

4

CENTRAL GOVERNMENT OWN EXPENDITURE

Introduction

4.1 This section provides summary analyses of central government own expenditure. That is the expenditure of government departments and other central government bodies on their own activities. In these analyses central government includes the devolved administrations and non-departmental public bodies. In addition to staff pay, procurement and capital expenditure, central government own expenditure includes grants and subsidies paid to individuals and enterprises in the private sector and subsidies to public corporations. It excludes central government support for the spending of local authorities and support for the capital expenditure of public corporations. Central government own expenditure accounts for about 70 per cent of Departmental Expenditure Limits (DEL) and about 90 per cent of departmental Annually Managed Expenditure (AME).

4.2 All the analyses of central government own expenditure in this section offer further breakdowns of the figures given for central government own expenditure in the sectoral spending **Table 1.15**.

4.3 All outturn data (to 2004-05) in this chapter are National Statistics.

Central government own expenditure by department

4.4 **Table 4.1** gives a departmental breakdown of central government own current plus capital expenditure, actual and planned, for the period 2000-01 to 2007-08. Expenditure falling in DEL is shown separately from expenditure falling in departmental AME. DEL expenditure in this table excludes depreciation. In a number of areas, for example education, transport, and law and order, a relatively large proportion of expenditure is carried out by local authorities, with only a relatively small proportion spent directly by central government – some of which will be recorded under Scotland, Wales or Northern Ireland. Partly as a result, social security, health and defence together account for some two thirds of total central government own spending. Other AME includes locally financed expenditure in Northern Ireland that is classified as central government spending.

Central government own current and capital expenditure by department

4.5 **Tables 4.2** and **4.3** show, for 2000-01 through to 2007-08, central government DEL and departmental AME expenditure, actual and planned, for each department, separated between current/resource and capital expenditure. Departmental totals for resource expenditure exclude depreciation and include other non-cash items. These are deducted in the accounting adjustments to get to a measure of total current expenditure that is consistent with national accounts. There are also some differences in the classification of expenditure as capital or current in the budgeting regime (i.e. DEL and AME) and national accounts. These differences are accounted for in the 'add/remove items classified as capital in national accounts' lines.

Central government own expenditure by economic category

4.6 Table 4.4 shows central government own expenditure by economic category, within the framework of the central government component of Total Expenditure on Services (TES). TES is an overall measure of public spending which is close to TME. So it represents, broadly, current plus capital expenditure. TES excludes non-cash spending. Full details of the definition of TES are available in appendix E.

Central government own expenditure by function

4.7 Table 4.5 shows central government own expenditure by function. This allocates expenditure of central government departments and the devolved administrations in Scotland, Wales and Northern Ireland to the different functions of government. As with table 4.4, and the functional analyses in chapter 3, this functional table is set within the framework of TES. Because expenditure by local authorities is excluded, it is possible to include figures for the plans years here as well as data for the past.

Table 4.1 Central government own expenditure by departmental group, 2000–01 to 2007–08

	accruals, £ million							
	National Statistics					2005–06 estimated outturn	2006–07 plans	2007–08 plans
	2000–01 outturn	2001–02 outturn	2002–03 outturn	2003–04 outturn	2004–05 outturn			
Within DEL								
Education and Skills	11,935	13,961	15,595	17,392	18,429	19,783	21,548	22,820
Health	45,625	53,233	56,973	64,051	69,122	76,918	84,468	92,240
Transport	2,934	3,959	5,199	6,467	6,206	7,329	8,444	7,471
Office of the Deputy Prime Minister	1,969	2,290	2,953	3,995	3,972	3,970	4,132	4,611
Local Government	250	263	257	285	326	332	298	341
Home Office	4,608	6,686	7,138	7,556	7,960	8,328	7,988	8,310
Constitutional Affairs	2,609	2,813	3,202	3,119	3,040	3,786	3,953	4,000
Attorney General's Departments	400	457	519	582	646	695	693	724
Defence	31,500	30,740	29,330	31,096	33,080	31,960	31,992	33,369
Foreign and Commonwealth Office	1,316	1,362	1,505	1,495	1,718	1,942	1,778	1,623
International Development	2,975	3,077	3,434	3,716	3,810	4,405	4,942	5,261
Trade and Industry	5,802	4,995	3,761	4,092	4,667	6,159	6,244	6,520
Environment, Food and Rural Affairs	2,862	2,799	2,762	2,720	2,950	3,338	3,405	3,517
Culture, Media and Sport	990	946	1,163	1,268	1,383	1,504	1,638	1,700
Work and Pensions	5,400	5,821	6,612	7,024	7,249	7,454	7,183	6,956
Scotland	9,887	11,114	11,789	13,409	13,941	15,331	16,601	17,540
Wales	4,592	5,066	5,907	6,428	7,004	7,791	8,011	8,662
Northern Ireland Executive	5,788	5,628	6,333	6,545	6,917	7,591	7,840	8,374
Northern Ireland Office	978	1,083	1,093	1,053	1,204	1,024	1,207	1,163
Chancellor's Departments	3,345	4,020	4,284	4,606	5,019	5,334	5,197	5,179
Cabinet Office	1,419	1,630	1,701	2,141	2,070	2,176	2,145	2,201
Allowance for shortfall	—	—	—	—	—	-1,259	—	—
Total CG own expenditure within DEL⁽¹⁾⁽²⁾	147,185	161,942	171,507	189,037	200,713	215,890	229,706	242,583
Within Departmental AME								
Education and Skills	8,189	8,829	9,284	8,760	8,708	10,743	11,934	13,023
Health	3,783	3,950	4,569	6,194	6,627	9,771	10,262	11,072
Transport	1,725	2,107	3,055	3,088	2,150	1,959	1,878	2,846
Office of the Deputy Prime Minister	449	355	241	208	65	235	199	144
Home Office	1	173	2,013	40	1	5	291	306
Constitutional Affairs	92	96	101	58	62	80	88	96
Defence	4,420	4,607	6,137	4,472	4,128	5,146	5,488	5,613
International Development	81	59	51	77	77	71	258	264
Trade and Industry	2,009	1,533	3,321	159	-1,372	155	-1,023	-548
Environment, Food and Rural Affairs	1,848	1,767	53	74	72	125	51	51
Culture, Media and Sport	3,844	4,020	4,478	4,366	3,802	4,691	4,806	4,717
Work and Pensions	77,237	82,329	85,851	90,355	94,614	98,013	100,081	103,926
Scotland	1,639	2,062	2,072	1,660	1,947	2,387	2,562	2,732
Wales	-84	148	181	342	241	267	285	294
Northern Ireland Executive	4,343	5,201	5,215	5,348	5,803	8,049	8,204	8,397
Northern Ireland Office	—	—	—	—	—	222	236	252
Chancellor's Departments	12,588	14,110	15,079	19,888	21,829	23,428	25,123	26,267
Cabinet Office	3,255	4,699	4,581	5,017	5,383	5,827	5,937	6,267
Total CG own expenditure within Dept AME⁽¹⁾	125,416	136,045	146,285	150,107	154,136	171,173	176,662	185,718
Locally financed expenditure in								
Northern Ireland	307	348	361	384	410	457	506	544
Net expenditure transfers to the EU	2,318	-690	2,782	3,448	4,907	4,435	5,432	6,509
Central government debt interest	25,995	22,095	20,943	22,327	23,987	25,747	26,277	27,953
Accounting and other adjustments	-35,288	-35,253	-36,366	-31,521	-27,758	-37,154	-35,600	-38,300
Total CG own expenditure	265,932	284,487	305,513	333,782	356,395	380,548	403,000	425,000

(1) Total DEL and AME are shown excluding depreciation.

(2) The CG DEL figures shown above exclude the £800 million unallocated Special Reserve in 2006-07. The DEL Reserve and unallocated amounts for the Invest to Save Budget are excluded in 2006-07 and 2007-08. AME figures for 2006-07 and 2007-08 exclude the AME margin. Amounts for unallocated Special Reserve, DEL Reserve and Invest to Save Budget can be found in Table 1.12. The amounts for AME margin can be found in Table 1.1

Table 4.2 Central government own current expenditure by departmental group, 2000–01 to 2007–08

	accruals, £ million							
	National Statistics						2006–07 plans	2007–08 plans
	2000–01 outturn	2001–02 outturn	2002–03 outturn	2003–04 outturn	2004–05 outturn	2005–06 estimated outturn		
Within resource DEL								
Education and Skills	11,547	13,235	14,629	16,404	17,250	18,174	20,067	21,273
Health	44,379	51,469	54,900	61,497	66,572	74,045	79,300	86,138
Transport	2,440	2,339	2,972	3,306	2,828	3,168	3,642	3,488
Office of the Deputy Prime Minister	813	971	1,242	1,050	1,123	939	1,158	1,325
Local Government	249	263	257	283	326	332	298	341
Home Office	4,360	6,116	6,536	7,003	7,323	7,728	7,325	7,516
Constitutional Affairs	2,590	2,761	3,158	3,023	2,891	3,633	3,813	3,852
Attorney General's Departments	387	434	511	571	635	686	678	710
Defence	26,090	24,902	23,185	25,018	26,252	25,171	25,058	25,778
Foreign and Commonwealth Office	1,216	1,307	1,409	1,445	1,645	1,828	1,667	1,514
International Development	2,976	3,038	3,402	3,675	3,778	4,391	4,939	5,255
Trade and Industry	5,490	4,555	3,215	3,300	4,000	5,101	5,246	5,517
Environment, Food and Rural Affairs	2,610	2,427	2,423	2,315	2,581	2,850	2,785	2,864
Culture, Media and Sport	986	934	1,136	1,163	1,280	1,314	1,465	1,497
Work and Pensions	5,375	5,672	6,373	6,865	6,962	7,067	7,015	6,901
Scotland	9,405	10,166	10,669	12,313	12,537	13,855	14,779	15,619
Wales	4,203	4,634	5,384	5,961	6,465	7,191	7,239	7,698
Northern Ireland Executive	5,159	5,018	5,652	5,881	6,178	6,658	6,988	7,431
Northern Ireland Office	943	1,042	1,039	1,003	1,134	969	1,135	1,092
Chancellor's Departments	3,576	3,814	4,022	4,354	4,598	4,928	4,882	4,868
Cabinet Office	1,219	1,417	1,520	1,620	1,832	1,918	1,882	1,937
Allowance for shortfall	—	—	—	—	—	-960	—	—
Total within resource DEL⁽¹⁾	136,015	146,513	153,632	168,049	178,189	190,987	201,360	212,614
Within resource Departmental AME								
Education and Skills	6,467	6,940	7,283	6,715	6,690	8,589	9,161	9,620
Health	3,783	3,950	4,569	6,194	6,398	8,894	10,178	11,072
Transport	1,725	2,107	2,089	2,117	2,085	1,959	1,878	2,846
Office of the Deputy Prime Minister	449	355	241	208	65	235	199	144
Home Office	1	173	2,013	40	1	5	291	306
Constitutional Affairs	92	96	101	58	62	80	88	96
Defence	4,420	4,446	6,137	4,472	4,128	5,146	5,488	5,613
International Development	81	59	51	77	77	71	258	264
Trade and Industry	749	1,144	3,549	1,301	-510	833	72	75
Environment, Food and Rural Affairs	1,847	1,766	51	73	71	125	51	51
Culture, Media and Sport	3,115	3,460	3,524	3,999	3,456	3,722	3,845	3,865
Work and Pensions	77,214	82,254	85,775	90,265	94,533	97,912	99,874	103,785
Scotland	1,466	1,866	1,856	1,469	1,775	2,217	2,393	2,564
Wales	-84	148	181	342	241	267	285	294
Northern Ireland Executive	4,343	5,111	5,125	5,199	5,555	7,707	7,888	8,051
Northern Ireland Office	—	—	—	—	—	222	236	252
Chancellor's Departments	12,588	14,110	15,079	19,489	21,601	22,548	24,883	26,027
Cabinet Office	3,255	4,699	4,581	5,017	5,383	5,827	5,937	6,267
Total within resource Departmental AME	121,508	132,684	142,208	147,036	151,611	166,357	173,006	181,191
Locally financed expenditure in								
Northern Ireland	307	348	361	384	410	457	506	544
Net expenditure transfers to the EU	2,318	-690	2,782	3,448	4,907	4,435	5,432	6,509
Central government debt interest	25,995	22,095	20,943	22,327	23,987	25,747	26,277	27,953
Remove items classified as capital in National Accounts	-363	-53	24	44	198	239	-87	-32
Add items classified as current in National Accounts	5,235	4,960	5,118	5,156	5,271	5,016	5,501	6,260
Accounting and other adjustments	-28,693	-31,027	-29,114	-25,638	-26,421	-36,262	-35,400	-38,000
Total CG own current expenditure	262,320	274,832	295,953	320,806	338,151	356,975	376,600	397,000

(1) The CG Resource DEL figures shown above exclude the £800 million unallocated Special Reserve in 2006-07. The resource parts of the DEL Reserve and unallocated amounts for the Invest to Save Budget are excluded in 2006-07 and 2007-08. Amounts for these items can be found in Table I.5.

Table 4.3 Central government own capital expenditure by departmental group, 2000–01 to 2007–08

	accruals, £ million							
	National Statistics					2005–06 estimated outturn	2006–07 plans	2007–08 plans
	2000–01 outturn	2001–02 outturn	2002–03 outturn	2003–04 outturn	2004–05 outturn			
Within capital DEL								
Education and Skills	388	726	966	988	1,178	1,609	1,481	1,548
Health	1,246	1,764	2,074	2,554	2,550	2,872	5,167	6,102
Transport	494	1,620	2,227	3,160	3,377	4,161	4,802	3,983
Office of the Deputy Prime Minister	1,156	1,319	1,711	2,945	2,849	3,031	2,974	3,286
Local Government	0	0	—	1	0	0	1	1
Home Office	249	570	602	552	636	600	663	793
Constitutional Affairs	19	52	44	96	149	153	140	148
Attorney General's Departments	14	23	8	11	11	9	15	15
Defence	5,410	5,837	6,144	6,078	6,828	6,789	6,934	7,591
Foreign and Commonwealth Office	99	55	96	50	74	114	111	109
International Development	-1	38	31	42	32	14	4	6
Trade and Industry	312	440	546	792	668	1,058	998	1,003
Environment, Food and Rural Affairs	251	372	339	405	369	488	620	654
Culture, Media and Sport	4	12	27	105	104	190	172	203
Work and Pensions	26	149	239	159	288	387	168	54
Scotland	482	948	1,120	1,096	1,404	1,475	1,822	1,921
Wales	389	432	523	467	539	600	772	964
Northern Ireland Executive	629	609	681	664	740	933	853	942
Northern Ireland Office	35	41	53	50	71	55	72	72
Chancellor's Departments	-231	205	262	253	420	406	315	310
Cabinet Office	200	214	181	521	238	258	263	263
Allowance for shortfall	—	—	—	—	—	-299	—	—
Total within capital DEL⁽¹⁾	11,170	15,428	17,876	20,988	22,524	24,903	28,346	29,969
Within capital Departmental AME								
Education and Skills	1,722	1,889	2,002	2,046	2,018	2,155	2,773	3,403
Health	—	—	—	—	229	877	84	—
Transport	—	—	966	970	65	—	—	—
Defence	—	161	—	—	—	—	—	—
Trade and Industry	1,260	389	-228	-1,142	-862	-678	-1,095	-623
Environment, Food and Rural Affairs	1	1	1	1	1	—	—	—
Culture, Media and Sport	730	560	953	367	346	969	961	852
Work and Pensions	22	75	77	90	80	101	207	141
Scotland	173	196	216	191	172	170	168	168
Northern Ireland Executive	—	90	90	149	248	342	316	346
Chancellor's Departments	0	—	—	400	228	880	240	240
Total within capital Departmental AME	3,909	3,361	4,078	3,071	2,525	4,816	3,655	4,527
Add items classified as capital in								
National Accounts	363	53	-24	-44	-198	-239	87	32
Remove items classified as current in								
National Accounts	-5,235	-4,960	-5,118	-5,156	-5,271	-5,016	-5,501	-6,260
Accounting and other adjustments	-6,595	-4,226	-7,252	-5,883	-1,336	-892	-200	-300
Total CG own capital expenditure	3,612	9,655	9,560	12,976	18,244	23,573	26,400	28,000

(1) The CG DEL figures shown above exclude Capital part of the DEL Reserve and unallocated amounts for the Invest to Save Budget in 2006-07 and 2007-08. Amounts for these items can be found in Table 1.10.

Table 4.4 Central government own Expenditure on Services by economic category, 2000-01 to 2007-08

	accruals, £ million							
	National Statistics					2005-06 estimated outturn	2006-07 plans	2007-08 plans
	2000-01 outturn	2001-02 outturn	2002-03 outturn	2003-04 outturn	2004-05 outturn			
Central government current expenditure on services								
Pay ⁽¹⁾	48,495	52,947	58,979	63,402	68,586	} 155,563	166,600	179,200
Procurement	60,095	61,752	66,583	75,167	79,529			
Subsidies	5,787	6,794	5,920	6,842	6,122	6,709	7,014	6,860
Social benefits and other grants to private sector	115,707	126,126	132,877	141,275	147,658	155,080	161,266	166,105
Current transfers abroad	2,525	554	2,439	2,396	5,908	7,182	4,191	7,731
Central Government debt interest	25,995	22,095	20,943	22,327	23,987	25,747	26,277	27,953
Total central government current expenditure on services⁽²⁾	258,603	270,268	287,742	311,409	331,790	350,282	365,300	387,900
Accounting adjustments	3,717	4,564	8,211	9,397	6,361	6,693	11,300	9,200
Total central government current expenditure	262,320	274,832	295,953	320,806	338,151	356,975	376,600	397,000
Central government capital expenditure on services								
Capital expenditure ⁽³⁾	4,316	6,535	7,295	7,979	9,037	10,242	13,900	15,600
Stock building	—	-53	-14	—	241	425	95	80
Capital grants	3,132	5,122	6,128	8,004	8,663	11,803	11,409	11,341
Total central government capital expenditure on services⁽²⁾	7,448	11,604	13,408	15,983	7,941	22,470	25,400	27,000
Accounting adjustments	-3,836	-1,949	-3,848	-3,007	303	1,103	1,000	1,000
Total central government capital expenditure	3,612	9,655	9,560	12,976	18,244	23,573	26,400	28,000
Total central government expenditure on services	266,051	281,872	301,150	327,392	349,731	372,752	390,700	414,800
Accounting adjustments	-119	2,615	4,363	6,390	6,664	7,796	12,300	10,200
Total central government expenditure	265,932	284,487	305,513	333,782	356,395	380,548	403,000	425,000

(1) Following the ONS's re-classification of NHS trusts to the central government sector in 2003, the pay costs of the staff of NHS trusts are now included in the Pay line; they used to be largely covered by health authorities' purchases from NHS trusts, included in the Procurement line. Figures for NHS trust staff pay for the outturn years for the UK (except 2004-05, which excludes Scotland), provided by the ONS, are set out below. Figures for forward years are not available, therefore so Pay and Procurement have not been separated.

£ million

	2000-01	2001-02	2002-03	2003-04	2004-05
	24,406	25,528	26,744	28,273	28,607

(2) CG figures shown above exclude the £800 million unallocated Special Reserve in 2006-07. The DEL Reserve and unallocated amounts for the Invest to Save Budget are excluded in 2005-06, 2006-07 and 2007-08. AME figures for 2005-06, 2006-07 and 2007-08 exclude the AME margin. Amounts for unallocated Special Reserve, DEL Reserve and Invest to Save Budget can be found in Table 1.11. The amounts for AME margin can be found in Table 1.1.

(3) Net of sales and capital assets and before depreciation.

Table 4.5 Central government Expenditure on Services by function, 2000-01 to 2007-08

	accruals, £ million							
	National Statistics					2005-06 estimated outturn	2006-07 plans	2007-08 plans
2000-01 outturn	2001-02 outturn	2002-03 outturn	2003-04 outturn	2004-05 outturn				
General public services								
Public and common services	5,143	6,168	6,429	6,982	7,505	8,047	8,553	8,455
Total General public services	5,143	6,168	6,429	6,982	7,505	8,047	8,553	8,455
EU transactions								
GNI-based contribution, (net of abatement and collection costs) derived as:	2,104	-901	2,275	2,806	4,356	4,249	5,046	6,510
<i>EC gross contribution (pre-abatement and after deduction of collection costs)</i>	10,640	9,211	9,737	11,371	12,183	11,780	11,981	14,247
<i>Traditional Own Resources (before deduction of collection costs) and VAT contributions</i>	-6,314	-5,685	-4,229	-4,690	-4,104	-3,888	-4,031	-4,016
<i>UK's abatement</i>	-2,223	-4,427	-3,233	-3,874	-3,722	-3,641	-2,903	-3,722
EC receipts	-4,099	-3,309	-3,424	-4,237	-4,552	-3,640	-7,090	-5,023
Attributed aid and CFSP	-584	-635	-736	-799	-696	-618	-668	-655
Total EU transactions	-2,579	-4,845	-1,885	-2,230	-892	-9	-2,712	832
International services								
Other international services	1,299	1,420	1,535	1,595	1,909	2,034	1,778	1,538
International development assistance	2,889	3,053	3,266	3,692	3,719	4,349	4,868	5,032
Total international services	4,188	4,473	4,801	5,287	5,628	6,382	6,645	6,570
Central government debt interest								
Central government debt interest	25,995	22,095	20,943	22,327	23,987	25,747	26,277	27,953
Total central government debt interest	25,995	22,095	20,943	22,327	23,987	25,747	26,277	27,953
Defence								
National defence	25,582	25,337	26,943	28,669	29,709	31,000	29,915	31,191
Civil defence	2	3	4	86	35	41	33	28
Total defence	25,585	25,339	26,948	28,756	29,744	31,041	29,948	31,219
Public order and safety								
Police	1,026	1,713	2,095	2,260	2,682	2,830	4,369	1,982
Fire	80	87	172	114	111	103	129	235
Administration of justice	3,163	4,018	4,453	4,871	5,535	5,662	5,723	5,840
Immigration and citizenship	1,398	1,729	1,797	1,942	1,704	1,547	1,606	1,610
Prisons and offender programmes	2,457	2,591	2,888	2,983	3,241	3,613	3,824	4,149
Other public order and safety	645	780	780	847	894	956	989	1,052
Total public order and safety	8,767	10,917	12,184	13,016	14,167	14,711	16,639	14,867
Enterprise and economic development								
Economic development and trade	550	668	760	706	795	896	798	910
Support for business	816	1,226	1,435	1,653	1,908	1,826	1,702	1,360
Regional policy	1,665	1,755	2,104	2,412	2,693	2,931	2,605	3,165
Total enterprise and economic development	3,030	3,649	4,299	4,771	5,396	5,653	5,106	5,436
Science and technology								
Science and technology	1,416	1,651	2,032	2,255	2,432	2,890	2,746	2,612
Total science and technology	1,416	1,651	2,032	2,255	2,432	2,890	2,746	2,612
Employment policies								
Employment policies	3,817	3,788	3,476	3,797	3,678	3,809	3,595	3,453
Total employment policies	3,817	3,788	3,476	3,797	3,678	3,809	3,595	3,453

Table 4.5 Central government Expenditure on Services by function, 2000-01 to 2007-08 (continued)

	accruals, £ million							
	National Statistics							
	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08
	outturn	outturn	outturn	outturn	outturn	estimated outturn	plans	plans
Agriculture, fisheries and forestry								
Market support under CAP	3,001	2,777	2,843	3,400	3,571	3,806	3,783	3,785
Other agriculture, food and fisheries policy	1,541	3,511	1,781	1,751	1,690	1,883	1,709	1,707
Forestry	97	96	101	104	103	84	120	121
Total agriculture, fisheries and forestry	4,639	6,384	4,725	5,256	5,364	5,774	5,612	5,614
Transport								
National roads	1,949	2,108	2,389	2,260	2,351	3,133	3,227	3,180
Local roads	170	181	216	229	259	340	247	302
Local public transport	369	354	370	1,275	431	482	475	494
Railways	1,054	1,799	2,444	3,396	3,783	3,614	2,537	3,910
Other transport	454	568	565	780	732	1,079	1,524	1,464
Total transport	3,996	5,010	5,985	7,941	7,557	8,649	8,010	9,350
Environment protection								
Environmental protection	1,564	1,750	1,911	1,598	1,968	3,232	3,637	3,692
Environmental research	190	209	236	307	304	331	338	300
Total environment protection	1,754	1,960	2,146	1,904	2,272	3,563	3,976	3,992
Housing and community amenities								
Local authority housing	612	519	442	443	265	454	442	394
Other social housing	1,425	1,630	1,691	2,363	2,290	2,247	2,274	2,628
Other community services	335	362	425	508	500	585	565	578
Total housing and community amenities	2,373	2,511	2,559	3,314	3,055	3,286	3,280	3,599
Health								
Medical services	52,520	57,761	64,177	72,350	80,072	86,822	92,989	102,206
Medical research	367	400	381	446	452	527	563	545
Central health and other services	1,006	1,186	1,211	1,480	1,670	1,666	1,844	1,850
Total health	53,894	59,347	65,768	74,276	82,194	89,015	95,396	104,601
Recreation, culture and religion								
Heritage, arts, libraries and films	981	924	1,045	1,220	1,301	1,493	1,627	1,658
Sport and recreation	75	86	157	135	186	194	245	263
Broadcasting	2,371	2,737	3,136	3,044	3,196	3,317	3,419	3,465
Lottery	1,514	1,313	1,473	1,025	829	1,591	1,545	1,368
Other recreation, culture and religion	40	46	52	63	72	92	89	84
Total recreation, culture and religion	4,981	5,106	5,863	5,487	5,585	6,688	6,925	6,837
Education and training								
Under fives	107	214	345	494	618	516	888	864
Primary schools	424	444	583	741	541	574	577	579
Secondary schools	847	895	1,088	1,156	1,333	1,477	1,406	1,335
Higher Education	5,896	6,370	6,757	7,219	7,761	8,361	8,911	9,305
Further Education	4,331	5,195	5,682	6,408	6,663	7,308	7,503	7,993
Student support	1,486	1,388	1,147	1,094	1,905	2,080	2,474	2,572
Training	1,401	1,132	1,458	1,655	1,738	1,886	2,013	2,147
Other education and training	1,476	2,258	2,514	2,759	2,980	3,317	3,712	3,922
Total education and training	15,969	17,896	19,574	21,527	23,540	25,519	27,485	28,716

Table 4.5 Central government Expenditure on Services by function, 2000-01 to 2007-08 (continued)

	accruals, £ million							
	National Statistics					2005-06 estimated outturn	2006-07 plans	2007-08 plans
	2000-01 outturn	2001-02 outturn	2002-03 outturn	2003-04 outturn	2004-05 outturn			
Social protection								
Incapacity, disability and injury benefits	19,825	21,455	21,385	22,444	23,381	24,069	25,071	25,793
State pensions	47,824	51,585	54,246	57,186	61,365	65,043	67,357	71,448
Public service occupational pensions	4,695	4,899	3,872	1,715	909	110	981	864
Widows' benefits	1,023	1,133	1,126	1,041	954	915	844	769
Family benefits, income support and tax credits	22,375	23,931	25,972	31,154	32,990	34,400	34,446	34,835
Unemployment benefits ⁽¹⁾	3,176	2,938	4,195	4,114	3,832	4,063	4,189	4,351
Housing benefits	316	307	373	487	334	359	463	490
Personal social services	657	793	1,042	1,583	1,786	1,732	1,838	1,880
Administration and miscellaneous services	3,194	3,383	3,090	3,001	2,970	2,526	2,470	2,473
Total social protection	103,085	110,423	115,301	122,726	128,520	133,219	137,658	142,903
Unallocated								
Departmental Unallocated Provision	—	—	—	—	—	28	2,006	2,273
Reserve and other funds	—	—	—	—	—	—	2,500	3,500
Allowances for shortfall	—	—	—	—	—	-1,259	—	—
AME Margin	—	—	—	—	—	—	1,000	2,000
Total unallocated	—	—	—	—	—	-1,231	5,500	7,800
Total central government expenditure on services	266,051	281,872	301,150	327,392	349,731	372,752	390,700	414,800
Accounting adjustments	-119	2,615	4,363	6,480	6,664	7,796	12,300	10,200
Total central government own expenditure	265,932	284,487	305,513	333,782	356,395	380,548	403,000	425,000

(1) From 2002-03, the Unemployment benefits line includes the relevant pay costs of Jobcentre Plus staff.

