – 0930 (after 0830 Birdtable)** | Daily Communications Meeting                | 7th Floor, Nobel House    | Chief Executive Animal Health, Permanent Secretary, Minister, CVO, No 10, Exotic Disease Policy Lead |
| Ad-hoc        | Animal Disease Policy Group                | 5th Floor, Nobel House    | CVO (Chair)  
(other participants outlined in description of group.)                      |
| **1000 – 1100** | Civil Contingencies Committee (s)          | Cabinet Office Briefing Room (COBR) | Chair: Cabinet Office CCS or Defra Minister  
(other participants outlined in description of group).                     |
| **1130 - 1200** | Media Briefing                            | Nobel House               | Defra Minister, CVO, Defra CSA, CE Animal Health                           |

| 0830 – 0900   | JCC Birdtable Meeting                      | Area 5C, Nobel House      | Key NDCC personnel                                                         |
| 1200 – 1230   | JCC Birdtable Meeting                      | Area 5C, Nobel House      | Key NDCC personnel                                                         |
| 1400 – 1430   | Regional Operations Directors’ Teleconference | 5th Floor, Nobel House | Dir Ops, RODs                                                              |
| 1800 - 1830   | JCC Birdtable                             | Area 5C, Nobel House      | Key NDCC personnel                                                         |
| 2100 (approx) | NDCC Report compiled & circulated         | Area 5C, Nobel House      | JCC Management Information Cell                                             |

4.15. The battle rhythm set out here is indicative. These timings are for an outbreak of significant size in which a Civil Contingencies Committee is established and a daily media briefing is the norm. Any deviation from the set battle rhythm must be agreed between the Head of the JCC (Animal Health Head of Contingency Planning Division) and the Chief Veterinary Officer.
4.16. Where an outbreak is small and events are slow moving a more condensed battle rhythm will be more appropriate, with a later start and earlier finishing time. The main point is to ensure that a rhythm is set and understood by all.

**Battle Rhythm- Operational (LDCC) Level**

<table>
<thead>
<tr>
<th>Time</th>
<th>Event</th>
<th>Location</th>
<th>Participants or their representatives</th>
</tr>
</thead>
<tbody>
<tr>
<td>0830 – 0900</td>
<td>LDCC Birtable Meeting</td>
<td>LDCC</td>
<td>Heads of Ops Teams Other LDCC representatives</td>
</tr>
<tr>
<td>0800 – 0830</td>
<td>Daily Management &amp; Communications Meeting</td>
<td></td>
<td>ROD, DVM, DOM</td>
</tr>
<tr>
<td>1130 – 1200</td>
<td>Media Briefing</td>
<td></td>
<td>ROD</td>
</tr>
<tr>
<td>1200 – 1230</td>
<td>LDCC Birtable</td>
<td>LDCC</td>
<td>Heads of Ops Teams Other LDCC representatives</td>
</tr>
<tr>
<td>1400 – 1430</td>
<td>Regional Operations Directors’ Teleconference</td>
<td>5th Floor, Nobel House</td>
<td>RODs</td>
</tr>
<tr>
<td>1800</td>
<td>ROD Sitreps due</td>
<td>Sent to JCC Stats &amp; Info Team</td>
<td></td>
</tr>
<tr>
<td>1800 - 1830</td>
<td>LDCC Birtable</td>
<td>LDCC</td>
<td>Heads of Ops Teams Other LDCC representatives</td>
</tr>
</tbody>
</table>
5. **Roles and Responsibilities**

5.1. This section outlines the roles and responsibilities of key officers within Defra and Animal Health in responding to an outbreak of Exotic Animal Disease. It describes the actions and processes requiring completion at each phase of the disease control operation. Each post-holder will employ their knowledge, judgement and discretion in order to determine the most appropriate response to the situation, using this document as a guide to ensure that they act as part of a coordinated response.

**Strategic Roles**

5.2. At the strategic level key individuals will be required to define, review and refine policies upon which the disease control operation will be based. This will also involve taking decisions to ensure that the response complies with our domestic and international legal obligations and that all those concerned across government and beyond are appropriately engaged.

**Tactical Roles**

5.3. Key individuals at the tactical level are responsible for ensuring that strategic advice is translated into practical instructions to those carrying out the operational response.

**Operational Roles**

5.4. Those with key responsibilities at the operational level are responsible for the effective implementation of tactical advice set out in contingency plans and operational instructions.
Strategic Level

Secretary of State (SoS) for Environment, Food and Rural Affairs

Suspicion Phase (Amber Alert)

5.5. There are no specific actions to be carried out by the Secretary of State at suspicion stage.

Confirmation Phase (Red Alert)

5.6. The Secretary of State will:

- Brief Parliament if necessary.
- Brief No 10 and the Cabinet.

Mobilisation & Ongoing Management of Disease Control

5.7. The SoS’s day to day involvement will be dependent on the size and scale of the outbreak. Their involvement is likely to be greater in a national scale outbreak with regional spread of disease, or an instance of zoonotic disease with implications for human health. The SoS State may be required to:

- Decide if emergency vaccination is to be implemented for disease control in an outbreak of Foot and Mouth Disease. The decision must be justified to Parliament and will be based upon epidemiological and scientific advice provided by Defra’s Chief Veterinary Officer and Chief Scientific Advisor.
- Brief Parliament about current risks and disease control measures.
- Brief the Cabinet and No 10 when necessary.
- Brief the media, when necessary. (The Chief Veterinary Officer will be the main spokesperson for the media. However a decision will be made by the Director of Communications whether the Secretary of State’s involvement in media briefing is appropriate).
Minister of State for Sustainable Food and Farming, and Animal Welfare

5.8. During an outbreak of Exotic Animal Disease, lead ministerial responsibility will rest with the Minister of State for Sustainable Food and Farming, and Animal Welfare.

Suspicion Phase (Amber Alert)

5.9. There are no specific actions to be carried out by the Minister at suspicion stage.

Confirmation Phase (Red Alert)

5.10. The Minister may:

- Attend the initial meeting of the Defra EMB

Mobilisation & Ongoing Management of Disease Control

5.11. Throughout the disease control operation the Minister will be required to:

- Attend the NDCC birdtable meeting, if considered necessary.
- Attend meetings of the Defra EMB, if considered necessary.
- Brief the media, when necessary (The Chief Veterinary Officer will be the main spokesperson for the media. However a decision will be made by the Director of Communications whether ministerial involvement in media briefing is appropriate).
- Brief the Environment, Food and Rural Affairs (EFRA) select committee as appropriate.
- Respond to Parliamentary Questions concerning the disease outbreak.
- Chair meetings of the Civil Contingencies Committee (CCC).

Attendance at committees and meetings

5.12. The Minister will attend:

- NDCC Birdtable meetings, as necessary.
- Defra Emergency Management Board, if necessary.
- Civil Contingencies Committee (Ministers)
Defra Permanent Secretary

Responsibility

5.13. The Permanent Secretary is responsible for:

- All strategic decisions taken within Defra.

Accountability

5.14. The Permanent Secretary is accountable, through the Chief Executive Animal Health and Defra Finance Director for ensuring the financial integrity of the control and recovery operations by establishing proper procurement, finance and audit procedures, in liaison with HM Treasury and the National Audit Office.

Suspicion Phase (Amber alert)

5.15. There are no specific actions to be carried out by the Permanent Secretary at suspicion stage.

Confirmation Phase (Red Alert)

5.16. Upon confirmation of disease, the Permanent Secretary, having been notified by the Defra Senior Responsible Owner for the Exotic Disease Policy Programme, will be required to:

- Notify Defra Ministers and the Secretary of State that disease has been confirmed. (This is the responsibility of Private Office if the Permanent Secretary is absent).

- Convene the Emergency Management Board as appropriate (EMB). Recommend whether CCS should establish the Civil Contingencies Committee (CCC) on the basis of emerging information about the disease.

- In the absence of the Chief Scientific Adviser (CSA) activate the Science Advisory Panel for Emergency Response (SAPER). Depending on the size, scale and epidemiological nature of the outbreak, Defra’s Science Advisory Council may decide that the Government’s SAPER should be convened. Either the Permanent Secretary or the Chief Scientific Advisor should write to the Security and Intelligence Co-ordinator of the Civil Contingencies Secretariat to arrange this formally.
• Activate the National Disease Control Centre if the Chief Veterinary Officer and the Chief Executive of Animal Health are unavailable to do so.

• Notify the Government Security and Intelligence Co-ordinator at Civil Contingencies Secretariat (CCS) should the EMB recommend that a Civil Contingencies Committee (CCC) should be convened.

5.17. Responsibility for the strategic planning and setting of objectives for the outbreak are the responsibility of the Chief Veterinary Officer and the Animal Disease Policy Group (ADPG). The EMB will focus on business continuity issues.

5.18. Secretariat support to Emergency Management Board will be provided by the Permanent Secretary’s office.

5.19. The EMB can recommend whether a CCC (Ministers –CCC/ Officials- CCC(O)) should be convened, based on emerging information about the disease. CCS is responsible for the organisation and administration of these meetings, and in practice the DG SIR (Security, Intelligence and Resilience) Cabinet Office or Director Civil Contingencies Secretariat (CCS) will call for them to be convened. These committees provide a forum for ministers and officials to review strategies in a wider Government context and for dealing with decisions relating to policy and operational issues that affect other government departments. A decision to convene the group at ministerial level will be dependent upon the scale and severity of the outbreak.

Mobilisation & Ongoing Management of Disease Control

5.20. Throughout the disease control operation the Permanent Secretary may be required to:

• Contact CCS if additional staffing is required, in order to trigger the protocols set out in the Central Memorandum of Understanding on Mutual Aid and the Redeployment of Human Resources.

• Chair meetings of the Emergency Management Board, which will also include business continuity issues.

• Ensure that Deputy Directors with key roles to play are clear about their roles and responsibilities. The Permanent Secretary is also responsible for the appointment of suitable deputies.

• Work with the Secretary of State to ensure that No.10 is appropriately engaged and informed.
• Horizon scan for wider government issues.

**Attendance at committees and meetings**

5.21. The Permanent Secretary may attend:

• Defra Emergency Management Board

• Daily Communications Meeting

• Civil Contingencies Committee (Ministers and Officials) (in exceptional circumstances)
Defra Chief Veterinary Officer (CVO)

Responsibilities

5.22. The CVO is responsible for:

- The National Disease Control Centre and the interface between the policy and operational functions.
- Ownership of animal disease policy and any associated risks.
- The provision of policy advice to Ministers and other senior government officials.
- Briefing the media on current policy and acting as Defra’s main spokesperson in this respect.
- Strategic planning and setting of objectives, but not the tactical management of delivery.
- Response to any questions about test results and the timing of their delivery.

Suspicion Phase (Amber Alert)

5.23. At suspicion phase the Chief Veterinary Officer will:

- Chair the initial telephone conference where there is strong suspicion of disease.

5.24. This will be arranged by the Emergency Response Capability Core Team – see para 2.13 for invitees

5.25. Other agencies may be involved in the teleconference depending upon the nature of the disease.

Confirmation Phase (Red Alert)

5.26. The CVO is responsible for the confirmation of disease. They may use their discretion to raise the alert status to red before receiving laboratory test results if it is considered that the risk assessment indicates an unacceptably high risk of disease.
Upon confirmation of disease the CVO will:

- Inform the Chief Executive of Animal Health that disease has been confirmed.
- Notify the Chief Scientific Advisor to the Government, the Chief Medical Officer, and the Chief Executive of the Health Protection Agency that disease has been confirmed.
- Activate the National Disease Control Centre. In the absence of the CVO this may be done, firstly by the Chief Executive of Animal Health, or secondly by the Permanent Secretary.
- Set out objectives for disease control and take on role of Senior Responsible Owner for Disease Free Status Programme.

**Mobilisation & Ongoing Management of Disease Control**

5.27. Throughout the disease control operation the CVO will be required to:

- Attend the Animal Disease Policy Group (ADPG).
- Chair the daily strategic stocktake meeting
- Chair national level stakeholder meetings – when necessary
- On the advice of the Director of Operations make a request for additional personnel to other EU member states and the International Animal Health Emergency Reserve (IAHER).

**Attendance at committees and meetings**

5.28. The CVO will attend:

- NDCC Birdtable Meetings.
- Animal Disease Policy Group.
- Daily Communications meeting.
- Defra Emergency Management Board
- Civil Contingencies Committee.
• Media briefing.
• Daily Stocktake
• Stakeholder meetings – where necessary.
Animal Health Chief Executive (CE Animal Health)

Responsibilities

5.29. The Chief Executive Animal Health is responsible for:

- Leading the delivery of the operational response nationally.
- Operational arrangements for disease control.
- Briefing Ministers on disease control operations and lead at CCC and CCC(O) on Operations.
- The management of all operational disease control staff, including those drafted in from other areas of the Defra family and elsewhere.

Suspicion Phase (Amber alert)

5.30. At suspicion phase the Chief Executive Animal Health will:

- Participate in the initial telephone conference.
- Notify members of the Animal Health Corporate Management Team and Animal Health Head of Communications of the disease situation.
- Ensure readiness of Animal Health.

Confirmation Phase (Red Alert)

5.31. Upon confirmation of disease the CE Animal Health will:

- Have the authority to activate the National Disease Control Centre, in the absence of the CVO.
- Lead the delivery of the operational response nationally.

Mobilisation & Ongoing Management of Disease Control

5.32. Throughout the disease control operation the CE Animal Health will be required to:

- Plan the effective delivery of strategic decisions.
• Retain an overview of the operational aspects of the disease control effort.

• Authorise Animal Health Human Resources to recruit additional staff for the LDCC. The Head of the JCC may do this in the absence of the CE Animal Health.

• Appoint a Head for the NDCC Finance cell and through them account for expenditure on the disease control operation.

• Provide the Defra Permanent Secretary with information concerning the financial integrity of the control and recovery operations.

Attendance at committees and meetings

5.33. The CE Animal Health may attend:

• NDCC Birdtable Meetings.

• Defra Emergency Management Board.

• Daily Communications Meeting.

• Media Briefing.

• Civil Contingencies Committee (Officials)

• Animal Disease Policy Group (only if considered necessary).

• Stakeholder Meeting.

• Daily strategic stocktake meeting.
Defra Deputy Chief Veterinary Officer (DCVO)

Responsibilities

5.34. The Deputy Chief Veterinary Officer is responsible for:

- Liaison with the European Union Standing Committee on Food Chain and Animal Health (SCoFCAH), other member states and World Organisation for Animal Health (OIE).

Suspicion Phase (Amber Alert)

5.35. At suspicion phase the Deputy Chief Veterinary Officer will:

- Participate in the initial telephone conference where there is strong suspicion of disease, (the DCVO will chair in the CVO’s absence).

- Inform the European Commission and other member states, OIE, the Royal College of Veterinary Surgeons (RCVS), the British Veterinary Association (BVA) and the Royal Society for the Prevention of Cruelty to Animals (RSPCA).

Confirmation Phase (Red Alert)

5.36. Upon confirmation of disease the DCVO will:

- Alert members of the National Experts Group.

- Inform the European Commission and other member states, OIE, the Royal College of Veterinary Surgeons (RCVS), the British Veterinary Association (BVA) and the Royal Society for the Prevention of Cruelty to Animals (RSPCA) that disease has been confirmed.

Mobilisation & Ongoing Management of Disease Control

5.37. Throughout the disease control operation the DCVO will be required to:

- Deputise for the CVO where necessary

- Ensure that vets in core Defra are alerted and deployed where required.

- Make recommendations to the Animal Disease Policy Group (ADPG)
- Horizon scan for tactical risks and issues
- Attend weekly stakeholder meetings
- Chair the National Experts Group (Participants or their representatives on the National Experts Group – see para 4.8)

**Attendance at committees and meetings**

5.38. The DCVO will attend:

- NDCC Birdtable Meetings.
- Animal Disease Policy Group
- Civil Contingencies Committee (if necessary)
Defra Chief Scientific Advisor (CSA)

Responsibility

5.39. The Chief Scientific Advisor is responsible for the provision of scientific advice to Defra Animal Disease Policy Group.

Accountability

5.40. The Chief Scientific Advisor is accountable for all scientific advice relating to a disease outbreak given to Ministers.

Suspicion Phase (Amber Alert)

5.41. At suspicion phase the Defra Chief Scientific Advisor will:

- Participate in the initial telephone conference where there is strong suspicion of disease.

Confirmation Phase (Red Alert)

5.42. Upon confirmation of disease the Defra Chief Scientific Advisor will:

- Appoint a deputy.

- Consider the activation of the government’s Science Advisory Panel for Emergency Response (SAPER). The CSA will activate SAPER by writing to the Security and Intelligence Coordinator (or in their absence Head of the Civil Contingencies Secretariat), copied to the Government’s Chief Scientific Advisor. This function may be performed by the Permanent Secretary in the CSA’s absence.

- To attend the initial meeting of the Defra Emergency Management Board

- Chair meetings of the Science Advisory Council (SAC). (Participants or their representatives – see para 4.7)
Mobilisation & Ongoing Management of Disease Control

5.43. Throughout the disease control operation Defra’s Chief Scientific Advisor will be required to:

- Horizon scan for strategic issues.
- Meet regularly with the Science Advisory Council.
- Attend meetings of the Defra Emergency Management Board.
- Attend NDCC birtable meetings if considered necessary.
- Attend meetings of the Civil Contingencies Committee (CCC), when necessary.
- Attend media briefing, where considered necessary.
- Attend weekly stakeholder group meetings.
- Attend meetings of the Animal Disease Policy Group.
- Provide regular briefing to the Government’s Chief Scientific Adviser and SAPER.

Attendance at committees and meetings

5.44. The CSA will attend:

- Daily Communications Meeting.
- Media Briefing.
- Animal Disease Policy Group.
- Defra Emergency Management Board.
Defra Head of National Epidemiology Emergency Group (NEEG)

Responsibilities

5.45 The Head of NEEG is responsible for:

- Setting up NEEG with input from colleagues within Defra, Animal Health, Veterinary Laboratories Agency and other organisations as appropriate.
- Providing the CVO with expert epidemiological opinion relevant to the control policy.
- Contributing to the relevant National Expert Group and Animal Disease Policy Group (ADPG) on epidemiological matters.
- Providing the CVO, the European Commission and OIE with epidemiology reports and producing reports for publication on the Defra website.

Suspicion Phase (Amber Alert)

5.46 Upon suspicion of disease the Head of NEEG will:

- Inform members of NEEG that there is a strong suspicion of disease.
- Instruct the Head of the Field Epidemiology Team to gather the necessary personnel to undertake initial epidemiological investigations.
- Notify modellers that disease is suspected and ensure that the necessary population and movement data are made available.
- To consider the consequences of any ensuing epidemic on the basis of information obtained from previous analysis.

Confirmation Phase (Red Alert)

5.47 Upon confirmation of disease the Head of NEEG will:

- Formally establish NEEG and secure the services of key members.
- Instruct the Head of the Field Epidemiology Team to produce an initial epidemiology report within 24 hours of confirmation.
• Ensure that the necessary databases are set up to obtain and record relevant epidemiological information.

• Commission any external independent epidemiological modellers required for routine modelling tasks.

• Nominate a veterinary epidemiologist to liaise with medical epidemiologists in the HPA, where appropriate.

**Mobilisation & Ongoing Management of Disease Control**

5.48 Throughout the disease control operation the Head of NEEG will be required to:

• Provide necessary advice and assessment to contribute to policy decisions.

• Provide advice on the viability and efficacy of vaccination as a measure of disease control.

• Attend and contribute to the National Experts Group (NEG) and Animal Disease Policy Group (ADPG).

• Provide regular epidemiology reports to the European Commission.

• Advise on surveillance in general and produce surveillance plans for country freedom and the necessary contribution for submissions to the EU and OIE seeking recognition of freedom.

**Attendance at Committees and Meetings**

5.49 The Head of NEEG will attend:

• NDCC Birdtable Meetings

• National Experts Group

• Animal Disease Policy Group
Defra Head of Veterinary Exotic Notifiable Diseases Unit (VENDU)

Responsibility

5.50. The Head of Veterinary Exotic Notifiable Diseases Unit (VENDU) is responsible for:

- Initial management of the Disease Reporting Team before its transfer to the National Disease Control Centre, and the management of veterinary policy thereafter.

Suspicion Phase (Amber Alert)

5.51. At suspicion phase the Head of VENDU will:

- Oversee the work of the disease reporting team and ensure that disease notifications are distributed acted upon.

Confirmation Phase (Red Alert)

5.52. There are no specific actions to be carried out by the Head of VENDU upon confirmation of disease.

Mobilisation & Ongoing Management of Disease Control

5.53. Shortly after confirmation of disease, a decision will be taken on whether to transfer the functions of the Disease Reporting Team to the National Disease Control Centre, depending on the scale of the outbreak and the number of report cases being received. If the transfer is effected the Deputy Head of Veterinary Exotic Notifiable Diseases Unit will be responsible for the provision of veterinary advice to policy colleagues.
Defra Senior Responsible Owner for the Exotic Disease Policy Programme

Responsibility

5.54. The Senior Responsible Owner for the Exotic Disease Policy Programme (or deputy) has responsibility for:

- Ensuring that the response to the outbreak is aligned with Defra’s Animal Health and Welfare strategy, ensuring that all of the relevant policies are taken into account.

Suspicion Phase (Amber Alert)

5.55. At suspicion phase the Senior Responsible Owner for the Exotic Disease Policy Programme will:

- Participate in the initial amber telephone conference where there is strong suspicion of disease.

- Inform the National Farmers Union (NFU) and species specific stakeholders, if considered necessary following the teleconference.

Confirmation Phase (Red Alert)

5.56. Upon confirmation of disease the Senior Responsible Owner for the Exotic Disease Policy Programme will:

- Notify Permanent Secretary

- Notify all Defra Director Generals

- Notify Defra Directors: Finance, People & Performance, Communications, Food Chain Programme, Sustainable Consumption, Production & Waste; Local Environment, Chemicals & Rural; Head of Contingency Planning & Security.

- Notify those stakeholders related to disease (e.g. NFU, Meat and Livestock Commission (MLC), British Poultry Council (BPC))

- Provide advice to communication colleagues.
Mobilisation & Ongoing Management of Disease Control

5.57. Throughout the disease control operation the Senior Responsible Owner for the Exotic Disease Policy Programme will be required to:

- Attend stakeholder meetings.
- Liaise with the Devolved Administrations on Animal Health and Welfare issues.
- Deputise for CVO at the Animal Disease Policy Group (ADPG).
- Attend NDCC Birtable meetings.
- Horizon scan for strategic issues and shape of future policy.
- Chair the Animal Disease Policy Group (ADPG). (Participants or their representatives – see para 4.4)

5.58. Secretariat support to the ADPG will be provided by Defra Emergency Response Capability Core Team.

Attendance at committees and meetings

5.59. The Senior Responsible Owner for the Exotic Disease Policy Programme will attend:

- NDCC Birtable Meetings
- Stakeholder Meetings.
- Animal Disease Policy Group
Defra Exotic Disease Policy Lead

Responsibility

5.60. The Exotic Disease Policy Lead is responsible for:

- ensuring that appropriate policy advice is available to Ministers and other strategic decision makers.

Suspicion Phase (Amber Alert)

5.61. At suspicion phase the Exotic Disease Policy Lead will:

- Participate in the initial amber telephone conference where there is strong suspicion of disease.

Confirmation Phase (Red Alert)

5.62. Upon confirmation of disease the Exotic Disease Policy Lead will:

- Liaise with Geographic Information System (GIS) Team and Defra Legal Division to draft a Declaratory Order, as required by legislation, in order to establish the boundaries of the infected area.

- Alert all members of the Animal Disease Policy Group (ADPG) and call their first meeting. (Participants or their representatives – see para 4.4)

5.63. Secretariat support for the ADPG will be provided the Emergency Response Capability Core Team.

Mobilisation & Ongoing Management of Disease Control

5.64. Throughout the disease control operation the Exotic Disease Policy Lead or a deputy will:

- Attend the NDCC Birdtable.

- Attend the Animal Disease Policy Group (ADPG) and ensure that secretariat support is provided by EDPC the Emergency Capability Core Team.
To ensure that robust and appropriate policies are in place to support the operational response.

Make appropriate legislation

Maintains personal contact with key stakeholders

Liaises with other team leaders across the NDCC Policy Response

Ensures support of Emergency Response Capability Core secretariat functions at relevant key meetings

May attend CCC meetings at the CVO’s request

Attend the National Experts Group

### Attendance at committees and meetings

5.65 The Exotic Disease Policy Lead will attend:

- NDCC Birdtable Meetings.
- Animal Disease Policy Group (ADPG)
- National Experts Group
- Stakeholder meetings.
Defra Director of Communications

Responsibility

5.66 The Director of Communications is responsible for:

- Ensuring that Defra has a robust and proportionate communications strategy in place in order to meet the demands of a disease outbreak situation.

Suspicion Phase (Amber Alert)

5.67 At suspicion phase the Director of Communications will:

- Participate in the initial amber telephone conference where there is strong suspicion of disease. During this conference call objectives for communications will be agreed, together with lines to take and the contents of any press notice.

- Take responsibility, following the conference call, for ensuring that the intranet and other internal communications to Defra staff are updated appropriately, informing the Defra Helpline of any appropriate action, ensuring that the Defra public website is up to date, and issuing press notices if relevant.

Confirmation Phase (Red Alert)

5.68 Upon confirmation of disease the Director of Communications will:

- Appoint a deputy.

Mobilisation & Ongoing Management of Disease Control

5.69 Throughout the disease control operation the Director of Communications will be required to:

- Advise the Secretary of State, Minister and the CVO on communications issues.

- Establish a communications cell as part of the NDCC and work with Regional Operations Directors (RODs) and Divisional Veterinary
Managers (DVMs) to set up a local presence in the Local Disease Control Centres (LDCCs)

- Engage with Government Communications Network (GCN) and News Distribution Service (NDS).
- Horizon scan for strategic and tactical communications issues.
- Ensure that all Defra internal communications are updated to ensure that staff are kept fully informed.
- Establish appropriate media briefing at national and local level, and arrange briefing on an ongoing basis, as considered necessary.
- Attend NDCC Birtable Meetings.
- Chair the daily Communications Meeting – see para 4.5.
- Attend the Civil Contingencies Committee
- Attend Stakeholder Meetings.
- Review the Communications Protocol on a regular basis.

**Attendance at committees and meetings**

The Director of Communications will attend:

- Daily Communications Meeting.
- NDCC Birtable Meetings.
- Civil Contingencies Committee
Defra Director General Food and Farming Group

Responsibility

5.70 The Director General Food and Farming Group is responsible for:

- Ensuring that the business as usual work of the Food and Farming Group continues as far as possible, reprioritising work, and assisting the Chief Veterinary Officer as necessary in the disease outbreak effort.

- Attending Civil Contingencies Committee where appropriate.

Suspicion Phase (Amber Alert)

5.71 There are no specific actions to be carried out by the Director General Food and Farming Group at suspicion phase.

Confirmation Phase (Red Alert)

5.72 Upon confirmation of disease the Director General Food and Farming Group will:

- Ensure that Deputy Directors within their Directorate are aware that disease has been confirmed and are fully aware of the nature of response required from them, if any.

- Appoint a deputy.

- Attend meetings of the Emergency Management Board if convened.

Mobilisation & Ongoing Management of Disease Control

5.73 Throughout the disease control operation the Director General will:

- Ensure that they are up to date with the latest developments and are clear about how and to what extent their directorate is engaged in the response.

- Attend NDCC Birdtable meetings if considered necessary.

- Support the CVO and the SRO for Exotic Disease Policy Programme in ensuring the coherence and effectiveness of the policy response.
• Support the CVO and the SRO for Exotic Disease Policy Programme in ensuring the coherence and effectiveness of the policy response.

Attendance at committees and meetings

5.74 The FFG Director General will attend:

• Emergency Management Board.

• NDCC Birhtable Meetings (if considered necessary).

• May be called to other meetings on an ad hoc basis, if it is considered necessary.
Defra- All Other Director Generals

Responsibility

5.75 All other Director Generals are responsible for:

- Ensuring that their Directorate General is appropriately and proportionately engaged with the disease control operation.

Suspicion Phase (Amber Alert)

5.76 There are no specific actions to be carried out by Director Generals at suspicion phase.

Confirmation Phase (Red Alert)

5.77 Upon confirmation of disease Director Generals will:

- Ensure that Deputy Directors within their Directorate General are aware that disease has been confirmed and are fully aware of the nature of response required from them, if any.

- Appoint a deputy.

- Attend meetings of the Emergency Management Board.

Mobilisation & Ongoing Management of Disease Control

5.78 Throughout the disease control operation all Director Generals will wish to:

- Ensure that they are up to date with the latest developments and are clear about how and to what extent their Directorate General should be engaged in the response.

- Attend NDCC Birdtable meetings or to send a representative from the directorate if considered necessary.

Attendance at committees and meetings

5.79 All Director Generals will attend:
• Emergency Management Board.

• NDCC Birdtable Meetings (if considered necessary).

• May be called to other meetings on an ad hoc basis, if it is considered necessary.
Tactical Roles

Animal Health Veterinary and Technical Services Director (Director of Operations in an outbreak)

Responsibility

5.80 The Veterinary and Technical Services Director is responsible for:

- Working to the Chief Executive managing the overall operational response
- The provision of veterinary advice to field staff (via the Head of Veterinary Operations).
- Field veterinary advice to the National Experts Group and Animal Disease Policy Group.
- Provision of veterinary advice to the Animal Health Field Services Director.

Suspicion Phase (Amber Alert)

5.81 Upon suspicion of disease the Veterinary and Technical Services Director will:

- Participate in the initial amber telephone conference where there is strong suspicion of disease.
- Provide Veterinary Advice to field staff.

Confirmation Phase (Red Alert)

5.82 Upon confirmation of disease the Veterinary and Technical Services Director will:

- Establish the NDCC Veterinary Liaison Team and lead on field veterinary policy and advice.
- Have overall operational management of the disease control operation
- Liaise with VENDU on the transfer of disease reporting functions to the NDCC and as appropriate appoint a Head of the Disease Reporting Team.
Mobilisation & Ongoing Management of Disease Control

5.83 Throughout the disease control operation the Veterinary and Technical Services Director will be required to:

- Provide veterinary and technical advice to Divisional Veterinary Managers (DVMs) and veterinary field staff based on policy agreed at the Animal Disease Policy Group (ADPG).
- Attend the daily RODS teleconference.
- Attend the Daily Communications Meeting.
- Horizon scan for field veterinary issues.
- Deputise for CE Animal Health, when necessary.

Attendance at committees and meetings

5.84 The Veterinary and Technical Services Director will attend:

- National Experts Group
- Animal Disease Policy
- Stakeholder Meetings, as appropriate
- NDCC Birdtables
Animal Health Field Services Director

Responsibility

5.85 Working to the Animal Health Operations Director the Field Services Director is responsible for:

- Delivery of the Animal Health field response to the outbreak.
- Ensuring the balance of resources between the Local Disease Control Centres and Animal Health Divisional Offices carrying out business as usual functions.

Suspicion Phase (Amber Alert)

5.86 Upon suspicion of disease the Field Services Director will:

- Consider initial resourcing requirements and sourcing options.
- Participate in the initial amber telephone conference where there is strong suspicion of disease.

Confirmation Phase (Red Alert)

5.87 Upon confirmation of disease the Field Services Director will:

- Ensure that LDCC(s) are established and suitably resourced.
- Provide leadership to Animal Health’s response.

Mobilisation & Ongoing Management of Disease Control

5.88 Throughout the disease control operation the Field Services Director will be required to:

- Provide direction to the LDCC.
- Attend NDCC birtable meetings – when possible.
- Forward plan for resource requirements.
- Deputise for the CE Animal Health, where necessary.
• Chair the daily RODs teleconference. (Participants or their representatives – see para 4.14)

Secretariat support for the RODs teleconference will be provided by Animal Health Contingency Planning Division.

Attendance at committees and meetings

5.89 The Field Services Director will attend:

• Animal Disease Policy Group.

• NDCC Birdtable meetings.

• Stakeholder meetings (as appropriate).
Animal Health Head of JCC (usually Animal Health Head of Contingency Planning)

Responsibility:

5.90 The Head of the JCC is responsible for

- The day to day running of the Joint Coordination Centre including centrally provided national functions.

Suspicion Phase (Amber Alert)

5.91 The role of Head of the JCC does not exist at suspicion stage. At this stage they will remain in their peacetime function as Head of Animal Health Contingency Planning Division. They will attend the initial amber teleconference, where there is a strong suspicion of disease, in their peacetime capacity.

5.92 If following the teleconference the level of suspicion is considered great enough to warrant further action the Head of Animal Health Contingency Planning Division will notify those in the table at para 2.18 if they have not already been engaged at the amber teleconference.

5.93 If following these initial notifications it is considered that a full disease control operation is likely to commence the additional notifications will be made and the specified actions taken.

- Place all nominated heads of JCC teams on alert, and consider the establishment of some elements of the NDCC
- Notify Regional Operations Directors (RODs) to place them on standby
- Notify Divisional Operations Managers (DOMs) to place them on standby
- Notify Animal Health Business Development Team in order to request the set up of Defra’s Disease Control System (this will be Defra’s IT Helpdesk if it is out of hours)
- Emergency vaccination contractor if it is an outbreak of FMD

Confirmation Phase (Red Alert)

5.94 Upon confirmation of disease the Head of the JCC will:
• Establish the Joint Coordination Centre (JCC) and lead on central operational functions.

• Ensure that contingency arrangements are enacted.

• Appoint a Regional Operations Director (ROD) and Divisional Operations Manager (DOM) to the LDCC.

• Make the notifications that disease has been confirmed and subsequent actions taken as per para 2.23:

**Mobilisation & Ongoing Management of Disease Control**

5.95 Throughout the disease control operation the Head of the JCC will be required to:

• Chair the NDCC Birdtable Meetings and agree any deviation from the battle rhythm set out in the Contingency Plan with the Chief Veterinary Officer.

• Attend the Regional Operational Directors (RODs) teleconference.

• Horizon scan for tactical issues.

• Manage the JCC to ensure efficient coordination occurs across all operational partners and stakeholders.

• Produce JCC overnight report.

• Co-ordinate the production of the CRIP for CCS.

**Attendance at committees and meetings**

5.96 The Head of the JCC will attend:

• NDCC Birdtable Meetings (chair).

• Daily RODs teleconference.
Defra Deputy Director Legal Division (Animal Health and Welfare)

Responsibility

5.97 The Deputy Director Legal Division (Animal Health and Welfare) is responsible for

- Ensuring that the disease control operation complies with our domestic and international legal obligations and will liaise with policy colleagues to ensure that our disease control policies support this.

Suspicion Phase (Amber Alert)

5.98 Upon suspicion of disease the Deputy Director Legal Division (Animal Health and Welfare) will:

- Prepare the initial declaratory order.

Confirmation Phase (Red Alert)

5.99 Upon confirmation of disease the Deputy Director Legal Division (Animal Health and Welfare) will:

- Liaise with the Emergency Response Capability Core Team and draft a Declaratory Order, as required by legislation, in order to establish the boundaries of the infected area.
- Establish a legal liaison cell with in the National Disease Control Centre (NDCC).
- Appoint a deputy.

Mobilisation & Ongoing Management of Disease Control

5.100 Throughout the disease control operation the Deputy Director Legal Division (Animal Health and Welfare) will be required to:

- Provide legal advice to the Animal Disease Policy Group and Civil Contingencies Committee
- Ensure that there is a lawyer posted to the NDCC from its inception.
- Ensure that there is sufficient legal staff to meet emerging needs.
- Horizon scan for strategic issues.
- Attend NDCC birtable meetings.
- Attend the Civil Contingencies Committee (Officials), if necessary.

**Attendance at committees and meetings**

5.101 The Deputy Director Legal Division (Animal Health and Welfare) may attend:

- NDCC Birtable Meetings.
- Animal Disease Policy Group.
- Civil Contingencies Committee if necessary.
Animal Health Finance Director

Responsibility

5.102 The Animal Health Finance Director is responsible for

- Undertaking the role of NDCC Head of Finance or for delegating the role as required
- All aspects of finance related to disease control operations and on-farm remediation work.

Suspicion Phase (Amber Alert)

5.103 Put support functions, such as Shared Services, Estates, Procurement and CIOD, on standby.

Confirmation Phase (Red Alert)

5.104 Upon confirmation of disease the Animal Health Finance Director will:

- Establish a Finance Cell in the National Disease Control Centre.

Mobilisation & Ongoing Management of Disease Control

5.105 Throughout the disease control operation the Animal Health Finance Director will be required to:

- Liaise with the Defra Finance Director and the EMB as necessary.
- Submit a regular finance report to the EMB and the Civil Contingencies Committee as required.
- Attend NDCC Birdtable Meetings.
- Horizon scan for strategic and tactical issues and advise on options and recommendations.
- Liaise with European Commission in conjunction with the relevant policy division, such as International Animal Health.
Attendance at committees and meetings

5.106 The Animal Health Finance Director will attend:

- NDCC Birdtable Meetings.
- Daily ROD teleconference
- Emergency Management Board as required
- Other meetings which have significant financial implications, such as policy discussions
Animal Health HR Director

Responsibility

5.107 The Animal Health HR Director is responsible for:

- All aspects of HR related to disease control operations.

Suspicion Phase (Amber Alert)

5.108 Put Defra HR on standby and identify Animal Health HR support if an LDCC is likely to be created.

Confirmation Phase (Red Alert)

5.109 Upon confirmation of disease the Animal Health HR Director will:

- Establish a HR Cell in the NDCC and send HR support to LDCC.

Mobilisation & Ongoing Management of Disease Control

5.110 Throughout the disease control operation the Animal Health HR Director will be required to:

- Forward plan for resource requirements (with Field Services Director).
- Produce up-to-date management information regarding resourcing of the outbreak.
- Attend NDCC Birdtable Meetings.
- Horizon scan for strategic and tactical resourcing issues.
- Resource NDCC teams in liaison with the Defra HR.
Attendance at committees and meetings

5.111 The Animal Health HR Director will attend:

- NDCC Birdtable Meetings.
- Daily ROD teleconference
Defra Finance Director General

Responsibility

5.112 The Defra Finance Director General is responsible for:

- Ensuring the financial integrity of the disease control operation, working alongside the Animal Health Finance Director.

Suspicion Phase (Amber Alert)

5.113 There are no specific actions to be carried out by the Defra Finance Director General at suspicion stage.

Confirmation Phase (Red Alert)

5.114 Upon confirmation of disease the Defra Finance Director General will:

- Liaise with the Animal Health Finance Director to ensure all of the necessary finance structures are in place in the NDCC, LDCC(s) and sites associated with the outbreak.

Mobilisation & Ongoing Management of Disease Control

5.115 Throughout the disease control operation the Defra Finance Director General will be responsible for:

- Liaison with HM Treasury and the National Audit Office.
- Overseeing and providing support to the NDCC Finance and Procurement Cells.
- Horizon scanning for strategic and tactical issues and advising on options and recommendations.

Attendance at committees and meetings

5.116 The Defra Finance Director General may attend:

- Defra Emergency Management Board
Head of NDCC Data Analysis and Mapping Team

Responsibilities

5.117 The Head of the NDCC Data Analysis and Mapping Team is responsible for:

- Supporting the disease control operation with geographic and animal population information.
- Providing population information to modellers.
- Producing maps in relation to imposing restrictions.

Suspicion Phase (Amber Alert)

5.118 Upon suspicion of disease the Head of the NDCC Data Analysis and Mapping Team will:

- Validate the relevant map reference with the local field office.
- Produce maps showing zones and their relationship to the suspect premises.
- Update the Disease Control System (DCS) with the correct map reference.

Confirmation Phase (Red Alert)

5.119 Upon confirmation of disease the Head of the NDCC Data Analysis and Mapping Team will:

- Provide additional maps concerning the location of livestock within certain zones.
- Provide maps to lawyers.
- Provide data to Animal Health field operations.
- Launch the interactive map.

Mobilisation & Ongoing Management of Disease Control
5.120 Throughout the disease control operation the Head of the NDCC Data Analysis and Mapping Team will be required to:

- Update DCS with population information.
- Daily upload/download to DCS regarding status of particular premises and which zones they fall within.
- Produce extracts of data for modellers.
- Respond to any ad hoc requests for data or population/geographic information.
- Provide data to support emergency vaccination policy.
- To generate information alerts to poultry owners, as necessary.
- To support the National Emergencies Epidemiology Group (NEEG) with GIS functionality, as required.
- Sharing data internally within Defra and Animal Health.
- Amendment of zones on GIS, as required.

**Attendance at Committees and Meetings**

5.121 The Head of the NDCC Data Analysis and Mapping Team will attend

- NDCC Birdtable Meetings.
Operational Roles

Regional Operations Director (ROD)

5.122 RODs are members of the Senior Civil Service, who are appointed for three year terms to be on call to lead Local Disease Control Centres in the event of an outbreak of animal disease. Each ROD is allocated to a specific region of England.

Responsibility

5.123 The ROD is responsible for:

- Leading the local disease control operation and taking overall control of the Local Disease Control Centre (LDCC).

Suspicion Phase (Amber Alert)

5.124 There are no specific actions to be carried out by the ROD at suspicion stage, although they will be placed on standby.

Confirmation Phase (Red Alert)

5.125 Upon confirmation of disease the Regional Operations Director will:

- Take control of the Local Disease Control Centre (LDCC) in the area where disease has been confirmed, having been notified by the Head of Animal Health Contingency Planning Division.

- Consider any additional resource requirements and communicate them to the Joint Coordination Centre.

Mobilisation & Ongoing Management of Disease Control

5.126 Throughout the disease control operation the Regional Operation Director will be required to:

- Lead the LDCC in the disease control operation.

- Liaise with the local Government Office for the Region (GO) in order to determine whether a Regional Civil Contingencies Committee (RCCC) should be established.
• Liaise with the Strategic Coordination Group (SCG) chairperson, whether the group itself is established or not.

• Act as the local spokesperson on the disease control operation to the media.

• Chair LDCC Birdtable Meetings.

• Chair the LDCC Daily Management and Communications Meeting.

• Review accommodation requirements for the LDCC.

• Submit a daily situation report from the LDCC to the NDCC Operations Cell. This will include:
  □ A summary of the progress of the outbreak and the control measures in their area.
  □ Information received from stakeholder groups and an estimation of the impact of the outbreak on industry and the public.

• Participate in the daily RODs teleconference.

• Ensure that a Health and Safety advisor is in place to support the LDCC and local disease control operation.

**Attendance at committees and meetings**

5.127 The ROD will attend:

• LDCC Birdtable meetings.

• LDCC Daily Management and Communications Meeting.

• RODs Teleconference.
Animal Health Divisional Veterinary Manager (DVM)

Responsibility

5.128 The DVM is responsible for:

- Supporting the Regional Operations Director by leading on the veterinary aspects of the Local Disease Control Centre during a disease outbreak situation.

Suspicion Phase (Amber Alert)

5.129 At suspicion phase the Divisional Veterinary Manager will:

- Participate in the initial amber telephone conference where there is strong suspicion of disease.

Following the conference call the DVM will:

- Inform individual animal keeper as a matter of urgency. They will alert Communications Directorate and the Regional News Distribution Service (NDS) as soon as the individual is told and before informing other external groups.

- Inform emergency planning departments of relevant local authorities, local police force, the Environment Agency, local National Farmers Union (NFU) and local veterinary practices.

- Inform local stakeholders and farmers.

Confirmation Phase (Red Alert)

5.130 Upon confirmation of disease the DVM will:

- Plan the deployment of veterinary resource.

- Set up the LDCC prior to the arrival of the ROD.

Mobilisation & Ongoing Management of Disease Control

5.131 Throughout the disease control operation the Divisional Veterinary Manager will be required to:
• Deploy local veterinary resource.
• Engage private veterinary surgeons in the area as necessary
• Engage with local Operational Partners and ensure that they are invited to form part of the LDCC.
• Liaise with local stakeholder groups.
• Support the work of the Regional Operations Director (ROD).

Attendance at committees and meetings

5.132 The DVM will attend:

• LDCC Birdtable meetings.
• LDCC Daily Management and Communications Meeting.
• RODs Teleconference.
**Divisional Operations Manager (DOM)**

5.133 DOMs are senior managers (grades 6 or 7 civil servants), who are appointed for three year terms to be on call to manage the administrative support to the local veterinary disease control operation. Each DOM is allocated a specific region of England.

**Responsibility**

5.134 The DOM is responsible for

- Managing the administrative functions of the veterinary disease control operation within the Local Disease Control Centre (LDCC).

**Suspicion Phase (Amber Alert)**

5.135 There are no specific actions to be carried out by the DOM at suspicion stage, although they will be placed on standby.

**Confirmation Phase (Red Alert)**

5.136 Upon confirmation of disease the DOM will:

- Become a member of the senior management team at the LDCC, ensuring that all administrative functions required to support the disease control operation are in place.
- Ensure that LDCC staff are familiar with the relevant contingency plans and operational instructions.

**Mobilisation & Ongoing Management of Disease Control**

5.137 Throughout the disease control operation the DOM will be required to:

- Ensure sufficient staff have been engaged to deliver tasks.
- Regularly review the accommodation requirements of the LDCC.
- Provide support to the ROD and the Divisional Veterinary Manager (DVM).
Attendance at committees and meetings

5.138 The DOM will attend:

- LDCC Birdtable meetings.
- LDCC Daily Management and Communications Meeting.
6. Working with Others

6.1. The management, control, and eradication of an outbreak of exotic animal disease inevitably requires a coordinated response between a number of agencies. Depending on the disease in question and the scale and severity of the outbreak the following agencies and groups will be involved in assisting Defra and Animal Health in their response.

Operational Partners

6.2. These are government/public organisations who play a key role in assisting Defra and Animal Health in managing certain critical aspects of the disease control operation:

Environment Agency (EA)

6.3. The Environment Agency is the leading public organisation for protecting and improving the environment in England and Wales. During animal disease outbreaks the Agency will work with, and support partners - including Defra, Animal Health, Local Authorities and landowners - to minimise the environmental impact of any outbreak. The Agency will:

- provide expert advice to the government, in particular on waste.
- management options. The advice will focus on the disposal sites the Agency regulates.
- determine applications and registrations for waste disposal and recovery activities (including carcasses, manures and wash waters) where required and as appropriate.
- advise on pollution prevention issues such as the siting and operation of cleansing and disinfection facilities.
- monitor the impact of the outbreak on the environment.

6.4. During outbreaks the Agency will, where appropriate, provide Liaison Officers at strategic (Cabinet Office and/or Defra), tactical (National Disease Control Centre) and operational (Local Disease Control Centres) command levels. The Agency will also, where necessary, attend Regional Civil Contingencies Committee and Strategic Co-ordinating Group meetings.
6.5. The Agency’s role does not currently include a significant lead involvement in air quality issues or health impacts on the wider population. Such matters are currently dealt with in partnership with local and health authorities.

Health Protection Agency (HPA)

6.6. The major role of the HPA is to provide better protection against infectious disease, (including zoonotics), and other dangers to health. One of the agency’s core functions is to identify and respond to health hazards and emergencies.

6.7. During an outbreak of exotic animal disease, where there is a considered to be a potential impact upon human health (e.g. avian influenza) the HPA will:

- Provide representation at the NDCC and LDCC and attend their birdtable meetings.
- Field health-related enquiries from public and local health service staff.
- Ensure continuity of health care provision in restricted infected areas.
- Contribute to briefing requests.
- Assess the impact of disease control measures on public health.
- Ensure Directors of public health in the Primary Care Trusts are briefed on disease control measures and any related public health issues.
- Assist in the analysis of human blood samples.
- Provide representation on Regional Civil Contingencies Committee (RCCC) meetings, if necessary.
- Contribute to communications and briefing requests.
- Communicate policy changes to rest of HPA and direct the deployment of HPA’s specialist functions.
- Provide laboratory support, epidemiological advice and access to modelling capability.
Association of Chief Police Officers (ACPO)

6.8. ACPO is responsible for developing policing policies. The Association works within a tripartite framework which brings together the local Chief Constable, the local Police Authority and the Home Secretary.

6.9. During an outbreak of exotic animal disease ACPO will:

- Provide representation within the Joint Coordination Centre of the National Disease Control Centre (NDCC) in London and attend NDCC Birdtable meetings.
- Advise on strategic policing issues arising from disease control operations provide a link to Chief Constables in affected Police Forces.
- Attend at CCC meetings, if necessary.

Police Forces

6.10. Individual police forces will fulfil a number of specific roles in relation to an animal disease outbreak, in addition to their wider role in relation to maintaining order and protecting the public. Their involvement will be dependent upon the severity and nature of other requirements being placed upon them. Very often the local police commander is the chair of the Strategic Coordination Group (SCG).

6.11. During an outbreak of exotic animal disease individual police forces will:

- Work closely with local authorities to enforce movement controls and the policing of various control zones.
- Provide assistance to Animal Health through the provision of specialist knowledge in the area of management and co-ordination of major incidents.
- Police Surveillance Zones and enforce movement controls, working with local authorities.
- Provide general co-ordination of emergencies support, particularly in pursuing legal entry to premises.
- Work in partnership with local authorities and Animal Health to consider local intelligence.
- Manage any disturbances at the disposal sites/preventing Breaches of the Peace.
- Stopping and check vehicles transporting animals.
- Provide representation on Regional Civil Contingencies Committee (RCCC) meetings, if necessary.

**Local Government Association (LGA)**

6.12. The LGA represents the local authorities of England (and the Welsh LGA represents the local authorities in Wales). It also represents fire authorities, police authorities and National Park authorities.

6.13. During an outbreak of exotic animal disease the LGA will:

- Confirm Defra/Government Department emergency contact points.
- Alert Local Authority Chief Executives.
- Provide representation within the Joint Coordination Centre of the National Disease Control Centre (NDCC) in London and attend NDCC Birdtable meetings, as necessary.

**Local Authorities Co-ordinators of Regulatory Services (LACORS)**

6.14. During an outbreak of exotic animal disease the LACORS will:

- Provide advice to Local Authorities on both regulatory and enforcement matters.
- Assist in enforcing animal health and welfare legislation.
- Confirm Defra/Government Department emergency contact points.
- Ensure that key LACORS staff are alerted and kept up to date on the current situation.
- Alert pre-arranged “ready reference” local authority contact group for use as immediate technical advisory point.
- Set up the relevant hot topic button on the LACORS website.
Individual Local Authorities

6.15. Local Authorities are major operational partners in the response to an outbreak of animal disease. They play a key role in enforcement and the implementation of disease control strategies and are fundamental to rapid and efficient access to local information and resources. They also fulfil a significant role in providing advice and education at a local level.

6.16. During an outbreak of exotic animal disease individual Local Authorities will:

- Assist Animal Health/ Defra with the provision of resources such as staff, vehicles, equipment and buildings, where necessary. The level of assistance will depend on local circumstances and other pressures which may arise.

- Erect road signs for publicising the Protection and Surveillance Zones around a premises where disease has been confirmed. Signs are required on roads at the boundaries of the Protection Zone (PZ) and Surveillance Zone (SZ).

  Current Defra policy relating to rights of way during an outbreak an outbreak of animal disease can be found at:  

- Templates have been provided to LACORS to ensure consistent appearance and usage.

6.17. Key local authority responders are:

- Emergency Planning Officers (EPOs)

- Local Authority emergency management co-ordination (in liaison with Government Office Regional Resilience Teams and Police Gold Command), who are responsible for:

  - Provision of contingency resources.
  
  - Identifying resources from all other parts of Local Authority.

Local Authority Animal Health Officers and Trading Standards Officers (TSOs), who are responsible for:
• The enforcement of most Animal Health legislation, including movement restrictions/licensing, enforcement within Surveillance Zones.

• Liaising with EPOs for implementation of contingency plans, assistance with establishing disease outbreak "incident rooms".

• Closing and reopening rights of way.

• Responding to enquiries from farmers/industry/general public.

• Monitoring livestock welfare esp. on transport and at markets.

• Providing assistance with control of cleansing and disinfection of infected premises.

• Maintaining effective liaison with other local Operational Partners.

• Providing an appropriate representative to attend the Local Disease Control Centre.

• Giving advice on enforcement.

• Proactively disseminating advice and education to local communities through established communication channels.

• Liaising with LACORS to ensure an awareness of national guidance is maintained, and ensure major issues are reported and resolved at a national level;

• Environmental Health Officers, who are responsible for:

• Providing advice on public health implications of the disease control operations (e.g. disposal operations).
Other Government Departments

Department of Health (DoH)

6.18. The DoH’s role is to provide clear and unambiguous advice on the human health implications of an animal disease outbreak. During an outbreak of exotic animal disease DoH will provide strategic guidance and advice on prophylaxis and treatment where necessary.

Department for Transport (DfT)

6.19. During an outbreak of exotic animal disease DfT aims to provide support to Defra, its associated agencies and stakeholders by responding to demands for information on transport related issues, providing practical advice and guidance and facilitating contact with the transport industry where necessary.

UKREP- United Kingdom Permanent Representation to the European Union (part of the Foreign and Commonwealth Office)

6.20. UKRep’s role is to monitor and analyse developments in the European Union (EU), particularly in the Commission and amongst member states; and to negotiate with the Commission and other member states on any specific issues (in particular, but not exclusively in relation to Standing Committee on Food Chain and Animal Health (SCoFCAH) decisions and outcomes).

Cabinet Office, Civil Contingencies Secretariat (CCS)

6.21. CCS is responsible for overseeing the cross government response to any outbreak of exotic animal disease. It supports Ministers collectively and the lead departments in particular. It provides a coordinated response to outbreaks of exotic animal disease by ensuring that there is an agreed understanding of the triggers for and implications of an outbreak. This involves identification of key issues requiring collective discussion and agreement by Ministers and recording, promulgating, and following up agreed actions.

6.22. CCS will also work with other departments, bilaterally or multilaterally, at strategic level to identify emerging issues and develop solutions or policy options for putting to CCC. In the absence of a permanent consequence management co-ordination centre, CCS will set up ad-hoc strategic level meetings of Departments and agencies, probably at short notice, to fulfil this role.
Food Standards Agency (FSA)

6.23. The FSA is responsible for providing advice to the public concerning implications for the food chain arising from an outbreak of exotic animal disease. The agency will produce guidance on food safety based upon the very latest scientific information and is responsible for assessing the level of risk to the consumer.

Meat Hygiene Service (MHS)

6.24. The MHS is an executive agency of the Food Standards Agency and is responsible for the protection of public and animal health through the proportionate enforcement of legislation in approved fresh meat premises. It is responsible for the delivery of official legislative controls relating to standards of hygiene in slaughterhouses and cutting plants.

Other Organisations

News Distribution Service (NDS)

6.25. NDS is responsible for:

- provision of briefing/media expertise for the LDCCs
- working with Defra and Animal Health communications, the central JCC Briefing Team and News Co-ordination Centre to provide accurate and current briefing and public communications.

Government Offices for the Regions: Regional Resilience Teams

6.26. Regional Resilience Teams are:

- Responsible for the co-ordination and resilience of government at regional level through Regional Resilience Forums (RRFs) and, where necessary, Regional Civil Contingencies Committees.
- Key to identifying staff and other resources from Government departments and other agencies at regional level.
Regional Rural Affairs Forums

6.27. Rural Affairs Forums play an important role in engaging with the wider rural stakeholder community. They could potentially assist in collecting information on the impact of the control measures and providing valuable feedback to the NDCC, although this would be dependent upon the size and scale of the outbreak.

Military Liaison/ Involvement of the Armed Forces

6.28. As a result of improved structures, processes and preparedness, there are no plans to use armed forces on the scale that they were deployed during the 2001 outbreak of Foot and Mouth Disease, although the strategic logistical and coordination expertise of the military may be utilised if appropriate. The armed forces would be deployed within the NDCC at a tactical level and Joint Regional Liaison Officers (JRLOs) or Military Liaison Officers will be posted to the LDCCs to take on a local strategic coordination function.

6.29. Defra has plans to bring in civil contractors quickly and effectively under contingency contracts to recruit additional staff and volunteers from Defra, other government departments, and externally. These arrangements reduce the need for support from the Armed Forces. Staff will receive ongoing training in planning a massive logistics operation, leadership, and effective communications. These skills are maintained through contingency planning and exercises.

6.30. Military Joint Regional Liaison Officers attend Government Office Regional Resilience Forums (and RCCC, if necessary) and are an important link when considering the involvement of the Armed Forces under Military Assistance to Civilian Authority (MACA) arrangements. A Military Liaison Officer can be invited to join the LDCC.

Other Non-Departmental Public Bodies

Natural England

6.31. Natural England is an executive non-Departmental public body. It works to enhance biodiversity, landscapes and in rural, urban, coastal and marine areas; promoting access, recreation and public well-being,
Key Non-Government Stakeholders

Involvement of Stakeholders

6.32. A Stakeholder is a person or body who is affected by the management (operations and policy) of an Exotic Animal Disease outbreak. Whilst they contribute to the control and management of the disease, this is usually by co-operation rather than statutory obligation (e.g. Farming Industry, rural businesses).

6.33. At a local and regional level, DVMs engage with local stakeholders as part of their ongoing emergency preparedness arrangements and, where possible, include them in the planning and implementation of local exercises.

6.34. Representatives of stakeholders that would be affected by an outbreak (including representatives of the farming industry, veterinary surgeons, rural businesses, local community groups and those concerned with promoting tourism) will also be engaged and involved, as appropriate, in exercises held at a national level.

Categories of stakeholder

6.35. Agricultural - This will include local representatives of all agricultural stakeholders and species specific organisations, as appropriate, e.g. NFU, RSPCA, Country Land and Business Association, Tenant Farmers Association.

6.36. Veterinary - Local veterinary practices (including those with specialist species knowledge).

6.37. Commercial Agricultural - Auctioneers, Valuers, Markets,

Devolved Administrations

6.39. Defra, the Welsh Assembly Government, the Scottish Executive and DARD Northern Ireland have produced individual Contingency Plans outlining their responses to exotic disease outbreaks. Whilst specific to their own institutional arrangements, the plans are mutually complementary. In the event of a suspected or confirmed case of disease, Defra, the Scottish Executive, Welsh Assembly Government and DARDNI will ensure close liaison in order to co-ordinate the emergency response process and external communications. Northern Ireland has a Generic Contingency Plan for Epizootic Disease, details of which are not outlined here, as it is part of a separate epidemiological entity from Great Britain.

6.40. Officials from England may be embedded in Scottish/ Welsh administrations, as appropriate, and vice versa.

Scotland

6.41. The Scottish Executive is fully responsible for all aspects of disease control in Scotland. In doing so it co-operates closely with other UK Administrations. Details of the Scottish Contingency Planning arrangements can be found at http://www.scotland.gov.uk/Topics/Agriculture/animal-welfare/Contingencies/Introduction

6.42. The Executive will be immediately informed where disease is suspected and/or confirmed anywhere in GB. The Scottish Executive will brief their Ministers and will produce any legislation required in Scotland (including movement and export controls). The Executive will be invited to send a Liaison Officer to the National Disease Control Centre when this is established.

6.43. In the event of an outbreak in Scotland the Scottish Executive will convene a Disease Strategy Group which will be chaired by the Rural Director. Its members will include CVO (Scotland), Head of the Rural Payments and Inspection Directorate, Animal Health and Welfare Division’s Deputy Director and (if and when) the Armed Forces are involved the relevant Commander. The Scottish Senior Operations Manager and the Veterinary Services Manager (Scotland) of Animal Health will also be embedded within the Pentland House Headquarters structure and will facilitate communications to any local disease control centres. A Liaison Officer from Defra would be invited to Pentland House, Edinburgh.

6.44. The Disease Strategy Group will supervise the handling of the Scottish outbreak and will ensure Scottish Ministers, the Scottish Parliament, Stakeholders and the Media are appropriately briefed. Logistical support to the Scottish operation will be provided by the National Disease Control Centre.
Wales

6.45. In Wales, the key ingredients of this Contingency Plan will apply, complemented by a separate plan for Wales published by the Welsh Assembly Government, which includes the following provisions:

- CVO (Wales), the Head of Farming Development Division and the Head of the Assembly Exotic Diseases and Contingency Planning Branch should be notified immediately of any outbreak of disease anywhere in Great Britain.

- Activate the provisions of the Welsh Contingency Plan.

- Assembly officials and veterinary advisers will represent the Welsh Assembly Government at the Animal Disease Policy Group, the CCC(O), the NDCC and the National Experts Group as appropriate.

- Welsh Assembly Government Ministers may be invited to attend CCC as required.

- Welsh Assembly Government Ministers are separately advised, will approve strategic decisions jointly with Defra Ministers and will determine policies and actions in Wales relevant to local circumstances to manage the outbreak locally.

- The Operations Director (Wales) (ODW) has additional responsibilities to those of the Regional Operations Directors, reflecting the central strategic role the Assembly will carry out in Wales and their responsibility to Welsh Ministers.

- The OD(W) will operate under the direction of the NDCC on operational and tactical matters with the advice of the Chief Veterinary Officer (Wales). On the first indication of disease the OD(W) will be placed on standby or establish the Emergency Co-ordination Centre Wales (ECCW), which will provide strategic support, depending on the status of the suspicion case.

- The ODW and ECCW will provide the main channel of communication with Defra, Devolved Administrations, operational partners, key stakeholders and the media in Wales.

- Various Groups will be established within the Assembly to advise Ministers on a variety of wider policy issues such as access, economic impact and human health.
• The Welsh Assembly Government will be responsible for putting in place the necessary emergency legislation in respect of such matters as movement controls, Protection and Surveillance Zones, and import controls.

• The Welsh Contingency Plan be viewed online at:

  http://new.wales.gov.uk/topics/environmentcountryside/ahw/exotic_disease_cp/?lang=en
<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Full Form</th>
</tr>
</thead>
<tbody>
<tr>
<td>ABPR</td>
<td>Animal By Products Regulations</td>
</tr>
<tr>
<td>ACPO</td>
<td>Association of Chief Police Officers</td>
</tr>
<tr>
<td>ADPG</td>
<td>Animal Disease Policy Group</td>
</tr>
<tr>
<td>ADR</td>
<td>International Carriage of Dangerous Goods by Road (UN Regulation)</td>
</tr>
<tr>
<td>AHDO</td>
<td>Animal Health Divisional Office</td>
</tr>
<tr>
<td>AHHHS</td>
<td>Animal Health Head of Health and Safety</td>
</tr>
<tr>
<td>AHO</td>
<td>Animal Health Officer</td>
</tr>
<tr>
<td>AHW</td>
<td>Animal Health and Welfare</td>
</tr>
<tr>
<td>AHWDG</td>
<td>Animal Health and Welfare Directorate General</td>
</tr>
<tr>
<td>AI</td>
<td>Avian Influenza</td>
</tr>
<tr>
<td>ASD</td>
<td>Accounting Services Division</td>
</tr>
<tr>
<td>ASF</td>
<td>African Swine Fever</td>
</tr>
<tr>
<td>BDT</td>
<td>Business Development Team (Animal Health)</td>
</tr>
<tr>
<td>C&amp;D</td>
<td>Cleansing and Disinfection</td>
</tr>
<tr>
<td>CCC</td>
<td>Civil Contingencies Committee</td>
</tr>
<tr>
<td>CCC(O)</td>
<td>Civil Contingencies Committee (Officials)</td>
</tr>
<tr>
<td>CCS</td>
<td>Civil Contingencies Secretariat (Cabinet Office)</td>
</tr>
<tr>
<td>CCU</td>
<td>Customer Contact Unit (of Defra)</td>
</tr>
<tr>
<td>CD</td>
<td>Defra Communications Directorate</td>
</tr>
<tr>
<td>CE</td>
<td>Chief Executive</td>
</tr>
<tr>
<td>CLVI</td>
<td>Contingency Local Veterinary Inspector</td>
</tr>
<tr>
<td>CMO</td>
<td>Chief Medical Officer</td>
</tr>
<tr>
<td>COI Comms</td>
<td>Central Office of Information - Communications</td>
</tr>
<tr>
<td>COBR</td>
<td>Cabinet Office Briefing Room</td>
</tr>
<tr>
<td>Comms</td>
<td>Communications</td>
</tr>
<tr>
<td>CONOPS</td>
<td>Concept of Operations (Cabinet Office)</td>
</tr>
<tr>
<td>CRFM</td>
<td>Contingency Regional Finance Managers</td>
</tr>
<tr>
<td>CRIP</td>
<td>Commonly Recognised Information Picture (CCS)</td>
</tr>
<tr>
<td>CSA</td>
<td>Chief Scientific Adviser (Defra)</td>
</tr>
<tr>
<td>CSF</td>
<td>Classical Swine Fever</td>
</tr>
<tr>
<td>CVO</td>
<td>Chief Veterinary Officer</td>
</tr>
<tr>
<td>Acronym</td>
<td>Full Form</td>
</tr>
<tr>
<td>---------</td>
<td>-----------</td>
</tr>
<tr>
<td>DA</td>
<td>Devolved Administration</td>
</tr>
<tr>
<td>DARDNI</td>
<td>Department of Agriculture and Rural Development Northern Ireland</td>
</tr>
<tr>
<td>DC</td>
<td>Dangerous Contact – These are animals of susceptible species which are believed to have been exposed to infection.</td>
</tr>
<tr>
<td>DCLG</td>
<td>Department of Communities and Local Government</td>
</tr>
<tr>
<td>DCVO</td>
<td>Deputy Chief Veterinary Officer, Director Vet Policy</td>
</tr>
<tr>
<td>DCS</td>
<td>Disease Control System</td>
</tr>
<tr>
<td>Defra</td>
<td>Department for Environment Food and Rural Affairs</td>
</tr>
<tr>
<td>DERC</td>
<td>Departmental Emergency Response Committee</td>
</tr>
<tr>
<td>DFT</td>
<td>Department for Transport</td>
</tr>
<tr>
<td>DG</td>
<td>Director General</td>
</tr>
<tr>
<td>DHSM</td>
<td>Departmental Health and Safety Manager (Defra)</td>
</tr>
<tr>
<td>DHSU</td>
<td>Departmental Health and Safety Unit (Defra)</td>
</tr>
<tr>
<td>DOH</td>
<td>Department of Health</td>
</tr>
<tr>
<td>DOM</td>
<td>Divisional Operations Manager</td>
</tr>
<tr>
<td>DRT</td>
<td>Disease Reporting Team</td>
</tr>
<tr>
<td>DVM</td>
<td>Divisional Veterinary Manager</td>
</tr>
<tr>
<td>EA</td>
<td>Environment Agency</td>
</tr>
<tr>
<td>EC</td>
<td>European Commission</td>
</tr>
<tr>
<td>ECCW</td>
<td>Emergency Co-ordination Centre Wales</td>
</tr>
<tr>
<td>EFRA</td>
<td>Environment, Food and Rural Affairs (Select Committee)</td>
</tr>
<tr>
<td>EI</td>
<td>Emergency Instruction (Animal Health)</td>
</tr>
<tr>
<td>EMB</td>
<td>Emergency Management Board (Defra)</td>
</tr>
<tr>
<td>EPO</td>
<td>Emergency Planning Officer (Local Authority)</td>
</tr>
<tr>
<td>ERCCT</td>
<td>Emergency Response Capability Core Team (Defra)</td>
</tr>
<tr>
<td>ESA</td>
<td>Environment Services Association</td>
</tr>
<tr>
<td>EU</td>
<td>European Union</td>
</tr>
<tr>
<td>FCO</td>
<td>Foreign and Commonwealth Office</td>
</tr>
<tr>
<td>FFG</td>
<td>Food and Farming Group (Defra)</td>
</tr>
<tr>
<td>FMD</td>
<td>Foot and Mouth Disease</td>
</tr>
<tr>
<td>FPRD</td>
<td>Finance Planning and Resources Directorate</td>
</tr>
<tr>
<td>FSA</td>
<td>Food Standards Agency</td>
</tr>
<tr>
<td>GCN</td>
<td>Government Communications Network</td>
</tr>
<tr>
<td>GIS</td>
<td>Geographic Information Systems</td>
</tr>
<tr>
<td>GOs</td>
<td>Government Offices in the Regions</td>
</tr>
</tbody>
</table>
H&S  Health and Safety
HASANs  Defra Departmental Health and Safety Notices
HMT  Her Majesty’s Treasury
HO  Home Office
HPA  Health Protection Agency
HR  Human Resources
HSE  Health and Safety Executive

IAH  International Animal Health (Defra)
IAHER  International Animal Health Emergency Reserve
IP  Infected Premises

JCC  Joint Coordination Centre

LA  Local Authority
LACORS  Local Authorities Co-ordinators of Regulatory Services
LASSA  Licensed Animal Slaughters and Salvage Association
LDCC  Local Disease Control Centre
LGA  Local Government Association
LVI  Local Veterinary Inspector

MHS  Meat Hygiene Service
MOD  Ministry of Defence

NCC  News Co-ordination Centre
ND  Newcastle Disease
NDCC  National Disease Control Centre
NDS  News Distribution Service
NE  Natural England
NEEG  National Emergencies Epidemiology Group
NFU  National Farmers Union
NWMT  National Wildlife Management Team

OD(W)  Operations Director Wales
OGD  Other Government Department
OIE  World Organisation for Animal Health (known as Office International des Epizooties until 2003)
“pre-emptive” or “preventative cull” firebreak cull
This involves the culling of animals which are not on infected premises nor are dangerous contacts or necessarily exposed to the disease, in order to prevent the wider spread of disease outwith an area. Use of this power is described by a Disease Control (Slaughter) Protocol as required by the Animal Health Act 1981.

Preliminary Biosecurity procedures put in place during the culling and disposal of animals and the initial treatment of contaminated and areas of a premises with disinfectant.

PZ Protection Zone
<table>
<thead>
<tr>
<th>Acronym</th>
<th>Full Form</th>
</tr>
</thead>
<tbody>
<tr>
<td>SAC</td>
<td>Science Advisory Council (Defra)</td>
</tr>
<tr>
<td>SAPER</td>
<td>Science Advisory Panel for Emergency Response</td>
</tr>
<tr>
<td>SCG</td>
<td>Strategic Co-ordinating Group</td>
</tr>
<tr>
<td>SCoFCAH</td>
<td>Standing Committee (of the European Commission) on Food Chain and Animal Health</td>
</tr>
<tr>
<td>Secondary Cleansing</td>
<td>After preliminary cleansing and disinfection, the cleansing (including disposal of manure, bedding etc.), degreasing, and washing and disinfecting of premises to remove the infective agent, reduce the level of it, such that recrudescence will not occur on restocking.</td>
</tr>
<tr>
<td>SEPA</td>
<td>Scottish Environment Protection Agency</td>
</tr>
<tr>
<td>SIR</td>
<td>Security, Intelligence and Resilience Directorate of the Cabinet Office</td>
</tr>
<tr>
<td>Sitrep</td>
<td>Situation Report</td>
</tr>
<tr>
<td>SRO for EDPP</td>
<td>Senior Responsible Officer for Exotic Diseases Policy Programme</td>
</tr>
<tr>
<td>SVD</td>
<td>Swine Vesicular Disease</td>
</tr>
<tr>
<td>TSO</td>
<td>Trading Standards Officers</td>
</tr>
<tr>
<td>TVI</td>
<td>Temporary Veterinary Inspector</td>
</tr>
<tr>
<td>UKRA</td>
<td>United Kingdom Renderers Association</td>
</tr>
<tr>
<td>UKREP</td>
<td>United Kingdom Permanent Representation to the European Union</td>
</tr>
<tr>
<td>VA</td>
<td>Veterinary Adviser</td>
</tr>
<tr>
<td>VENDU</td>
<td>Veterinary Exotic Notifiable Diseases Unit</td>
</tr>
<tr>
<td>VIPER</td>
<td>Veterinary Instructions, Procedures and Emergency Routines</td>
</tr>
<tr>
<td>VLA</td>
<td>Veterinary Laboratories Agency</td>
</tr>
<tr>
<td>VO</td>
<td>Veterinary Officer</td>
</tr>
<tr>
<td>VTVS</td>
<td>Vetnet Tracing Verification System</td>
</tr>
<tr>
<td>WAG</td>
<td>Welsh Assembly Government</td>
</tr>
<tr>
<td>WAG RA</td>
<td>Welsh Assembly Government Rural Affairs Department</td>
</tr>
<tr>
<td>WCC</td>
<td>Welsh Co-ordination Centre</td>
</tr>
<tr>
<td>WID</td>
<td>Waste Incineration Directive</td>
</tr>
<tr>
<td>WLGA</td>
<td>Welsh Local Government Association</td>
</tr>
</tbody>
</table>