

6

CENTRAL GOVERNMENT OWN EXPENDITURE

6.1 This section provides summary analyses of central government own expenditure, which comprises the expenditure of government departments and other central government bodies on their own activities. In these analyses, central government includes the devolved administrations and non-departmental public bodies. In addition to staff pay, procurement and capital expenditure, central government own expenditure includes grants and subsidies paid to individuals and enterprises in the private sector and subsidies to public corporations. It excludes central government support for the spending of Local Authorities and support for the capital expenditure of public corporations. These data are shown as expenditure in **Chapters 7 and 8** respectively. Central government own expenditure accounts for about 70 per cent of Departmental Expenditure Limits (DEL) and about 90 per cent of departmental Annually Managed Expenditure (AME).

6.2 All the analyses of central government own expenditure in this section offer further breakdowns of the figures given for central government own expenditure in the sectoral spending **Table 1.15**.

6.3 All outturn data (to 2006-07) in this chapter are National Statistics.

What's new

6.4 The budgeting treatment of NHS and Foundation Trusts has been changed so that they are more closely aligned with other bodies classified by ONS to the central government sector. The Department of Health are now reporting the spending of the trusts within their budgets, whereas previously they reported the purchase of services from the trusts and the trusts' profit or loss. **Table 6.4** therefore uses this information rather than reporting adjusted series based on data provided by ONS. As a result there are revisions to pay and procurement.

Central government own expenditure by department

6.5 **Table 6.1** gives a departmental breakdown of central government own expenditure, current plus capital, for the period from 2002-03. Expenditure in DEL is shown separately from expenditure in departmental AME. DEL expenditure in this table is shown on a full resource budgeting basis excluding depreciation. In a number of areas, for example education, transport, and law and order, a relatively large proportion of expenditure is by Local Authorities, with only a relatively small proportion spent directly by central government – some of which will be recorded by Scotland, Wales or Northern Ireland. Other AME includes locally financed expenditure in Northern Ireland that by convention is classified as central government spending.

Central government own current and capital expenditure by department

6.6 **Tables 6.2 and 6.3** show central government DEL and departmental AME expenditure for each department group. **Table 6.2** shows current/resource expenditure and **Table 6.3** shows capital expenditure.

6.7 DEL totals for current expenditure include non-cash items except depreciation. These are deducted in the accounting adjustments to get to a measure of total current expenditure that is consistent with National Accounts. There are also some differences in the classification of expenditure as capital or current between the budgeting regime (i.e. DEL and departmental AME) and National Accounts. These differences are accounted for in the 'add/remove items classified as capital/current in National Accounts' lines.

6.8 The lower central government capital spending in 2005-06 is a result of a series of imputed transactions recorded in the National Accounts in respect of British Nuclear Fuels Limited (BNFL) transferring assets and liabilities to the Nuclear Decommissioning Authority (NDA). This is recorded as part of the accounting adjustments in **Table 6.3** and has no impact on TME or the public finances overall. See **Appendix A** for further details.

Central government own expenditure by economic category

6.9 **Table 6.4** shows central government own expenditure by economic category, within the Total Expenditure on Services (TES) framework. TES is an overall measure of public spending that is close to TME, and so broadly represents current plus capital expenditure. TES excludes non-cash spending such as depreciation and cost of capital charges. Full details of the definition of TES are available in **Appendix E**.

Central government own expenditure by detailed function

6.10 **Table 6.5** shows central government own expenditure by detailed function. This allocates expenditure of central government departments and the devolved administrations in Scotland, Wales and Northern Ireland to the different functions of government. As with **Table 6.4**, and the functional analyses in **Chapters 4 and 5**, this functional table is set within the framework of TES.

Table 6.1 Central government own expenditure by departmental group, 2002–03 to 2010–11

	accruals, £ million									
	National Statistics						2007–08 estimated outturn	2008–09 plans	2009–10 plans	2010–11 plans
	2002–03 outturn	2003–04 outturn	2004–05 outturn	2005–06 outturn	2006–07 outturn	2007–08 estimated outturn				
Within DEL										
Children, Schools and Families	6,826	7,975	8,844	9,872	10,696	11,802	11,885	12,488	13,492	
Health	56,869	64,040	69,077	75,845	80,677	89,836	96,486	102,899	109,829	
Transport	4,798	6,098	5,674	5,784	7,604	7,516	8,003	8,101	8,449	
Innovation, Universities and Skills	10,942	11,815	12,310	13,402	13,911	15,387	16,117	17,014	18,029	
CLG Communities	3,261	4,245	4,207	4,218	4,065	3,621	6,163	6,269	6,709	
CLG Local Government	257	285	326	333	286	294	301	301	299	
Home Office	2,709	2,609	2,528	2,443	2,839	2,977	3,002	3,400	3,542	
Justice	7,915	7,322	7,569	8,136	8,545	9,518	9,625	9,720	9,725	
Law Officers' Departments	518	582	649	657	701	744	730	724	718	
Defence	29,306	31,070	33,055	33,368	33,995	36,979	34,067	35,399	36,927	
Foreign and Commonwealth Office	1,507	1,497	1,721	1,861	1,870	2,071	1,892	1,684	1,684	
International Development	3,417	3,701	3,906	4,516	4,954	5,277	5,738	6,843	7,917	
Business, Enterprise and Regulatory Reform	1,073	1,200	1,270	2,049	2,319	3,460	2,574	2,524	2,522	
Environment, Food and Rural Affairs	2,612	2,687	2,942	3,398	3,780	3,736	3,508	3,548	3,748	
Culture, Media and Sport	1,175	1,280	1,415	1,418	1,695	2,011	2,524	1,944	2,174	
Work and Pensions	6,826	7,262	7,488	7,503	7,164	7,177	7,288	7,120	6,844	
Scotland	11,677	12,970	13,538	14,511	16,496	17,931	17,748	18,423	19,380	
Wales	5,970	6,453	6,994	7,443	7,942	8,682	9,113	9,679	10,350	
Northern Ireland Executive	6,332	6,547	6,966	7,380	7,812	8,469	8,664	9,037	9,287	
Northern Ireland Office	1,093	1,053	1,176	1,188	1,235	1,311	1,184	1,146	1,153	
Chancellor's Departments	4,053	4,362	4,734	4,986	5,046	4,882	4,830	4,711	4,595	
Cabinet Office	1,230	1,672	1,659	1,636	1,847	2,090	2,164	2,318	2,450	
Independent Bodies	672	678	808	810	749	821	871	843	932	
Total CG own expenditure within DEL⁽¹⁾⁽²⁾	171,040	187,402	198,857	212,755	226,225	246,592	254,476	266,134	280,755	

Table 6.1 Central government own expenditure by departmental group, 2002–03 to 2010–11 (continued)

	accruals, £ million								
	National Statistics					2007–08 estimated outturn	2008–09 plans	2009–10 plans	2010–11 plans
	2002–03 outturn	2003–04 outturn	2004–05 outturn	2005–06 outturn	2006–07 outturn				
Within departmental AME									
Children, Schools and Families	7,156	6,575	6,344	8,037	8,599	10,665	11,138	11,680	12,258
Health	4,665	6,294	6,680	10,058	10,538	14,595	14,607	15,606	16,662
Transport	2,166	2,326	2,741	3,076	3,315	3,696	3,980	4,264	4,492
Innovation, Universities and Skills	1,990	2,037	2,024	2,234	2,992	3,972	4,971	5,579	5,938
CLG Communities	241	256	162	311	137	96	-126	-131	-206
Home Office	1,690	40	1	4	0	1	-6	-	-
Justice	425	58	62	82	84	102	131	99	97
Defence	6,137	4,788	4,467	5,187	4,931	5,759	6,754	7,083	7,475
Foreign and Commonwealth Office	60	40	3	-22	27	23	50	50	50
International Development	51	77	77	68	378	58	257	64	61
Business, Enterprise and Regulatory Reform	3,362	194	-1,413	-626	5,775	-440	-588	-26	203
Environment, Food and Rural Affairs	195	74	73	126	-5	-15	-17	-17	-20
Culture, Media and Sport	4,376	4,762	4,182	4,351	4,218	4,276	4,217	4,506	4,533
Work and Pensions	85,691	90,175	94,413	98,012	100,895	110,427	110,757	114,961	119,335
Scotland	2,062	1,640	1,907	2,362	2,188	3,354	3,368	3,585	3,817
Wales	315	478	367	399	432	488	514	549	577
Northern Ireland Executive	4,971	5,421	6,029	6,586	10,357	7,948	8,488	9,112	9,639
Northern Ireland Office	-	-	208	212	214	236	265	278	291
Chancellor's Departments	15,161	19,899	21,741	23,461	25,042	26,671	29,649	32,455	33,315
Cabinet Office	4,577	5,015	5,378	5,725	6,043	7,593	7,211	7,578	7,890
Independent Bodies	4	2	5	1	1	1	21	21	21
Total CG own expenditure within Dept AME⁽¹⁾	145,291	150,151	155,451	169,646	186,163	199,508	205,642	217,296	226,426
Locally financed expenditure in Northern Ireland	361	384	417	462	452	589	525	445	463
Net expenditure transfers to the EC	2,782	3,448	4,907	4,435	4,652	5,392	5,490	6,220	6,747
Central government debt interest	20,915	22,280	23,934	25,807	27,576	29,946	30,270	30,332	33,965
Accounting and other adjustments	-36,026	-31,821	-28,030	-51,802	-47,936	-58,556	-48,100	-50,100	-52,700
Total CG own expenditure	304,363	331,844	355,535	361,303	397,132	423,471	448,300	470,300	495,700

(1) Total DEL and AME are shown excluding depreciation.

(2) The CG DEL figures shown above exclude the DEL Reserve and Modernisation Funding for plans years. AME figures for plans years exclude the AME margin. Amounts for the DEL Reserve and Modernisation Funding can be found in Table 1.12. The amounts for AME margin can be found in Table 1.1.

Table 6.2 Central government own current expenditure by departmental group, 2002–03 to 2010–11

	accruals, £ million									
	National Statistics									
	2002–03	2003–04	2004–05	2005–06	2006–07	2007–08	2008–09	2009–10	2010–11	
	outturn	outturn	outturn	outturn	outturn	estimated	plans	plans	plans	
						outturn				
Within resource DEL										
Children, Schools and Families	6,552	7,735	8,503	9,519	10,219	11,215	11,103	11,863	12,965	
Health	54,795	61,486	66,509	73,722	77,664	86,426	91,895	97,545	103,742	
Transport	3,001	3,341	2,843	2,986	3,287	3,178	2,692	2,822	2,647	
Innovation, Universities and Skills	9,840	10,485	10,851	11,358	12,028	13,358	14,127	14,809	15,769	
CLG Communities	1,405	1,274	1,337	1,289	998	381	1,566	1,539	1,613	
CLG Local Government	257	283	326	332	284	294	300	300	298	
Home Office	2,380	2,316	2,300	2,218	2,425	2,483	2,442	2,762	2,846	
Justice	7,596	6,993	7,016	7,629	8,010	8,540	8,933	8,940	8,981	
Law Officers' Departments	511	571	638	680	690	728	717	711	705	
Defence	23,197	25,064	26,281	26,882	26,921	28,809	26,211	27,212	28,056	
Foreign and Commonwealth Office	1,411	1,447	1,643	1,768	1,746	1,864	1,725	1,507	1,518	
International Development	2,985	3,416	3,620	4,085	4,190	4,545	4,847	5,477	6,361	
Business, Enterprise and Regulatory Reform	1,213	1,299	1,583	1,451	1,744	2,508	1,879	1,815	1,810	
Environment, Food and Rural Affairs	2,273	2,282	2,573	2,644	2,946	2,901	2,710	2,711	2,708	
Culture, Media and Sport	1,147	1,157	1,272	1,348	1,419	1,556	1,504	1,564	1,633	
Work and Pensions	6,540	7,031	7,206	7,152	6,954	7,085	7,206	7,039	6,774	
Scotland	10,596	11,917	12,179	13,163	14,461	15,552	15,775	16,282	16,941	
Wales	5,446	5,987	6,504	6,904	7,309	7,873	8,255	8,711	9,228	
Northern Ireland Executive	5,655	5,882	6,253	6,603	6,972	7,701	7,876	8,175	8,507	
Northern Ireland Office	1,039	1,003	1,106	1,129	1,165	1,303	1,112	1,074	1,081	
Chancellor's Departments	3,807	4,133	4,362	4,614	4,740	4,591	4,562	4,449	4,340	
Cabinet Office	1,056	1,103	1,479	1,393	1,574	1,679	1,803	1,928	2,096	
Independent Bodies	645	646	706	767	694	758	810	791	887	
Total within resource DEL⁽¹⁾	153,345	166,852	177,089	189,636	198,440	215,327	220,048	230,025	241,507	

Table 6.2 Central government own current expenditure by departmental group, 2002–03 to 2010–11 (continued)

	accruals, £ million								
	National Statistics					2007–08 estimated outturn	2008–09 plans	2009–10 plans	2010–11 plans
	2002–03 outturn	2003–04 outturn	2004–05 outturn	2005–06 outturn	2006–07 outturn				
Within resource departmental AME									
Children, Schools and Families	7,156	6,575	6,344	8,037	8,599	10,665	11,138	11,680	12,258
Health	4,665	6,294	6,451	9,409	10,450	14,552	14,597	15,606	16,662
Transport	2,166	2,326	2,741	3,076	3,315	3,696	3,980	4,264	4,492
Innovation, Universities and Skills	122	128	141	167	170	275	213	213	198
CLG Communities	241	256	162	311	137	96	-126	-131	-206
Home Office	1,690	40	1	4	0	1	-6	-	-
Justice	425	58	62	82	84	102	131	99	97
Defence	6,137	4,788	4,467	5,187	4,919	6,469	6,754	7,083	7,475
Foreign and Commonwealth Office	60	40	3	-22	27	23	50	50	50
International Development	51	77	77	68	378	58	257	64	61
Business, Enterprise and Regulatory Reform	3,590	1,336	-551	212	6,941	374	242	280	288
Environment, Food and Rural Affairs	193	73	72	126	-5	-15	-18	-18	-21
Culture, Media and Sport	3,243	3,660	3,151	3,346	3,483	3,642	3,809	3,800	3,921
Work and Pensions	85,614	90,084	94,333	97,911	100,710	110,274	110,632	114,831	119,202
Scotland	1,846	1,449	1,737	2,211	2,041	3,184	3,244	3,460	3,692
Wales	181	342	233	278	304	327	348	380	411
Northern Ireland Executive	4,881	5,272	5,777	6,338	10,018	7,648	8,054	8,678	9,245
Northern Ireland Office	-	-	208	212	214	236	265	278	291
Chancellor's Departments	15,161	19,499	21,514	23,017	24,787	26,372	29,389	32,095	32,845
Cabinet Office	4,577	5,015	5,378	5,725	6,043	7,593	7,211	7,578	7,890
Independent Bodies	4	2	5	1	1	1	21	21	21
Total within resource departmental AME	142,000	147,313	152,304	165,698	182,615	195,576	200,184	210,311	218,869
Locally financed expenditure in Northern Ireland	361	384	417	462	452	589	525	445	463
Net expenditure transfers to the EC	2,782	3,448	4,907	4,435	4,652	5,392	5,490	6,220	6,747
Central government debt interest	20,915	22,280	23,934	25,807	27,576	29,946	30,270	30,332	33,965
Remove items classified as capital in National Accounts	-	-	-	-3	-	-	-	-	-
Add items classified as current in National Accounts	5,212	5,221	5,409	6,007	6,506	6,549	6,254	6,466	6,934
Accounting and other adjustments	-31,215	-28,175	-26,377	-34,950	-46,390	-54,577	-43,800	-45,000	-46,800
Total CG own current expenditure	293,401	317,323	337,683	357,091	373,852	398,801	419,000	438,800	461,700

(1) The CG Resource DEL figure shown above excludes resource parts of the DEL Reserve and unallocated amounts for the Modernisation Funding for plans years. Amounts for these items can be found in Table 1.5.

Table 6.3 Central government own capital expenditure by departmental group, 2002–03 to 2010–11

	accruals, £ million									
	National Statistics									
	2002–03	2003–04	2004–05	2005–06	2006–07	2007–08	2008–09	2009–10	2010–11	
	outturn	outturn	outturn	outturn	outturn	estimated outturn	plans	plans	plans	
Within capital DEL										
Children, Schools and Families	274	240	341	353	477	586	782	625	527	
Health	2,074	2,554	2,568	2,123	3,013	3,411	4,592	5,354	6,087	
Transport	1,798	2,757	2,831	2,798	4,317	4,338	5,312	5,278	5,802	
Innovation, Universities and Skills	1,102	1,329	1,459	2,045	1,882	2,029	1,990	2,205	2,260	
CLG Communities	1,857	2,972	2,870	2,929	3,067	3,240	4,597	4,730	5,096	
CLG Local Government	–	1	0	1	2	0	1	1	1	
Home Office	330	292	227	226	414	495	560	638	696	
Justice	319	329	553	507	535	978	692	779	744	
Law Officers' Departments	8	11	11	–23	11	15	13	13	13	
Defence	6,109	6,006	6,774	6,486	7,074	8,171	7,856	8,187	8,871	
Foreign and Commonwealth Office	96	50	78	93	124	207	167	177	166	
International Development	432	285	285	430	764	731	891	1,366	1,556	
Business, Enterprise and Regulatory Reform	–140	–99	–313	597	574	952	695	710	712	
Environment, Food and Rural Affairs	339	405	369	754	834	836	798	838	1,040	
Culture, Media and Sport	28	123	143	71	276	455	1,020	379	540	
Work and Pensions	286	231	282	351	210	93	82	81	71	
Scotland	1,082	1,054	1,359	1,348	2,035	2,379	1,973	2,142	2,439	
Wales	524	466	490	538	633	809	858	968	1,122	
Northern Ireland Executive	678	664	713	777	839	768	788	862	779	
Northern Ireland Office	53	50	71	59	69	9	72	72	72	
Chancellor's Departments	246	229	372	372	306	291	269	262	255	
Cabinet Office	174	569	180	242	272	411	361	390	354	
Independent Bodies	28	33	102	44	56	63	60	52	45	
Total within capital DEL⁽¹⁾	17,695	20,550	21,768	23,120	27,785	31,265	34,428	36,109	39,248	
Within capital departmental AME										
Health	–	–	229	649	89	43	10	–	–	
Innovation, Universities and Skills	1,869	1,910	1,883	2,067	2,822	3,696	4,759	5,366	5,740	
Defence	–	–	–	–	13	–710	–	–	–	
Business, Enterprise and Regulatory Reform	–228	–1,142	–862	–838	–1,166	–814	–830	–306	–85	
Environment, Food and Rural Affairs	1	1	1	0	0	0	1	1	1	
Culture, Media and Sport	1,133	1,103	1,031	1,005	736	635	409	705	612	
Work and Pensions	77	90	80	101	185	153	125	131	133	
Scotland	216	191	170	150	147	170	124	125	125	
Wales	133	136	135	121	128	161	166	169	166	
Northern Ireland Executive	90	149	252	249	339	300	434	434	394	
Chancellor's Departments	–	400	228	444	255	299	260	360	470	
Independent Bodies	–	–	–	–	–	–	–	–	–	
Total within capital Departmental AME	3,291	2,837	3,147	3,948	3,547	3,933	5,458	6,985	7,556	
Add items classified as capital in National Accounts	–	–	–	3	–	–	–	–	–	
Remove items classified as current in National Accounts	–5,212	–5,221	–5,409	–6,007	–6,506	–6,549	–6,254	–6,466	–6,934	
Accounting and other adjustments	–4,812	–3,646	–1,654	–16,852	–1,546	–3,979	–4,300	–5,100	–5,900	
Total CG own capital expenditure	10,962	14,521	17,852	4,212	23,280	24,670	29,300	31,600	34,000	

(1) The CG Capital DEL figures shown above exclude the capital part of the DEL Reserve and unallocated amounts for the Modernisation Funding for plans years. Amounts for these items can be found in Table I.10.

Table 6.4 Central government own expenditure on services by economic category, 2002-03 to 2010-11

	accruals, £ million									
	National Statistics									
	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	
	outturn	outturn	outturn	outturn	outturn	estimated outturn	plans	plans	plans	
Central government current expenditure on services										
Pay	55,574	62,260	70,517	77,927	78,921	83,233	81,449	83,939	87,085	
Procurement	70,131	75,884	78,550	81,015	87,706	94,014	101,911	106,950	112,256	
Subsidies ⁽¹⁾	6,277	7,279	6,593	6,715	6,670	7,084	6,421	5,978	5,780	
Social benefits and other grants to private sector	132,292	140,607	147,507	153,804	159,377	169,806	180,327	189,207	197,434	
Current transfers abroad	1,689	1,943	3,403	3,755	2,593	3,737	2,929	5,561	6,355	
Central government debt interest	20,915	22,280	23,934	25,807	27,576	29,946	30,270	30,332	33,965	
Total central government current expenditure on services⁽²⁾	286,878	310,253	330,503	349,023	362,843	387,819	403,307	421,968	442,875	
Accounting adjustments	6,523	7,070	7,180	8,068	11,009	10,982	15,700	16,800	18,800	
Total central government current expenditure	293,401	317,323	337,683	357,091	373,852	398,801	419,000	438,800	461,700	
Central government capital expenditure on services										
Capital expenditure ⁽³⁾	6,862	7,577	8,992	8,888	9,952	11,755	14,923	15,852	16,088	
Stock building	114	162	378	484	54	143	17	-33	67	
Capital grants	6,192	8,550	8,548	10,061	12,133	12,996	13,266	13,758	14,380	
Total central government capital expenditure on services⁽³⁾	13,167	16,289	17,918	19,434	22,139	24,894	28,207	29,577	30,535	
Accounting adjustments	-2,205	-1,768	-66	-15,222	1,141	-224	1,100	2,000	3,500	
Total central government capital expenditure	10,962	14,521	17,852	4,212	23,280	24,670	29,300	31,600	34,000	
Total central government expenditure on services	300,045	326,542	348,421	368,457	384,982	412,713	431,513	451,545	473,410	
Accounting adjustments	4,318	5,302	7,114	-7,154	12,150	10,759	16,800	18,800	22,300	
Total central government expenditure	304,363	331,844	355,535	361,303	397,132	423,471	448,300	470,300	495,700	

(1) Includes intra-public sector subsidies to central government and local authority units with market based activities, as well as public corporations

(2) This excludes the DEL Reserve and Modernisation Funding for plans years. AME figures for plans years exclude the AME margin. Amounts for the DEL Reserve and Modernisation Funding can be found in Table 1.12. The amounts for AME margin can be found in Table 1.1.

(3) Net of sales and capital assets and before depreciation.

Table 6.5 Central government expenditure on services by sub-function, 2002-03 to 2010-11

	accruals, £ million								
	National Statistics								
	2002-03 outturn	2003-04 outturn	2004-05 outturn	2005-06 outturn	2006-07 outturn	2007-08 estimated outturn	2008-09 plans	2009-10 plans	2010-11 plans
I. General public services									
1.1 Executive and legislative organs, financial and fiscal affairs, external affairs	7,369	7,894	8,679	9,053	9,351	9,399	9,415	9,134	9,148
1.2 Foreign economic aid	2,910	3,493	3,607	4,110	4,174	4,637	4,966	5,642	6,536
1.3 General services	374	468	487	586	595	642	529	683	760
1.4 Basic research	51	73	119	127	122	55	73	80	84
1.5 R&D general public services	32	30	28	30	30	39	25	24	24
1.6 General public services n.e.c.	185	167	232	189	134	148	246	290	329
1.7 Public sector debt transactions ⁽¹⁾⁽²⁾ <i>of which: central government debt interest</i>	20,915	22,280	23,934	25,807	27,576	29,946	30,270	30,332	33,965
Total general public services	31,837	34,405	37,086	39,902	41,983	44,866	45,524	46,185	50,846
2. Defence									
2.1 Military defence	23,123	24,705	25,121	26,429	27,502	27,668	29,881	30,366	32,162
2.2 Civil defence	4	86	35	23	32	27	6	7	7
2.3 Foreign military aid ⁽³⁾	1,270	1,281	903	1,155	1,689	2,904	17	0	0
2.4 R&D defence	429	424	512	505	528	550	627	680	644
2.5 Defence n.e.c	2,098	2,234	3,256	2,710	2,284	2,500	1,844	2,649	2,433
Total defence	26,925	28,730	29,828	30,823	32,035	33,649	32,375	33,702	35,246
3. Public order and safety									
3.1 Police services	3,400	3,370	3,745	3,728	3,956	4,165	4,128	4,595	4,737
<i>of which: immigration and citizenship</i>	<i>1,665</i>	<i>1,697</i>	<i>1,856</i>	<i>1,652</i>	<i>1,710</i>	<i>1,831</i>	<i>1,633</i>	<i>1,879</i>	<i>1,954</i>
<i>of which: other police services</i>	<i>1,735</i>	<i>1,673</i>	<i>1,889</i>	<i>2,077</i>	<i>2,246</i>	<i>2,334</i>	<i>2,495</i>	<i>2,715</i>	<i>2,783</i>
3.2 Fire-protection services	185	144	129	121	145	219	329	307	248
3.3 Law courts	4,920	5,625	6,230	6,045	6,231	6,737	6,362	6,373	6,147
3.4 Prisons	2,888	2,983	3,241	3,675	3,934	4,569	4,507	4,660	4,923
3.5 R&D public order and safety	32	30	48	23	16	24	29	36	41
3.6 Public order and safety n.e.c.	397	427	404	424	500	599	715	746	758
Total public order and safety	11,822	12,579	13,797	14,017	14,782	16,313	16,070	16,716	16,855
4. Economic affairs									
4.1 General economic, commercial and labour affairs	5,156	5,525	5,365	5,721	5,806	6,106	5,869	5,508	5,128
4.2 Agriculture, forestry, fishing and hunting	4,807	5,174	5,355	5,540	5,058	5,173	5,384	5,180	4,905
<i>of which: market support under CAP</i>	<i>3,290</i>	<i>3,758</i>	<i>3,979</i>	<i>3,981</i>	<i>3,526</i>	<i>3,381</i>	<i>3,584</i>	<i>3,511</i>	<i>3,495</i>
<i>of which: other agriculture, food and fisheries policy</i>	<i>1,405</i>	<i>1,293</i>	<i>1,255</i>	<i>1,407</i>	<i>1,343</i>	<i>1,615</i>	<i>1,636</i>	<i>1,503</i>	<i>1,244</i>
<i>of which: forestry</i>	<i>112</i>	<i>123</i>	<i>122</i>	<i>152</i>	<i>189</i>	<i>177</i>	<i>164</i>	<i>166</i>	<i>166</i>
4.3 Fuel and energy	1,017	1,086	1,251	1,399	1,182	961	664	443	399
4.4 Mining, manufacturing and construction	27	20	15	16	24	20	36	27	27
4.5 Transport	5,667	7,581	7,017	7,175	10,010	10,222	10,115	10,061	10,257
<i>of which: national roads</i>	<i>2,380</i>	<i>2,239</i>	<i>2,319</i>	<i>2,675</i>	<i>3,279</i>	<i>3,151</i>	<i>3,426</i>	<i>3,802</i>	<i>3,929</i>
<i>of which: local roads</i>	<i>206</i>	<i>221</i>	<i>242</i>	<i>254</i>	<i>239</i>	<i>327</i>	<i>341</i>	<i>367</i>	<i>449</i>
<i>of which: local public transport</i>	<i>408</i>	<i>1,332</i>	<i>474</i>	<i>508</i>	<i>759</i>	<i>868</i>	<i>780</i>	<i>802</i>	<i>824</i>
<i>of which: railway</i>	<i>2,186</i>	<i>3,291</i>	<i>3,445</i>	<i>3,144</i>	<i>5,105</i>	<i>5,169</i>	<i>4,833</i>	<i>4,350</i>	<i>4,306</i>
<i>of which: other transport</i>	<i>488</i>	<i>497</i>	<i>538</i>	<i>593</i>	<i>628</i>	<i>708</i>	<i>735</i>	<i>741</i>	<i>749</i>
4.6 Communication	261	369	427	256	232	632	453	318	292
4.7 Other industries	137	114	121	125	116	103	108	104	100
4.8 R&D economic affairs	2,119	2,307	2,465	2,941	2,782	3,166	3,129	3,252	3,337
4.9 Economic affairs n.e.c	681	867	870	747	800	748	817	672	698
Total economic affairs	19,871	23,042	22,887	23,920	26,010	27,132	26,575	25,565	25,143

Table 6.5 Central government expenditure on services by sub-function, 2002-03 to 2010-11 (continued)

	accruals, £ million								
	National Statistics								
	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11
	outturn	outturn	outturn	outturn	outturn	estimated outturn	plans	plans	plans
5. Environment protection									
5.1 Waste management	431	391	515	1,240	1,634	2,027	1,865	1,966	2,080
5.2 Waste water management	14	20	40	51	54	28	40	53	65
5.3 Pollution abatement	161	220	208	203	154	154	226	306	466
5.4 Protection of biodiversity and landscape	290	267	293	306	451	396	411	376	368
5.5 R&D environment protection	236	307	304	332	347	369	366	384	401
5.6 Environment protection n.e.c	1,223	949	1,145	1,440	1,570	1,600	1,564	1,541	1,633
Total environment protection	2,354	2,153	2,506	3,572	4,210	4,574	4,472	4,625	5,014
6. Housing and community amenities									
6.1 Housing development	2,239	2,995	2,812	3,151	3,353	3,564	3,863	4,249	4,760
<i>of which: local authority housing</i>	460	457	290	490	408	385	129	118	37
<i>of which: other social housing</i>	1,780	2,538	2,522	2,661	2,945	3,179	3,734	4,131	4,722
6.2 Community development	214	287	324	273	266	434	423	446	349
6.3 Water supply	242	272	320	342	308	269	17	16	16
6.4 Street lighting	14	15	17	19	15	19	18	19	20
6.5 R&D housing and community amenities	10	11	15	14	9	9	8	8	8
6.6 Housing and community amenities n.e.c	64	88	95	100	117	119	108	165	202
Total housing and community amenities	2,784	3,668	3,582	3,899	4,068	4,413	4,437	4,904	5,354
7. Health⁽⁴⁾⁽⁵⁾									
Medical services	64,145	72,492	80,451	87,309	91,920	99,603	108,242	114,443	121,134
Health research	404	471	475	574	609	617	678	737	804
Central and other health services	1,168	1,464	1,635	1,454	1,606	1,986	1,869	2,145	2,285
Total health	65,717	74,427	82,561	89,337	94,136	102,206	110,788	117,324	124,222
8. Recreation, culture and religion									
8.1 Recreational and sporting services	550	441	405	396	598	961	2,139	1,944	1,932
8.2 Cultural services	1,591	1,757	1,789	1,880	1,929	2,075	1,929	1,912	1,978
8.3 Broadcasting and publishing services	3,178	3,081	3,263	3,319	3,554	3,497	3,723	3,829	3,950
8.4 Religious and other community services	12	10	11	11	15	17	16	16	16
8.5 R&D recreation, culture and religion	2	2	1	81	110	131	129	133	138
8.6 Recreation, culture and religion n.e.c	57	61	73	85	101	109	118	119	128
Total recreation, culture and religion	5,391	5,352	5,542	5,773	6,307	6,790	8,054	7,953	8,142
9. Education (includes training)⁽⁴⁾⁽⁶⁾									
9.1 Pre-primary and primary education	886	1,176	1,076	1,065	642	740	735	777	842
<i>of which: under fives</i>	302	436	551	517	88	154	151	153	160
<i>of which: primary education</i>	583	741	525	548	554	586	584	624	682
9.2 Secondary education	1,082	1,167	1,521	1,838	2,262	2,625	2,332	2,274	2,118
9.3 Post-secondary non-tertiary education	5,919	6,739	7,060	7,325	7,915	8,508	7,942	8,133	8,328
9.4 Tertiary education	7,923	8,294	8,856	9,804	10,356	11,467	12,115	12,689	13,380
9.5 Education not definable by level ⁽⁶⁾	1,845	1,959	2,010	2,126	2,133	2,498	3,167	3,474	3,929
9.6 Subsidiary services to education	553	613	712	743	750	963	1,814	2,040	2,259
9.7 R&D education	37	39	42	33	37	43	33	38	34
9.8 Education n.e.c	1,388	1,587	1,726	1,728	1,847	2,102	1,886	1,984	2,061
Total education (includes training)	19,633	21,575	23,003	24,663	25,941	28,947	30,025	31,408	32,951

Table 6.5 Central government expenditure on services by sub-function, 2002-03 to 2010-11 (continued)

	accruals, £ million									
	National Statistics									
	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	
	outturn	outturn	outturn	outturn	outturn	estimated	plans	plans	plans	
						outturn				
10. Social protection										
<i>of which personal social services</i>	3,073	3,377	3,711	3,604	4,429	4,802	4,717	4,719	4,937	
10.1 Sickness and disability	23,175	24,242	25,316	26,108	26,962	28,263	29,402	30,938	32,366	
<i>of which: personal social services</i>	681	776	943	928	1,018	1,205	1,224	1,222	1,246	
<i>of which: incapacity, disability and injury benefits</i>	22,494	23,466	24,373	25,180	25,943	27,059	28,179	29,716	31,121	
10.2 Old age	54,815	55,706	59,184	61,917	64,428	69,720	75,470	79,944	83,818	
<i>of which: personal social services</i>	12	14	13	15	16	3	12	12	12	
<i>of which: pensions</i>	54,803	55,692	59,171	61,902	64,412	69,717	75,459	79,932	83,807	
10.3 Survivors	1,916	1,840	1,852	1,846	1,811	1,804	1,835	1,832	1,835	
10.4 Family and children	20,190	21,597	21,440	21,389	21,428	22,311	21,726	21,017	21,178	
<i>of which: personal social services</i>	217	278	293	460	630	716	335	332	352	
<i>of which: family benefits, income support and tax credits</i>	19,973	21,319	21,147	20,929	20,798	21,595	21,392	20,685	20,826	
10.5 Unemployment	4,029	3,960	3,657	3,466	4,190	3,889	4,352	4,903	5,299	
<i>of which: personal social services</i>	1,020	1,059	1,163	826	1,441	1,388	1,520	1,394	1,438	
<i>of which: other unemployment benefits</i>	3,009	2,900	2,494	2,640	2,749	2,501	2,832	3,509	3,861	
10.6 Housing	451	562	392	371	470	507	526	552	583	
10.7 Social exclusion n.e.c	7,181	11,107	13,037	14,518	15,684	17,075	19,757	21,896	22,555	
<i>of which: personal social services</i>	1,143	1,250	1,300	1,375	1,325	1,491	1,627	1,760	1,889	
<i>of which: family benefits, income support and tax credits</i>	6,037	9,857	11,737	13,143	14,359	15,584	18,131	20,136	20,665	
10.8 R&D social protection	2	0	2	1	0	0	0	0	0	
10.9 Social protection n.e.c.	3,837	3,676	3,642	3,534	2,300	1,874	1,798	1,775	1,631	
Total social protection	115,596	122,690	128,521	133,150	137,272	145,443	154,868	162,857	169,265	
EU transactions⁽⁷⁾										
GNI-based contribution (net of abatement and collection costs)	2,275	2,957	4,361	3,856	4,071	4,779	4,865	5,566	6,063	
<i>derived as:</i>										
<i>EC gross contribution pre-abatement and after deduction of collection costs</i>	9,737	11,371	12,183	11,780	12,245	13,763	13,951	15,550	16,256	
<i>Traditional Own Resources (without deduction of collection costs) and VAT contributions</i>	-4,229	-4,539	-4,100	-4,283	-4,614	-5,024	-4,670	-4,928	-5,172	
<i>UK abatement</i>	-3,233	-3,874	-3,722	-3,641	-3,560	-3,960	-4,415	-5,056	-5,021	
<i>EC receipts</i>	-3,424	-4,237	-4,555	-3,750	-5,164	-5,693	-5,759	-4,429	-4,834	
<i>Attributed aid and CFSP</i>	-736	-799	-697	-704	-668	-705	-781	-830	-856	
Total EU transactions	-1,885	-2,079	-892	-598	-1,761	-1,619	-1,674	306	373	
Total central government own expenditure on services	300,045	326,542	348,421	368,457	384,981	412,713	431,513	451,545	473,410	
Accounting adjustments	4,318	5,302	7,114	-7,154	12,151	10,759	16,800	18,800	22,300	
Total central government own expenditure	304,363	331,844	355,535	361,303	397,132	423,471	448,300	470,300	495,700	

(1) Debt interest figures are gross.

(2) Debt interest payments to the private sector and overseas that exclude all intra-public sector payments of debt interest.

(3) Spending for plan years on foreign military aid has yet to be allocated to a departmental level.

(4) From 2003-04 onwards, these figures include employers' contributions for costs of pensions increases that score within DEL.

(5) The level of detail required for COFOG level 2 is not yet available. Health spending is therefore presented using HM Treasury's own sub-functional classification.

(6) Education not definable by level is equivalent to training.

(7) EU transactions are defined as:

- contribution to TME
- plus EC receipts
- less attributed aid
- less Common Foreign and Security Policy

Figures for the above are shown in table C1.

An explanation of why the EU transactions are defined in TES in this way is given in Appendix E.

