

# 4

## CENTRAL GOVERNMENT OWN EXPENDITURE

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### Introduction

**4.1** This section provides summary analyses of central government own expenditure. That is the expenditure of government departments and other central government bodies on their own activities (the devolved administrations are treated as part of central government in these analyses). In addition to staff pay, procurement and capital expenditure, it includes grants and subsidies paid to individuals and enterprises in the private sector and subsidies to public corporations. It excludes central government support for the spending of local authorities and support for the capital expenditure of public corporations. Central government own expenditure accounts for about 70 per cent of Departmental Expenditure Limits (DEL) and about 90 per cent of departmental Annually Managed Expenditure (AME).

**4.2** All the analyses of central government own expenditure in this section offer further breakdowns of the figures given for central government own expenditure in the sectoral spending **Table 1.14**.

**4.3** All outturn data (to 2003-04) in this chapter are National Statistics.

### Central government own expenditure by department

**4.4** **Table 4.1** gives a departmental breakdown of central government own current plus capital expenditure, actual and planned, for the period 1999-2000 to 2007-08. Expenditure falling in DEL is shown separately from expenditure falling in departmental AME. DEL expenditure excludes depreciation. In a number of areas, for example education, transport, and law and order, a relatively large proportion of expenditure is carried out by local authorities, with only a relatively small proportion spent directly by central government – some of which will be recorded under Scotland, Wales or Northern Ireland. Partly as a result, social security, health and defence together account for some two thirds of total central government own spending. Other AME includes locally financed expenditure that is classified as central government spending.

### Central government own current and capital expenditure by department

**4.5** **Tables 4.2** and **4.3** show, for 1999-2000 through to 2007-08, central government DEL and departmental AME expenditure, actual and planned, for each department, separated between current/resource and capital expenditure. Departmental totals for resource expenditure exclude depreciation and include other non-cash items. These are deducted in the accounting adjustments to get to a measure of total current expenditure that is consistent with national accounts. There are also some differences in the classification of expenditure as capital or current in the budgeting regime (i.e. DEL and AME) and national accounts. These differences are accounted for in the 'add/remove items classified as capital in national accounts' lines.

## Central government own expenditure by economic category

**4.6** Table 4.4 shows central government own expenditure by economic category, within the framework of the central government component of Total Expenditure on Services (TES). TES is an overall measure of public spending which is close to TME. So it represents, broadly, current plus capital expenditure. TES excludes most non-cash spending. Full details of the definition of TES are available in appendix E.

**4.7** On 2 July 2003, the ONS announced that NHS foundation hospitals would be reclassified from the public corporation sector to the central government sector. The reclassification to the central government sector took effect in the National Accounts Blue Book in Summer 2004. Consequently NHS trusts are now included in this chapter, and all other presentations in PESA 2005 treat NHS Trusts as part of central government. Note that the relationship between the Department for Health (DH) and NHS Trusts has not changed and as such the way in which DH budget for these bodies is unchanged (See Appendix D).

## Central government own expenditure by function

**4.8** Table 4.5 shows central government own expenditure by function. This allocates expenditure of central government departments and the devolved administrations in Scotland, Wales and Northern Ireland to the different functions of government. As with table 4.4, and the functional analyses in chapter 3, this functional table is set within the framework of TES. Because expenditure by local authorities is excluded, it is possible to include figures for the future plans years here as well as data for the past.

Table 4.1 Central government own expenditure by department, 1999–00 to 2007–08

	accruals, £ million								
	National Statistics								
	1999–00 outturn	2000–01 outturn	2001–02 outturn	2002–03 outturn	2003–04 outturn	2004–05 estimated outturn	2005–06 plans	2006–07 plans	2007–08 plans
<b>Within DEL</b>									
Education and Skills	11,364	12,222	13,970	15,596	17,517	18,862	20,667	22,701	23,835
Health	40,851	44,539	52,216	55,903	62,874	69,263	75,827	84,279	92,621
Transport	3,392	3,065	4,100	5,360	6,603	6,555	7,495	9,033	8,056
Office of the Deputy Prime Minister	1,996	2,062	2,336	3,046	4,123	4,346	4,410	4,635	5,125
Local Government	245	250	264	258	286	320	305	331	344
Home Office	3,419	4,605	6,689	7,141	7,560	8,170	8,434	8,812	9,437
Constitutional Affairs	2,160	2,482	2,678	3,058	2,949	3,261	3,697	3,806	3,856
Law Officers' Departments	360	400	457	519	582	661	658	695	724
Defence	29,500	31,493	30,733	29,301	31,082	31,326	30,942	32,082	33,457
Foreign and Commonwealth Office	1,147	1,316	1,362	1,505	1,495	1,714	1,764	1,586	1,606
International Development	2,764	2,979	3,070	3,448	3,790	3,884	4,481	4,993	5,288
Trade and Industry	3,889	5,969	5,426	4,206	4,682	5,314	6,135	6,585	6,733
Environment, Food and Rural Affairs	2,476	2,966	2,855	2,958	2,784	3,185	3,087	3,294	3,398
Culture, Media and Sport	1,031	1,032	983	1,187	1,326	1,596	1,506	1,607	1,668
Work and Pensions	5,452	5,795	6,252	7,581	7,686	7,935	7,808	7,569	7,449
Scotland	9,200	10,025	11,300	11,933	13,627	14,455	15,491	16,618	17,644
Wales	4,120	4,409	5,038	5,907	6,469	6,927	7,454	8,121	8,766
Northern Ireland Executive	4,915	5,658	5,706	6,446	6,738	7,216	7,470	7,965	8,391
Northern Ireland Office	1,133	978	1,083	1,093	1,056	1,236	1,218	1,173	1,168
Chancellor's Departments	3,412	3,353	4,020	4,283	4,606	5,136	5,317	5,347	5,479
Cabinet Office	1,507	1,420	1,629	1,702	2,141	2,005	2,040	2,082	2,154
Allowance for Shortfall	—	—	—	—	—	–4,340	—	—	—
<b>Total CG own expenditure within DEL<sup>(1)(2)</sup></b>	<b>134,330</b>	<b>147,019</b>	<b>162,168</b>	<b>172,429</b>	<b>189,974</b>	<b>199,029</b>	<b>216,206</b>	<b>233,316</b>	<b>247,198</b>
<b>Within Departmental AME</b>									
Education and Skills	6,276	6,471	6,946	7,291	6,721	7,245	8,451	8,957	9,385
Health	3,521	3,782	3,949	4,569	6,328	8,470	9,684	9,610	10,482
Transport	1,771	1,725	2,107	3,055	3,088	2,150	1,800	1,878	2,846
Office of the Deputy Prime Minister	472	449	355	241	203	65	224	199	144
Home Office	312	1	173	2,013	40	1	2	1	1
Constitutional Affairs	87	92	96	101	58	62	80	89	96
Defence	4,154	4,420	4,607	6,137	4,599	4,726	5,318	5,444	5,560
International Development	58	81	59	51	77	77	70	68	66
Trade and Industry	1,656	2,011	1,538	3,315	152	–395	–100	–167	–2
Environment, Food and Rural Affairs	2,186	3,627	3,354	1,812	2,168	2,446	2,352	2,366	2,374
Culture, Media and Sport	1,579	1,530	1,339	1,488	1,548	840	1,448	1,208	1,008
Work and Pensions	76,006	77,237	82,329	85,852	90,356	94,610	98,399	98,480	104,093
Scotland	1,732	1,793	2,208	2,217	1,868	2,071	2,395	2,546	2,691
Wales	94	88	308	366	537	439	487	504	512
Northern Ireland Executive	3,732	4,510	5,455	5,513	5,452	6,434	6,687	6,866	7,109
Northern Ireland Office					165	208	222	236	252
Chancellor's Departments	9,587	12,586	14,109	15,078	19,888	21,862	22,370	24,872	25,011
Cabinet Office	4,194	3,255	4,699	4,581	5,017	5,424	5,647	5,760	6,007
<b>Total CG own expenditure within Dept AME</b>	<b>117,417</b>	<b>123,658</b>	<b>133,631</b>	<b>143,681</b>	<b>148,262</b>	<b>156,735</b>	<b>165,535</b>	<b>168,918</b>	<b>177,635</b>
Locally financed expenditure in									
Northern Ireland	276	307	348	361	384	415	457	498	536
Net payments to EC institutions	2,807	3,734	842	2,345	2,394	3,707	3,145	2,770	4,518
Central government debt interest	25,012	25,986	22,095	20,943	22,316	23,839	25,563	26,988	28,378
Accounting and other adjustments	–28,137	–31,160	–34,123	–33,693	–27,458	–28,056	–31,400	–30,200	–33,300
<b>Total CG own expenditure</b>	<b>251,705</b>	<b>269,544</b>	<b>284,962</b>	<b>306,066</b>	<b>335,872</b>	<b>355,669</b>	<b>379,500</b>	<b>402,300</b>	<b>425,000</b>

(1) Total DEL is shown excluding depreciation.

(2) The CG DEL figures shown above exclude the £300 million unallocated Special Reserve in 2005–06. The DEL Reserve and unallocated amounts for the Invest to Save Budget are also excluded in 2005–06, 2006–07 and 2007–08. AME figures for 2005–06, 2006–07 and 2007–08 exclude the AME margin. Amounts for the unallocated Special Reserve, DEL Reserve and Invest to Save Budget can be found in Table 1.11. The amounts for the AME Margin can be found in Table 1.1.

**Table 4.2 Central government own current expenditure by department, 1999–00 to 2007–08**

	accruals, £ million								
	National Statistics								
	1999–00	2000–01	2001–02	2002–03	2003–04	2004–05	2005–06	2006–07	2007–08
	outturn	outturn	outturn	outturn	outturn	estimated outturn	plans	plans	plans
<b>Within Resource DEL</b>									
Education and Skills	11,348	12,180	13,777	15,329	17,455	18,796	20,653	22,670	23,808
Health	40,000	43,359	50,549	54,000	60,470	66,325	72,186	79,212	86,584
Transport	2,915	2,618	3,429	4,515	6,110	5,878	6,598	7,503	6,587
Office of the Deputy Prime Minister	1,939	2,002	1,867	2,940	3,655	3,800	3,972	4,298	4,863
Local Government	244	249	264	258	284	319	304	331	344
Home Office	3,191	4,361	6,240	6,722	7,018	7,337	7,768	8,111	8,604
Constitutional Affairs	2,149	2,466	2,627	3,013	2,854	3,108	3,559	3,668	3,710
Law Officers' Departments	357	387	434	511	571	643	643	681	709
Defence	25,433	26,083	24,895	23,157	25,004	24,722	24,055	25,105	25,854
Foreign and Commonwealth Office	1,064	1,216	1,307	1,409	1,445	1,637	1,641	1,475	1,497
International Development	2,739	2,995	3,046	3,431	3,762	3,843	4,451	4,973	5,266
Trade and Industry	3,883	5,952	5,287	3,924	4,190	5,089	5,808	6,106	6,259
Environment, Food and Rural Affairs	2,336	2,849	2,680	2,788	2,590	2,975	2,898	3,101	3,207
Culture, Media and Sport	978	1,018	967	1,161	1,197	1,442	1,440	1,519	1,565
Work and Pensions	5,410	5,758	6,092	7,322	7,504	7,641	7,465	7,417	7,402
Scotland	8,891	9,684	10,527	11,165	12,895	13,465	14,605	15,678	16,676
Wales	3,937	4,281	4,981	5,704	6,180	6,615	7,180	7,678	8,214
Northern Ireland Executive	4,673	5,355	5,359	5,929	6,301	6,720	6,976	7,406	7,770
Northern Ireland Office	1,107	943	1,042	1,039	1,002	1,158	1,152	1,101	1,096
Chancellor's Departments	3,325	3,576	3,814	4,020	4,353	4,729	5,007	4,932	4,968
Cabinet Office	1,305	1,218	1,415	1,520	1,619	1,753	1,790	1,832	1,890
Allowance for shortfall	—	—	—	—	—	-1,759	—	—	—
<b>Total within Resource DEL<sup>(1)</sup></b>	<b>127,225</b>	<b>138,551</b>	<b>150,600</b>	<b>159,857</b>	<b>176,460</b>	<b>186,235</b>	<b>200,150</b>	<b>214,798</b>	<b>226,873</b>
<b>Within Resource Departmental AME</b>									
Education and Skills	6,272	6,469	6,942	7,286	6,717	7,242	8,445	8,954	9,381
Health	3,521	3,782	3,949	4,569	6,328	7,792	8,827	9,610	10,482
Transport	1,771	1,725	2,107	3,055	3,088	2,150	1,800	1,878	2,846
Office of the Deputy Prime Minister	472	449	355	241	203	65	224	199	144
Home Office	312	1	173	2,013	40	1	2	1	1
Constitutional Affairs	87	92	96	101	58	62	80	89	96
Defence	4,154	4,420	4,446	6,137	4,599	4,726	5,318	5,444	5,560
International Development	58	81	59	51	77	77	70	68	66
Trade and Industry	737	751	1,149	3,130	903	-25	249	224	342
Environment, Food and Rural Affairs	2,184	3,625	3,352	1,811	2,166	2,444	2,350	2,366	2,374
Culture, Media and Sport	1,130	1,363	1,313	1,478	1,538	830	1,217	1,198	998
Work and Pensions	75,977	77,215	82,255	85,775	90,265	94,564	98,306	98,384	103,994
Scotland	1,732	1,793	2,208	2,217	1,868	2,071	2,395	2,546	2,691
Wales	94	88	308	366	537	439	487	504	512
Northern Ireland Executive	3,732	4,510	5,455	5,513	5,389	6,234	6,487	6,666	6,909
Northern Ireland Office	—	—	—	—	165	208	222	236	252
Chancellor's Departments	9,587	12,586	14,109	15,078	19,888	21,862	22,370	24,872	25,011
Cabinet Office	4,194	3,255	4,699	4,581	5,017	5,424	5,647	5,760	6,007
<b>Total within Resource Departmental AME</b>	<b>116,015</b>	<b>122,204</b>	<b>132,975</b>	<b>143,403</b>	<b>148,844</b>	<b>156,167</b>	<b>164,496</b>	<b>168,999</b>	<b>177,667</b>
Locally financed expenditure in Northern Ireland	276	307	348	361	384	415	457	498	536
Net payments to EC institutions	2,807	3,734	842	2,345	2,394	3,707	3,145	2,770	4,518
Central government debt interest	25,012	25,986	22,095	20,943	22,316	23,839	25,563	26,988	28,378
Remove items classified as capital in National Accounts	-6,176	-3,975	-5,803	-6,768	-7,836	-9,238	-10,880	-11,804	-11,306
Add items classified as current in National Accounts	3,620	4,965	5,636	5,201	5,282	5,563	6,129	5,999	6,700
Accounting and other adjustments	-25,902	-31,370	-33,609	-31,926	-28,192	-29,800	-32,800	-31,800	-36,200
<b>Total CG own current expenditure</b>	<b>242,877</b>	<b>260,402</b>	<b>273,085</b>	<b>293,417</b>	<b>319,652</b>	<b>336,888</b>	<b>356,200</b>	<b>376,400</b>	<b>397,200</b>

(1) The CG Resource DEL figures shown above exclude the £300 million unallocated Special Reserve in 2005–06. The resource parts of the DEL reserve and Invest to Save Budget are also excluded in 2005–06, 2006–07 and 2007–08. Amounts for these items can be found in Table 1.5.

**Table 4.3 Central government own capital expenditure by department, 1999–00 to 2007–08**

	accruals, £ million								
	National Statistics								
	1999–00	2000–01	2001–02	2002–03	2003–04	2004–05	2005–06	2006–07	2007–08
	outturn	outturn	outturn	outturn	outturn	estimated outturn	plans	plans	plans
<b>Within Capital DEL</b>									
Education and Skills	16	42	193	267	63	66	14	31	27
Health	851	1,180	1,667	1,904	2,404	2,938	3,641	5,067	6,037
Transport	477	447	671	845	493	678	897	1,530	1,469
Office of the Deputy Prime Minister	57	60	469	107	468	546	438	337	262
Local Government	—	—	—	—	1	1	1	1	1
Home Office	228	244	449	419	542	833	666	702	833
Constitutional Affairs	11	16	51	44	95	154	138	138	146
Law Officers' Departments	4	14	23	8	11	18	15	15	15
Defence	4,067	5,410	5,837	6,144	6,078	6,605	6,887	6,977	7,602
Foreign and Commonwealth Office	82	99	55	96	50	78	123	111	109
International Development	25	-16	24	17	27	41	30	20	22
Trade and Industry	5	17	139	281	492	225	327	479	474
Environment, Food and Rural Affairs	140	117	175	170	194	210	189	192	191
Culture, Media and Sport	53	14	15	26	129	155	66	88	103
Work and Pensions	42	38	161	259	182	294	343	152	47
Scotland	309	340	773	768	733	990	886	941	967
Wales	182	128	57	203	289	312	275	443	552
Northern Ireland Executive	242	303	347	517	437	496	494	558	621
Northern Ireland Office	26	35	41	53	54	78	66	72	72
Chancellor's Departments	87	-223	205	262	253	408	309	415	510
Cabinet Office	202	202	215	182	522	252	250	249	264
Allowance for shortfall	—	—	—	—	—	-2,581	—	—	—
<b>Total within Capital DEL<sup>(1)</sup></b>	<b>7,105</b>	<b>8,467</b>	<b>11,568</b>	<b>12,571</b>	<b>13,514</b>	<b>12,794</b>	<b>16,056</b>	<b>18,518</b>	<b>20,325</b>
<b>Within Capital Departmental AME</b>									
Education and Skills	3	2	3	5	4	3	5	3	3
Health	—	—	—	—	—	678	857	—	—
Defence	—	—	161	—	—	—	—	—	—
Trade and Industry	919	1,260	389	184	-751	-370	-349	-391	-344
Environment, Food and Rural Affairs	2	1	1	1	1	1	1	—	—
Culture, Media and Sport	449	168	27	10	10	10	231	10	10
Work and Pensions	29	22	75	77	90	46	94	96	99
Northern Ireland Executive	—	—	—	—	63	200	200	200	200
<b>Total within Capital Departmental AME</b>	<b>1,402</b>	<b>1,453</b>	<b>656</b>	<b>278</b>	<b>-583</b>	<b>568</b>	<b>1,039</b>	<b>-81</b>	<b>-32</b>
Add items classified as capital in National Accounts	6,176	3,975	5,803	6,768	7,836	9,238	10,880	11,804	11,306
Remove items classified as current in National Accounts	-3,620	-4,965	-5,636	-5,201	-5,282	-5,563	-6,129	-5,999	-6,700
Accounting and other adjustments	-2,235	211	-514	-1,766	734	1,744	1,400	1,600	2,900
<b>Total CG own capital expenditure</b>	<b>8,828</b>	<b>9,142</b>	<b>11,877</b>	<b>12,649</b>	<b>16,220</b>	<b>18,781</b>	<b>23,200</b>	<b>25,900</b>	<b>27,800</b>

(1) The CG Capital DEL figures shown above exclude the Capital part of the DEL reserve and Invest to Save Budget in 2005–06, 2006–07 and 2007–08. Amounts for these items can be found in Table 1.9.

**Table 4.4 Central government own expenditure on services by economic category 1999–00 to 2007–08**

	£ million									
	National Statistics									
	1999–00	2000–01	2001–02	2002–03	2003–04	2004–05	2005–06	2006–07	2007–08	
	outturn	outturn	outturn	outturn	outturn	estimated	plans	plans	plans	
						outturn				
<b>Central government current expenditure</b>										
Pay <sup>(1)</sup>	46,135	49,085	52,222	58,859	60,008	} 140,833	152,100	162,300	174,200	
Procurement	50,627	55,882	61,020	65,394	74,460					
Subsidies	5,872	5,779	6,778	5,889	6,849	6,638	6,697	6,988	6,489	
Social benefits and other grants to private sector	109,610	116,619	125,379	132,138	143,305	149,885	157,554	161,773	168,420	
Current transfers abroad	1,849	2,492	544	2,409	2,546	6,392	6,205	6,036	7,988	
Central government debt interest	25,012	25,986	22,095	20,943	22,316	23,839	25,563	26,988	28,378	
<b>Total central government current expenditure on services<sup>(2)</sup></b>	<b>239,105</b>	<b>255,844</b>	<b>268,037</b>	<b>285,631</b>	<b>309,483</b>	<b>327,500</b>	<b>348,100</b>	<b>364,000</b>	<b>385,500</b>	
Accounting adjustments	3,772	4,558	5,048	7,786	10,169	9,300	8,100	12,400	11,700	
<b>Total central government current expenditure</b>	<b>242,877</b>	<b>260,402</b>	<b>273,085</b>	<b>293,417</b>	<b>319,652</b>	<b>336,888</b>	<b>356,200</b>	<b>376,400</b>	<b>397,200</b>	
<b>Central government capital expenditure</b>										
Capital expenditure <sup>(3)</sup>	6,053	4,444	6,365	7,194	8,066	7,249	11,400	13,400	15,000	
Stock building	—	—	–53	–14	—	337	161	125	80	
Capital grants	2,954	3,175	5,208	6,186	7,814	9,217	10,602	11,526	11,082	
<b>Total central government capital expenditure on services<sup>(2)</sup></b>	<b>9,007</b>	<b>7,618</b>	<b>11,521</b>	<b>13,366</b>	<b>15,880</b>	<b>16,803</b>	<b>22,200</b>	<b>25,000</b>	<b>26,200</b>	
Accounting adjustments	–179	1,524	356	–717	340	1,978	1,100	800	1,600	
<b>Total central government capital expenditure</b>	<b>8,828</b>	<b>9,142</b>	<b>11,877</b>	<b>12,649</b>	<b>16,220</b>	<b>18,781</b>	<b>23,200</b>	<b>25,900</b>	<b>27,800</b>	
<b>Total central government expenditure</b>	<b>251,705</b>	<b>269,544</b>	<b>284,962</b>	<b>306,066</b>	<b>335,872</b>	<b>355,669</b>	<b>379,500</b>	<b>402,300</b>	<b>425,000</b>	

(1) Following the ONS's re-classification of NHS trusts to the central government sector, the pay costs of the staff of NHS trusts are now included in the Pay line; they used to be largely covered by health authorities' purchases from NHS trusts, included in the Procurement line. Figures for the outturn years, provided by the ONS, are set out below. Figures for forward years are not available and so Pay and Procurement have not been separated.

£million

	1999-00	2000-01	2001-02	2002-03	2003-04
	23,131	25,030	26,145	27,360	26,691

(2) CG figures above exclude the £300 million unallocated Special Reserve in 2005–06. The DEL reserve, Invest to Save Budget and AME margin are also excluded for 2005–06, 2006–07 and 2007–08. Amounts for the unallocated Special Reserve, DEL reserve and Invest to Save Budget can be found in Table 1.1.1. The amounts for the AME margin can be found in Table 1.1.

(3) Net of sales of capital assets and before depreciation.

**Table 4.5 Central government own expenditure on services by sub-function, 1999–00 to 2007–08**

	accruals, £ million								
	National Statistics								
	1999–00	2000–01	2001–02	2002–03	2003–04	2004–05	2005–06	2006–07	2007–08
	outturn	outturn	outturn	outturn	outturn	estimated outturn	plans	plans	plans
<b>General public services</b>									
Public and common services	6,220	6,064	7,197	7,488	8,563	9,176	9,200	9,943	10,405
<b>Total general public services</b>	<b>6,220</b>	<b>6,064</b>	<b>7,197</b>	<b>7,488</b>	<b>8,563</b>	<b>9,176</b>	<b>9,200</b>	<b>9,943</b>	<b>10,405</b>
<b>EU transactions</b>									
GNI-based contribution (net of abatement and collection costs) <i>derived as:</i>	1,471	2,104	-898	2,276	2,957	4,378	4,222	5,359	5,993
<i>EC gross contribution (pre-abatement and after deduction of collection costs)</i>	9,207	10,640	9,213	9,737	11,371	12,116	11,416	13,452	14,589
<i>Traditional Own Resources (before deduction of collection costs) and VAT contributions</i>	-5,530	-6,314	-5,685	-4,229	-4,539	-4,015	-3,884	-4,031	-4,016
<i>UK's abatement</i>	-2,206	-2,223	-4,427	-3,233	-3,874	-3,722	-3,309	-4,060	-4,581
EC receipts	-3,676	-4,099	-3,309	-3,424	-4,234	-4,084	-4,343	-5,994	-4,835
Attributed aid and CFSP	-518	-584	-635	-736	-868	-603	-618	-627	-655
<b>Total EU transactions</b>	<b>-2,723</b>	<b>-2,579</b>	<b>-4,842</b>	<b>-1,884</b>	<b>-2,145</b>	<b>-309</b>	<b>-739</b>	<b>-1,261</b>	<b>503</b>
<b>International services</b>									
Other international services	972	1,175	1,327	1,433	1,485	1,734	1,665	1,360	1,376
International development assistance	2,606	2,905	3,068	3,280	3,777	3,798	4,368	4,866	4,899
<b>Total international services</b>	<b>3,578</b>	<b>4,080</b>	<b>4,396</b>	<b>4,714</b>	<b>5,262</b>	<b>5,532</b>	<b>6,033</b>	<b>6,226</b>	<b>6,275</b>
<b>Central government debt interest</b>									
Central government debt interest	25,012	25,986	22,095	20,943	22,316	23,839	25,563	26,988	28,378
<b>Total central government debt interest</b>	<b>25,012</b>	<b>25,986</b>	<b>22,095</b>	<b>20,943</b>	<b>22,316</b>	<b>23,839</b>	<b>25,563</b>	<b>26,988</b>	<b>28,378</b>
<b>Defence</b>									
National defence	24,069	24,825	24,500	26,041	27,329	27,961	27,584	28,651	29,927
Civil defence	2	2	2	3	16	43	90	16	22
<b>Total defence</b>	<b>24,072</b>	<b>24,828</b>	<b>24,502</b>	<b>26,044</b>	<b>27,345</b>	<b>28,004</b>	<b>27,674</b>	<b>28,666</b>	<b>29,949</b>
<b>Public order and safety</b>									
Police	952	1,026	1,713	2,076	2,239	2,604	2,868	3,072	3,251
Fire	126	126	89	176	113	116	141	154	200
Administration of justice	2,577	3,162	4,016	4,450	4,874	5,245	5,653	5,991	6,113
Immigration and citizenship	796	1,398	1,729	1,797	1,942	1,731	1,671	1,643	1,619
Prisons and offender programmes	2,297	2,457	2,591	2,888	2,982	3,387	3,408	3,519	3,776
Other public order and safety	555	641	777	779	845	1,057	975	1,018	1,069
<b>Total public order and safety</b>	<b>7,304</b>	<b>8,810</b>	<b>10,915</b>	<b>12,166</b>	<b>12,996</b>	<b>14,139</b>	<b>14,716</b>	<b>15,398</b>	<b>16,028</b>
<b>Enterprise and economic development</b>									
Economic development and trade	431	542	693	711	697	851	925	896	859
Support for business	694	812	1,227	1,444	1,661	1,942	1,787	1,879	1,503
Regional policy	1,498	1,738	2,075	2,615	2,850	3,182	3,472	3,780	3,971
<b>Total enterprise and economic development</b>	<b>2,623</b>	<b>3,092</b>	<b>3,996</b>	<b>4,770</b>	<b>5,207</b>	<b>5,975</b>	<b>6,184</b>	<b>6,555</b>	<b>6,333</b>
<b>Science and technology</b>									
Science and technology	1,264	1,306	1,529	1,943	2,149	2,265	2,495	2,374	2,431
<b>Total science and technology</b>	<b>1,264</b>	<b>1,306</b>	<b>1,529</b>	<b>1,943</b>	<b>2,149</b>	<b>2,265</b>	<b>2,495</b>	<b>2,374</b>	<b>2,431</b>
<b>Employment policies</b>									
Employment policies	3,144	3,357	3,325	2,929	3,165	3,101	2,593	2,545	2,536
<b>Total employment policies</b>	<b>3,144</b>	<b>3,357</b>	<b>3,325</b>	<b>2,929</b>	<b>3,165</b>	<b>3,101</b>	<b>2,593</b>	<b>2,545</b>	<b>2,536</b>

**Table 4.5 Central government own expenditure on services by sub-function, 1999–00 to 2007–08 (continued)**

	accruals, £ million									
	National Statistics									
	1999–00	2000–01	2001–02	2002–03	2003–04	2004–05	2005–06	2006–07	2007–08	
	outturn	outturn	outturn	outturn	outturn	estimated outturn	plans	plans	plans	
<b>Agriculture, fisheries and forestry</b>										
Market support under CAP	3,241	2,924	2,690	2,906	3,300	3,630	3,507	3,393	3,378	
Other agriculture, food and fisheries policy	1,032	1,732	3,732	1,857	2,015	2,079	2,129	2,125	2,122	
Forestry	79	97	111	120	127	133	136	143	145	
<b>Total agriculture, fisheries and forestry</b>	<b>4,351</b>	<b>4,754</b>	<b>6,533</b>	<b>4,883</b>	<b>5,442</b>	<b>5,841</b>	<b>5,772</b>	<b>5,661</b>	<b>5,644</b>	
<b>Transport</b>										
National roads	1,925	2,086	2,267	2,585	2,466	2,689	3,015	3,485	3,498	
Local public transport	363	362	348	376	1,273	437	485	492	505	
Railways	1,209	1,041	1,792	2,437	3,348	3,802	4,334	5,598	4,372	
Other transport	610	469	593	574	809	893	1,130	1,229	1,243	
<b>Total transport</b>	<b>4,107</b>	<b>3,958</b>	<b>5,000</b>	<b>5,972</b>	<b>7,896</b>	<b>7,820</b>	<b>8,964</b>	<b>10,803</b>	<b>9,620</b>	
<b>Environment protection</b>										
Environmental protection	1,802	1,798	2,025	2,179	1,795	2,151	3,083	3,455	3,427	
Environmental research	183	190	209	236	308	287	300	300	300	
<b>Total environment protection</b>	<b>1,985</b>	<b>1,988</b>	<b>2,234</b>	<b>2,414</b>	<b>2,103</b>	<b>2,438</b>	<b>3,383</b>	<b>3,755</b>	<b>3,727</b>	
<b>Housing and community amenities</b>										
Local authority housing	467	445	351	240	203	65	224	199	144	
Other social housing	1,296	1,334	1,490	1,639	2,267	2,184	2,116	2,221	2,535	
Other community services	296	308	411	534	770	523	552	584	606	
<b>Total housing and community amenities</b>	<b>2,059</b>	<b>2,086</b>	<b>2,253</b>	<b>2,413</b>	<b>3,240</b>	<b>2,772</b>	<b>2,891</b>	<b>3,004</b>	<b>3,285</b>	
<b>Health</b>										
Medical services	47,916	52,573	57,966	64,360	72,596	79,992	87,107	95,818	105,067	
Medical research	321	339	371	346	399	431	480	481	481	
Central health and other services	926	966	1,088	1,157	1,479	1,762	1,156	1,094	1,104	
<b>Total health</b>	<b>49,164</b>	<b>53,878</b>	<b>59,425</b>	<b>65,862</b>	<b>74,474</b>	<b>82,185</b>	<b>88,743</b>	<b>97,393</b>	<b>106,651</b>	
<b>Recreation, culture and religion</b>										
Heritage, arts, libraries and films	1,071	1,061	916	1,034	1,288	1,419	1,506	1,594	1,646	
Sport and recreation	76	72	82	151	133	210	155	194	215	
Broadcasting	88	88	87	93	108	122	117	118	118	
Lottery	1,577	1,514	1,313	1,473	1,025	830	1,438	1,198	998	
Other recreation, culture and religion	28	31	37	42	51	65	61	60	59	
<b>Total recreation, culture and religion</b>	<b>2,840</b>	<b>2,765</b>	<b>2,435</b>	<b>2,792</b>	<b>2,605</b>	<b>2,646</b>	<b>3,278</b>	<b>3,164</b>	<b>3,036</b>	
<b>Education and training</b>										
Under fives	130	59	136	221	425	634	591	850	795	
Primary schools	367	398	466	606	762	518	713	727	730	
Secondary schools	981	1,001	1,141	1,240	1,411	1,625	2,021	1,823	1,845	
Higher Education	5,410	5,789	6,268	6,651	7,088	7,702	8,068	9,174	9,550	
Further Education	3,839	4,296	5,186	5,688	6,484	6,687	7,361	7,637	8,093	
Student support	1,182	1,481	1,382	1,138	1,093	1,818	2,071	2,416	2,490	
Training	1,420	1,517	1,257	1,552	1,658	1,845	1,967	1,912	2,029	
Other education and training	1,116	1,385	2,156	2,571	2,845	3,274	3,227	4,078	4,286	
<b>Total education and training</b>	<b>14,445</b>	<b>15,927</b>	<b>17,992</b>	<b>19,666</b>	<b>21,766</b>	<b>24,103</b>	<b>26,019</b>	<b>28,617</b>	<b>29,818</b>	

**Table 4.5 Central government own expenditure on services by sub-function, 1999–00 to 2007–08 (continued)**

	accruals, £ million								
	National Statistics						2005–06 plans	2006–07 plans	2007–08 plans
	1999–00 outturn	2000–01 outturn	2001–02 outturn	2002–03 outturn	2003–04 outturn	2004–05 estimated outturn			
<b>Social protection</b>									
Incapacity, disability and injury benefits	18,727	19,140	20,725	20,779	21,804	22,638	23,632	24,656	25,631
State pensions	40,877	43,262	46,619	49,142	51,520	54,537	57,570	58,828	61,868
Public service occupational pensions	5,108	4,807	5,003	3,993	1,940	1,153	870	524	391
Widows' benefits	1,030	1,019	1,131	1,124	1,039	943	878	812	752
Family benefits, income support and tax credits	24,967	27,126	29,181	31,021	36,705	39,964	40,998	41,043	42,832
Unemployment benefits <sup>(1)</sup>	3,756	3,428	3,192	4,853	4,476	4,101	3,646	3,746	3,845
Housing benefits	401	302	307	308	349	379	346	357	373
Personal social services	584	677	800	1,006	1,516	1,692	1,686	1,751	1,806
Administration and miscellaneous services	3,220	3,403	3,613	3,656	3,631	3,663	3,848	3,958	3,943
<b>Total social protection</b>	<b>98,670</b>	<b>103,164</b>	<b>110,572</b>	<b>115,883</b>	<b>122,979</b>	<b>129,070</b>	<b>133,474</b>	<b>135,675</b>	<b>141,441</b>
<b>Unallocated</b>									
Departmental unallocated provision	—	—	—	—	—	134	2,645	1,685	2,731
Reserve and other funds	—	—	—	—	—	—	1,400	1,900	2,900
Allowance for shortfall	—	—	—	—	—	-4,340	—	—	—
<b>Total unallocated</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>-4,206</b>	<b>4,100</b>	<b>3,600</b>	<b>5,600</b>
<b>Total central government own expenditure on services</b>	<b>248,112</b>	<b>263,462</b>	<b>279,558</b>	<b>298,997</b>	<b>325,363</b>	<b>344,391</b>	<b>370,300</b>	<b>389,100</b>	<b>411,700</b>
Accounting adjustments	3,593	6,082	5,404	7,069	10,509	11,278	9,200	13,200	13,300
<b>Total central government own expenditure</b>	<b>251,705</b>	<b>269,544</b>	<b>284,962</b>	<b>306,066</b>	<b>335,872</b>	<b>355,669</b>	<b>379,500</b>	<b>402,300</b>	<b>425,000</b>

(1) From 2002-03, the Unemployment benefits line includes the relevant pay costs of Jobcentre Plus staff.

