



chapter two

Terms of Reference

2.1 The Gambling Review's terms of reference were to:

- Consider the current state of the gambling industry and the ways in which it might change over the next ten years in the light of economic pressures, the growth of e-commerce, technological developments and wider leisure industry and international trends.
- Consider the social impact of gambling and the costs and benefits.
- Consider, and make recommendations for, the kind and extent of regulation appropriate for gambling activities in Great Britain, having regard to:
 - their wider social impact;
 - the need to protect the young and vulnerable from exploitation and to protect all gamblers from unfair practices;
 - the importance of preventing gambling from being carried out in a way which allows crime, disorder or public nuisance;
 - the need to keep the industry free from infiltration by organised and other serious crime, and from money laundering risks;
 - the desirability of creating an environment in which the commercial opportunities for gambling, including its international competitiveness, maximise the UK's economic welfare; and
 - the implications for the current system of taxation, and the scope for its further development.

- Consider the need for, and, if necessary, recommend new machinery appropriate for carrying out that regulation which achieves a more consistent and streamlined approach than is now possible and which is financed by the gambling industry itself.
- Consider the availability and effectiveness of treatment programmes for problem gamblers and make recommendations for their future provision, potential costings, and funding.

In conducting this review, the body should not consider changes to the National Lottery. But it will need to look at the impact on the Lottery of any proposed changes, including an assessment of the potential effect on the income to good causes.

Great Britain

- 2.2 We have been asked to make recommendations for the kind and extent of regulation appropriate for gambling activities in Great Britain. Our report has been written, and should be read, with that in mind. We have not attempted to highlight, in the body of the report, differences in practice between England and Scotland. We felt that to do so could unnecessarily impede the flow of the chapters, but it does not mean that we have not acknowledged the differences that do exist (which we discuss briefly in chapter 4). We have made our recommendations in terms relevant to the English legal system and the small modifications that may be needed to reflect Scottish law and practice do not affect the substantive recommendations.